

# **NAVARRO COUNTY, TEXAS**

## **Annual Comprehensive Financial Report**

**For The Fiscal Year Ended  
September 30, 2024**

Prepared by:  
County Auditor's Office



**NAVARRO COUNTY, TEXAS**

**ANNUAL COMPREHENSIVE FINANCIAL REPORT**

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## **INTRODUCTORY SECTION**

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## NAVARRO COUNTY AUDITOR'S OFFICE

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**Lisa Clay**, Assistant  
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**Vicki Lewis**, Assistant

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County Auditor

Phone: (903) 654-3095 Fax: (903) 654-3097

June 30, 2025

Honorable District Judge of Navarro County,  
Honorable Members of the Navarro County Commissioners' Court, and Citizens

The County Auditor's Office proudly presents the Annual Comprehensive Financial Report (ACFR) of Navarro County, Texas for the fiscal year ended September 30, 2024. This report is submitted in compliance with Section 114.025 of the *Texas Local Government Code*.

This report consists of management's representations concerning the finances of Navarro County. Consequently, management assumes full responsibility for the completeness and reliability of all the information presented in this report. To provide a reasonable basis for making these representations, the County has established a comprehensive internal control framework that is designed to protect county assets from loss, theft or misuse and to compile sufficient reliable information for the preparation of the basic financial statements in conformity with generally accepted accounting principles (GAAP). Because the cost of internal controls should not outweigh their benefits, the County's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the basic financial statements will be free from material misstatement. Responsibility for internal controls is shared by the Commissioners Court, which is the governing body of the County, the County Auditor, who is appointed by the District Judge, and the County Treasurer. We believe that the County's internal accounting controls adequately safeguard assets and provide reasonable assurance of proper recording of financial transactions. We assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

Navarro County's basic financial statements have been audited by Pattillo, Brown and Hill, LLP, a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the basic financial statements of the County, for the fiscal year ended September 30, 2024, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the basic financial statements; assessing the accounting principles used; and evaluating the overall financial statement presentation. The independent auditors' report is presented as the first component of this report.

The independent audit of the basic financial statements of Navarro County was part of a broader, federally mandated *Single Audit* designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the basic financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements

involving the administration of federal awards. These reports are presented in the Compliance Section of the report.

Generally accepted accounting principles require a narrative introduction, overview and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). The introduction includes this transmittal letter, the County's organizational chart and a list of principal officials. This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. Navarro County's MD&A can be found immediately following the report of the independent auditors in the Financial Section of this report. The financial section also includes government-wide financial statements, fund financial statement, notes, required supplementary information and the combining and individual fund financial statements and schedules in addition to the report of the independent auditors on the financial statements and schedules. The statistical section of this report includes selected financial and demographic information in accordance with GASB Statement No. 44. This information is generally presented on a multi-year basis.

## **PROFILE OF NAVARRO COUNTY**

Navarro County is located in north central Texas and is strategically central to the economic regions of Texas, Louisiana, Arkansas, Oklahoma and New Mexico, as well as centrally located within the United States. The county region was opened for settlement by the Mexican colonization laws and was included in an empresario grant to Thomas J. Chambers on September 23, 1834. The first Texas legislature created the County from Robertson County on March 30, 1846 and designated the town of Corsicana as a temporary seat of justice. The County's name honors Jose Antonio Navarro, a Texas patriot who chose the name Corsicana in honor of the Isle of Corsica, his father's birthplace. The County encompasses an area of 1,086 square miles. According to the 2024 Census, the estimated population for the County was 56,533.

The County is a public corporation and a political subdivision of the State of Texas. The Commissioners Court, which is composed of four Commissioners and the County Judge, is the general governing body of the County in accordance with Article 5 Paragraph 18 of the Texas Constitution. Commissioners serve four-year staggered terms, two members elected every two years. The County Judge is elected at large to serve a four-year term.

The Commissioners Court sets the tax rate, establishes policies for County operations, approves contracts for the County and develops and adopts the County budget within the resources as estimated by the County Judge as assisted by the County Auditor. The Commissioners Court is also responsible for developing policies and orders, approving financial commitments and appointing various department heads. The management and leadership provided by members of the Commissioners Court and the elected and appointed officials of other key County offices is crucial to the success of the County in financial management and growth.

The County Auditor has responsibilities for prescribing the systems and procedures for handling the finances of the County and "examining, auditing and approving" all disbursements from County funds prior to their submission to the Commissioners Court for approval.

The County provides many services not ordinarily provided by any other entity of government and provides additional services in cooperation with other local government units. The County provides the following services as authorized by the statutes of the State of Texas: general government (e.g., tax collection), judicial (e.g., courts, juries, district attorney, etc.), public safety (e.g., sheriff, jail, etc.), roads and highways and health and welfare (e.g., assistance to indigents).

The annual budget serves as the foundation for the County's planning and control. Budget hearings are posted annually in July, August and September, with the final budget approved by the Commissioners Court following the hearings. The final budget includes contingency and emergency reserve line items.



Unencumbered appropriations lapse at fiscal year-end. Most appropriated budgets are prepared by fund, function, department and category. Capital expenditures are approved on a line item basis. Budget to actual comparisons are provided in this report for each individual government fund for which an appropriated annual budget has been adopted.

#### **FACTORS AFFECTING FINANCIAL CONDITION**

An understanding of the financial condition of Navarro County is enhanced through a perspective of the environment in which the County operates.

**Local Economy** – The historic downtown district has made a major impact in Corsicana and continues to grow. The city of Corsicana also added new businesses, Layne’s Chicken, McDonalds, and Dutch Brothers to name a few. The Crossroads Shopping Center added several retail stores with the first one opening in November, 2024, Academy Sports & Outdoors. Employment numbers increased during 2024. Navarro County had an unemployment rate of 4.5 percent, while the rate in December 2023 was 4.0 percent.

**Long-term Financial Planning** – The Commissioners Court continues to be very active in economic development to insure and promote continued growth throughout the County. Vigorous efforts to attract new industry to the area by the Navarro County Commissioners’ Court, City of Corsicana and the Corsicana-Navarro County Chamber of Commerce continue. Navarro County and the City of Corsicana share an Economic Development Director to oversee these efforts, and the prospect of continued growth in the local economy is very encouraging at this time.

Navarro County residents should be optimistic about the new development taking place as a result of these cooperative efforts between our local governments and concerned residents. Our local economic development team continues to work diligently to create an atmosphere that attracts the type of business and industry that will allow Navarro County to continue to build the diversified economic base necessary to support and sustain growth and prosperity.

**Major initiatives** – Riot, an industry leader in vertically integrated Bitcoin mining and a digital infrastructure company purchased 265 acres of land in Navarro County approximately two years ago. By the end of 2024 they achieved their goal of building the largest known facility in the world. With four buildings at this facility, they have an expected total of 31 EH/s self-mining capacity. Riot will continue to develop into 2025, along with the employment they brought to the county of 165 local employees.

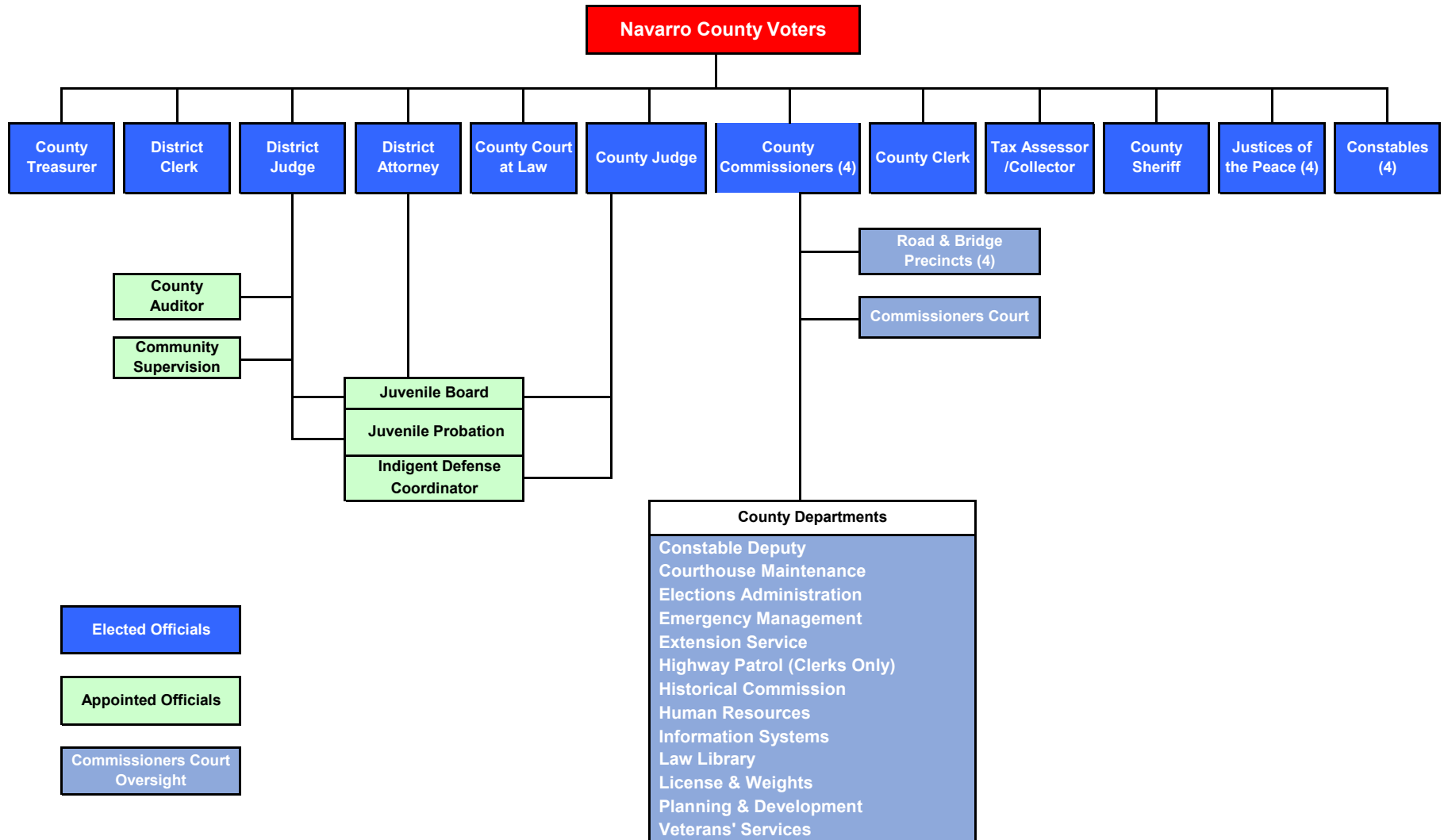
I would like to express my appreciation to the staff of the County Auditor’s Office for their continuing diligence and dedication to the ever-changing responsibilities of the office. I would also like to thank the District Judge and the Commissioners’ Court of Navarro County for their leadership and support during the past year.

Sincerely,

*Terri Gillen*

Terri Gillen  
Navarro County Auditor

**NAVARRO COUNTY, TEXAS  
ORGANIZATIONAL CHART  
FOR THE BUDGET YEAR ENDING SEPTEMBER 30, 2024**



**NAVARRO COUNTY, TEXAS  
PRINCIPAL OFFICIALS  
FOR THE YEAR ENDING SEPTEMBER 30, 2024**

**Commissioners Court**

H. M. Davenport, Jr.	County Judge
Jason Grant	Commissioner, Precinct 1
Eddie Perry	Commissioner, Precinct 2
Eddie Moore	Commissioner, Precinct 3
David Brewer	Commissioner, Precinct 4

**Judicial**

James Lagomarsino	Judge, 13 <sup>th</sup> Judicial District Court
Amanda Putman	Judge, County Court at Law
Greta Jordan	Justice of the Peace, Precinct 1
Darrell Waller	Justice of the Peace, Precinct 2
Jackie Freeland	Justice of the Peace, Precinct 3
John Cabano	Justice of the Peace, Precinct 4

**Law Enforcement**

Elmer Tanner	County Sheriff
William Thompson	Criminal District Attorney
Mike Davis	Constable, Precinct 1
Jay Williams	Constable, Precinct 2
Bobby Rachel	Constable, Precinct 3
Kipp Thomas	Constable, Precinct 4
Adam Minze**	Deputy Constable
Chris Aldama*	Adult Probation Director
Jana Miller*	Juvenile Probation Director

**Financial Administration**

Terri L. Gillen*	County Auditor
Ryan Douglas	County Treasurer
Mike Dowd	County Tax Assessor/Collector

**Recording Officials**

Joshua Tackett	District Clerk
Sherry Dowd	County Clerk

**Emergency Management**

Eric Meyers*	Emergency Management Coordinator
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\* Denotes appointed officials. \*\* Denotes hired officials. All others listed are elected.

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## **FINANCIAL SECTION**

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## INDEPENDENT AUDITOR'S REPORT

Honorable Judge and  
Members of the Commissioners' Court  
Navarro County, Texas

### Report on the Audit of the Financial Statements

#### ***Opinions***

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Navarro County, Texas (the "County"), as of and for the year ended September 30, 2024, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the County as of September 30, 2024, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### ***Responsibilities of Management for the Financial Statements***

The County's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for one year after the date that the financial statements are issued.

#### OFFICE LOCATIONS

TEXAS | Waco | Temple | Hillsboro | Houston  
NEW MEXICO | Albuquerque

## ***Auditor's Responsibility***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

## ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, and pension and OPEB information be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.



### **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The combining and individual fund financial statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### **Other Information**

Management is responsible for the other information included in the annual comprehensive financial report (ACFR). The other information comprises the introductory section and statistical section but does not include the financial statements and our auditor's report thereon. Our opinions on the financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon. In connection with our audit of the financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated June 30, 2025, on our consideration of Navarro County, Texas' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering of Navarro County, Texas' internal control over financial reporting and compliance.

*Pattillo, Brown & Hill, L.L.P.*

Waco, Texas  
June 30, 2025

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## **MANAGEMENT'S DISCUSSION AND ANALYSIS**

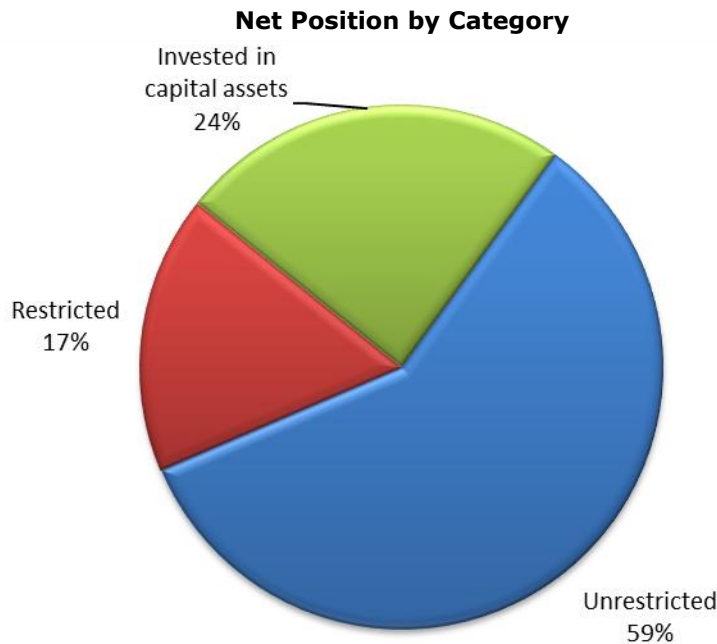
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## MANAGEMENT'S DISCUSSION AND ANALYSIS

As Management of Navarro County, Texas, (the "County"), we offer readers of the County's financial statements this narrative overview and analysis of the financial activities of the County for the fiscal year ended September 30, 2024. We encourage readers to consider the information presented here in conjunction with the independent auditor's report on page 1 and the County's basic financial statements that begin on page 12.

### FINANCIAL HIGHLIGHTS

- The total government-wide assets and deferred outflows of resources of the County exceeded liabilities and deferred inflows of resources at the close of fiscal year 2024 by \$47,055,033 and is reported as total net position. Of this amount, \$25,221,701 (unrestricted net position) may be used to meet ongoing obligations to citizens and creditors, \$8,070,347 is restricted for specific purposes (restricted net position) and \$13,762,985 is net investment in capital assets.



- In contrast to the government-wide financial statements, the fund statements report a combined fund balance at year-end of \$33,091,830 of which \$21,444,127 or 65% represents unassigned fund balances.
- At the end of the current fiscal year, the General Fund unassigned fund balance was \$21,630,966 or 72% of total General Fund expenditures.
- The County's long-term liabilities decreased by \$4,299,156, primarily caused by a sharp decrease in the Net Pension liability.

### OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements. The County's basic financial statements are comprised of three components: 1) Government-wide financial statements, 2) fund financial statements, and 3) notes to the basic financial statements. Required supplementary information is included in addition to the basic financial statements.

## Government-wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of County finances, in a manner similar to a private-sector business. They present the financial picture of the County from an economic resources measurement focus using the accrual basis of accounting. These statements include all assets of the County as well as all liabilities (including long-term debt).

The *Statement of Net Position* presents information on all of the County's assets, deferred inflows/outflows of resources and liabilities, and with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The *Statement of Activities* presents information showing how the County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future years.

The government-wide financial statements can be found on pages 12 – 13 of this report.

## Fund Financial Statements

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into two categories: governmental funds and fiduciary funds.

- **Governmental funds** – Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental fund statements of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County maintains 26 governmental funds: 23 Special Revenue Funds, 1 Debt Service Fund, 1 Capital Projects Fund and the General Fund. Information is presented separately in the governmental fund balance sheet and in the governmental funds statement of revenues, expenditures and changes in fund balances for the General Fund, HIDTA Fund, and American Rescue Plan Fund. These funds are considered to be major funds. Data from the other 23 nonmajor governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The County adopts an annual appropriated budget for its general fund, debt service fund, road and bridge funds, and certain other special revenue funds. Budgetary comparison schedules have been provided to demonstrate compliance with these budgets.

The basic governmental fund financial statements can be found on pages 14 – 17 of this report.

- **Fiduciary funds** – Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support Navarro County's own programs. The full accrual method of accounting is used for fiduciary funds. A description of all fiduciary funds held by the County can be found preceding page 67 of this report.

## Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found immediately following the basic financial statements on pages 20 – 42 of this report.

### Other Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the County's budgetary schedules for the General Fund. The County adopts an annual budget for this fund. A budgetary comparison schedule, which includes the original and final budget and actual figures, has been provided to demonstrate compliance with this budget. Required supplementary information can be found on pages 43 - 51 of this report.

The combining statements referred to earlier in connection with nonmajor governmental funds are presented immediately following the required supplementary information. Combining and individual fund statements and schedules can be found on pages 52 - 71 of this report.

## GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position may serve over time as a useful indicator of the County's financial position. In the case of the County, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$47,055,033 as of September 30, 2024, an increase of \$10,211,457 as compared with the previous fiscal year. This increase was primarily caused by increases in property and sales tax, and a decrease in Health and Welfare expenses.

Part of the County's net position for the current fiscal year (54%) is made up of unrestricted net position, which may be used to meet the County's ongoing obligations to citizens and creditors. The largest portion of the County's net position is investments in capital assets (e.g. land, buildings and improvements, and machinery and equipment and infrastructure) less any related outstanding debt used to acquire those assets. The County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

The following table reflects the condensed Statement of Net Position:

### NAVARRO COUNTY'S NET POSITION

	Governmental Activities	
	2024	2023
Current and other assets	\$ 39,465,874	\$ 39,236,796
Capital assets	21,094,557	17,541,329
Total assets	60,560,431	56,778,125
Deferred outflows of resources	3,871,897	5,660,279
Total deferred outflows of resources	3,871,897	5,660,279
Current and other liabilities	4,576,593	8,103,303
Long-term liabilities	11,742,408	16,041,564
Total liabilities	16,319,001	24,144,867
Deferred inflows of resources	1,058,294	1,449,961
Total deferred inflows of resources	1,058,294	1,449,961
Net position:		
Net investment in capital assets	13,762,985	8,878,012
Restricted	8,070,347	6,413,072
Unrestricted	25,221,701	21,552,492
Total net position	\$ 47,055,033	\$ 36,843,576

Assets as of September 30, 2024, reflect a increase of \$3,782,306, (7%) over assets at the end of fiscal year 2023. Of Navarro County's total assets, the largest components are 1) capital assets of \$21,094,557, (35%), 2) cash and investments of \$35,517,518, (59%), 3) property taxes receivable of \$1,322,320, (2%), and 4) due from other governments of \$1,273,519 (2%). Capital assets are non-liquid assets and cannot be utilized to satisfy County obligations.

Total liabilities decreased by \$7,825,866, (32%) in comparison with fiscal year 2023 due to a sharp decrease in the Net Pension Liability. Navarro County's assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$47,055,033 at the close of the fiscal year. Of this amount, \$8,070,347, (17%) represents *restricted net position* which represents resources that are subject to external restrictions on how they may be used. Restrictions include statutory requirements, bond covenants and grant conditions. Another portion of the County's net position, \$13,762,985, (29%) reflects its *net investment in capital assets* (e.g., land, buildings, machinery and equipment and infrastructure). The other significant portion of the County's net position for the current fiscal year in the amount of \$25,221,701, (54%) represents unrestricted net position, which may be used to meet the County's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, the County reported positive net position in all three categories of net position for its governmental activities.

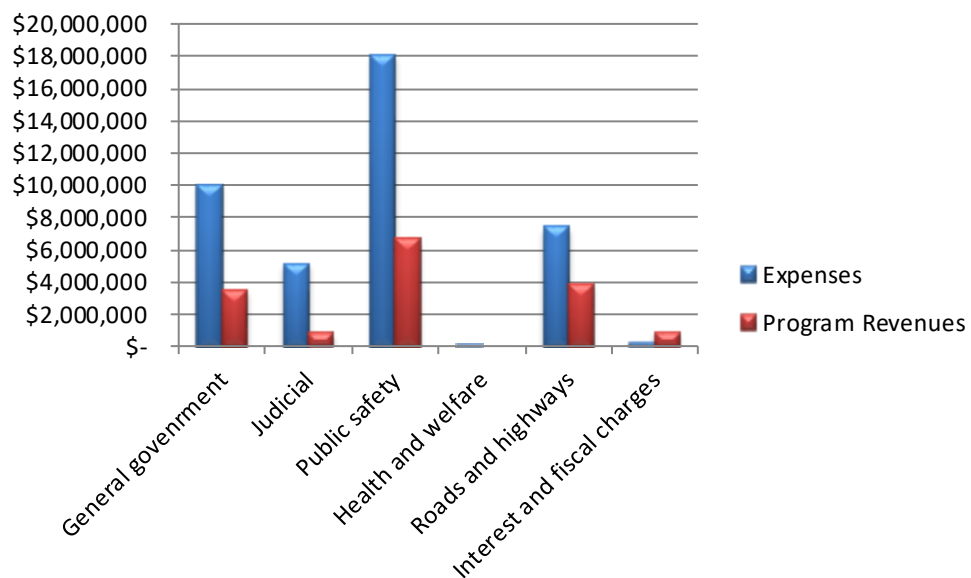
**Governmental Activities.** Governmental activities increased the County's net position by \$10,211,457 during the current fiscal year. A key element of this increase includes property tax and sales tax revenue.

### NAVARRO COUNTY'S CHANGES IN NET POSITION

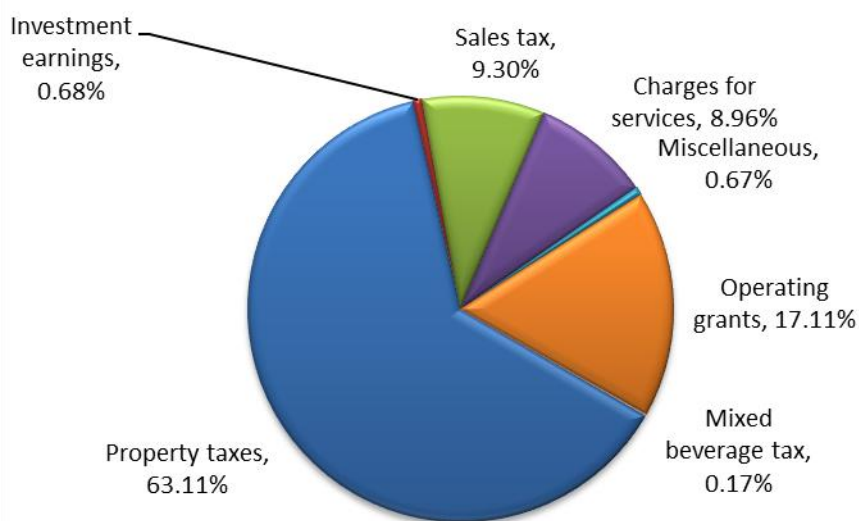
	Governmental Activities	
	2024	2023
Revenues:		
Program revenues:		
Charges for services	\$ 4,333,171	\$ 4,044,344
Operating grants and contributions	10,580,426	7,722,794
General revenues:		
Property taxes	31,054,372	28,493,052
Sales tax	4,161,124	4,200,032
Taxes from the sale of alcohol	90,393	76,375
Interest on investments	931,922	305,163
Miscellaneous	105,536	304,579
Gain from sale of capital assets	46,576	29,032
Total revenues	<u>51,303,520</u>	<u>45,175,371</u>
Expenses:		
General government	10,075,438	11,053,149
Judicial	5,130,685	4,664,915
Public safety	18,108,278	17,694,509
Health and welfare	74,860	500,027
Roads and highways	7,417,803	6,610,566
Interest and other charges on		
long-term debt	284,999	284,001
Total expenses	<u>41,092,063</u>	<u>40,807,167</u>
Change in net position	10,211,457	4,368,204
Net position, beginning	<u>36,843,576</u>	<u>32,475,372</u>
Net position, ending	<u>\$ 47,055,033</u>	<u>\$ 36,843,576</u>



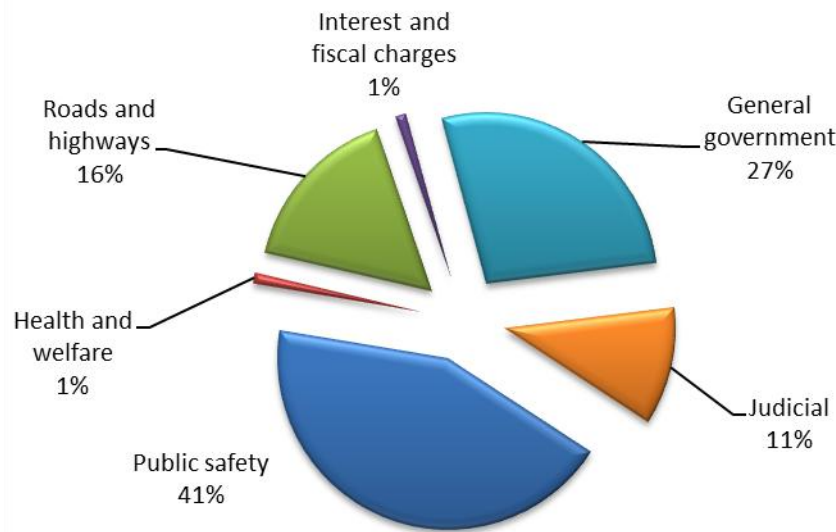
Charges for services increased by \$288,827 (7%). Operating grants and contributions increased by \$2,857,632 (37%), property taxes increased by \$2,561,320 (8%) and sales tax revenue decreased by \$38,908 (1%), resulting in an increase in total revenues of \$6,128,149 (14%). The increase in property taxes is the result of an increase in the taxable value of property in Navarro County.



#### Revenues by Source – Governmental Activities



### Expenses by Function – Governmental Activities



### FINANCIAL ANALYSIS OF THE GOVERNMENTAL FUNDS

As noted earlier, Navarro County uses fund accounting to ensure and demonstrate compliance with finance-related requirements.

#### Governmental Funds

The focus on the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At September 30, 2024, the County's governmental funds reported combined ending fund balances of \$33,091,830 an increase of \$3,781,878 in comparison with the prior year. Approximately \$21,444,127 (65%) of the combined fund balances constitutes unassigned fund balance, which is available to meet the County's current and future needs. The remainder of fund balance is restricted or assigned to indicate that it is not available for new spending because it has been committed to pay flood control (\$2,251,962), road and bridge (\$3,008,927), public safety (\$854,431), health and welfare (\$246,441), records management and preservation (\$901,268), election administration (\$364,120), court security and technology (\$205,276) debt service (\$2,622), capital projects (\$6,503), and the next fiscal year's budgeted overage (\$3,806,153).

The General Fund is the chief operating fund of Navarro County. At the end of the current fiscal year, the unassigned fund balance of the General Fund was \$21,630,966, while total fund balance reached \$25,437,119. The fund balance of the County's General Fund increased \$2,099,787 during the current fiscal year. The primary causes for this increase were due to increased property tax revenues.

The HIDTA (Texoma High Intensity Drug Trafficking) Fund, has no fund balance because it is funded entirely by intergovernmental revenue on a reimbursement basis. Revenues and expenditures have steadily increased as salaries and demand for services have increased.

The American Rescue Plan Fund is used to account for the American Rescue Plan Act 2021 stimulus funding received from the U.S. Government related to the COVID-19 pandemic. The County will continue to spend this funding within the next two fiscal years.

## GENERAL FUND BUDGETARY HIGHLIGHTS

The differences between the original expenditure budget and the final amended budget of the General Fund are attributable to the ongoing increase of inmates in the county jail and anticipated need to house inmates in Out of County facilities due to our maximum capacity.

During the year, budgetary estimates were exceeded by actual revenues by \$2,543,669. Actual expenditures were less than budgetary estimates by \$4,708,054. The net effect of under-realization of revenue and over-utilization of appropriations resulted in a positive variance of \$7,251,723.

## CAPITAL ASSET AND DEBT ADMINISTRATION

### Capital Assets

Navarro County's investment in capital assets for its governmental type activities as of September 30, 2024, amounts to \$21,094,557 (net of accumulated depreciation). This investment in capital assets includes land, buildings and improvements, machinery and equipment, and infrastructure and right to use equipment.

### NAVARRO COUNTY'S CAPITAL ASSETS

	Governmental Activities	
	2024	2023
Land	\$ 1,280,835	\$ 1,280,835
Buildings and improvements	9,542,476	9,660,356
Machinery and equipment	6,891,416	5,639,800
Infrastructure	2,740,137	17,443
Right to use equipment	125,932	144,999
Right to use software	513,761	797,896
Total capital assets	<u>\$ 21,094,557</u>	<u>\$ 17,541,329</u>

Major capital asset events during the current fiscal year included:

- Purchase of a 2023 Farber vehicle for \$634,596.
- Acquisition of 2 2023 Asphalt Zippers for \$436,862.
- Purchase of an HVAC and an Elevator for the Jail for a total of \$302,271.

Additional information regarding the County's capital assets can be found in Note II, C of this report.

**Long-term Debt.** At September 30, 2024, the County had total long-term debt outstanding of \$7,750,753. The County's bonded debt carries a rating of "A1" from Moody's Investor Services.

### NAVARRO COUNTY'S OUTSTANDING DEBT AT YEAR-END

	Governmental Activities	
	2024	2023
General obligation bonds	\$ 4,630,000	\$ 5,005,000
Tax notes	339,000	501,000
Leases	136,187	161,329
SBITA's	412,448	683,979
Financed purchases	1,813,937	2,312,009
Compensated absences	419,181	290,084
Total long-term debt	<u>\$ 7,750,753</u>	<u>\$ 8,953,401</u>

The net amount of long-term debt decreased by \$1,202,648. This decrease is a result of the sharp decrease of General Obligation Bonds and Financed Purchases. Additional information on Navarro County's long-term debt can be found in Note II, E of this report.

County officials and investors will find the ratio of net general bonded debt outstanding and the amount of bonded debt per capita as useful indicators of the County's debt position. These indicators are shown in the statistical section (unaudited) of this report.

## **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

The Commissioner's Court has adopted the County's budget for the fiscal year ended September 30, 2025. The budget was adopted on estimated balances that would be available at the end of fiscal year 2024 and estimated revenues to be received in fiscal year 2025. The total available resources for all funds for fiscal year 2025 are \$42,418,900. For the County's General Fund, the 2025 budget utilizes \$33,127,900 of available funds.

The 2024 property tax rate was \$0.4399/\$100 valuation, the rate is slightly higher than the previous year. As a result of an increase in taxable value, the County expects tax revenue collected during fiscal year 2025 to increase 9.32% from projected collections for fiscal year 2024. Additionally, the County budget anticipates all other sources of revenue will remain at approximately the same levels as fiscal year 2024.

## **REQUESTS FOR INFORMATION**

This financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with a general overview of the County's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the County Auditor's office, 300 W. Third Ave., Suite 4, Corsicana, Texas 75110.

**BASIC  
FINANCIAL STATEMENTS**

**NAVARRO COUNTY, TEXAS**

STATEMENT OF NET POSITION

SEPTEMBER 30, 2024

	Governmental Activities
<b>ASSETS</b>	
Cash	\$ 35,517,518
Accounts receivable, net	1,352,517
Property taxes receivable, net	1,322,320
Due from other governments	1,273,519
Capital assets, net:	
Nondepreciable	1,280,835
Depreciable	<u>19,813,722</u>
Total assets	<u>60,560,431</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	
Related to pensions	3,392,233
Related to OPEB - group term life	122,553
Related to OPEB - retiree health	<u>357,111</u>
Total deferred outflows of resources	<u>3,871,897</u>
<b>LIABILITIES</b>	
Accounts payable	1,956,184
Due to other governments	100,469
Unearned revenue	2,484,170
Accrued interest	35,770
Noncurrent liabilities:	
Due within one year:	
Long-term debt	1,778,051
Total OPEB liability	96,215
Due in more than one year:	
Long-term debt	5,972,702
Net pension liability	1,429,976
Total OPEB liability	2,465,464
Total liabilities	16,319,001
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Related to pensions	240,569
Related to OPEB - group term life	192,053
Related to OPEB - retiree health	<u>625,672</u>
Total deferred inflows of resources	<u>1,058,294</u>
<b>NET POSITION</b>	
Net investment in capital assets	13,762,985
Restricted for:	
Flood protection projects	2,267,948
Repairs and construction of roads and bridges	3,203,883
Law enforcement	854,431
Health and welfare	246,441
Records management and preservation	901,268
Election administration	364,120
Court security and technology	205,276
Debt service	20,477
Capital projects	6,503
Unrestricted	<u>25,221,701</u>
Total net position	<u>\$ 47,055,033</u>

**NAVARRO COUNTY, TEXAS**

STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED SEPTEMBER 30, 2024

Functions/Programs	Expenses	Program Revenue		Net (Expense)
		Fines, Fees, and Charges for Services	Operating Grants and Contributions	Revenues and Changes in Net Position
				Governmental Activities
<b>Primary government</b>				
Governmental activities:				
General government	\$ 10,075,438	\$ 1,811,344	\$ 1,703,920	\$ (6,560,174)
Judicial	5,130,685	634,786	225,844	(4,270,055)
Public safety	18,108,278	808,369	5,825,121	(11,474,788)
Health and welfare	74,860	-	-	(74,860)
Roads and highways	7,417,803	1,078,672	2,825,541	(3,513,590)
Interest and other charges on long-term debt	284,999	-	-	(284,999)
Total governmental activities	<u>41,092,063</u>	<u>4,333,171</u>	<u>10,580,426</u>	<u>(26,178,466)</u>
Total primary government	<u>\$ 41,092,063</u>	<u>\$ 4,333,171</u>	<u>\$ 10,580,426</u>	<u>(26,178,466)</u>
General revenues:				
Taxes:				
Property				31,054,372
Sales				4,161,124
Mixed beverage				90,393
Interest on investments				931,922
Miscellaneous				105,536
Gain on sale of capital assets				46,576
Total general revenues				<u>36,389,923</u>
Change in net position				<u>10,211,457</u>
Net position, beginning				<u>36,843,576</u>
Net position, ending				<u>\$ 47,055,033</u>

The accompanying notes are an integral part of these financial statements.

**NAVARRO COUNTY, TEXAS**

BALANCE SHEET

GOVERNMENTAL FUNDS

SEPTEMBER 30, 2024

	General	HIDTA	American Rescue Plan	Other Governmental Funds	Total
<b>ASSETS</b>					
Cash and investments	\$ 24,139,133	\$ 7,256	\$3,145,270	\$ 8,225,859	\$ 35,517,518
Accounts receivable, net	1,039,734	-	-	312,783	1,352,517
Property taxes receivable, net	1,055,769	-	-	266,551	1,322,320
Due from other governments	726,189	504,537	-	42,793	1,273,519
Due from other funds	<u>1,094,322</u>	<u>-</u>	<u>-</u>	<u>502,844</u>	<u>1,597,166</u>
Total assets	<u>28,055,147</u>	<u>511,793</u>	<u>3,145,270</u>	<u>9,350,830</u>	<u>41,063,040</u>
<b>LIABILITIES</b>					
Accounts payable	543,411	244,548	784,383	383,842	1,956,184
Due to other governments	100,469	-	-	-	100,469
Due to other funds	-	267,245	-	1,329,921	1,597,166
Unearned revenue	<u>369,724</u>	<u>-</u>	<u>2,114,446</u>	<u>-</u>	<u>2,484,170</u>
Total liabilities	<u>1,013,604</u>	<u>511,793</u>	<u>2,898,829</u>	<u>1,713,763</u>	<u>6,137,989</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Unavailable revenue	<u>1,604,424</u>	<u>-</u>	<u>-</u>	<u>228,797</u>	<u>1,833,221</u>
Total deferred inflows of resources	<u>1,604,424</u>	<u>-</u>	<u>-</u>	<u>228,797</u>	<u>1,833,221</u>
<b>FUND BALANCES</b>					
Restricted for:					
Flood protection projects	-	-	-	2,251,962	2,251,962
Repairs and construction of roads and bridges	-	-	-	3,008,927	3,008,927
Law enforcement	-	-	-	854,431	854,431
Health and welfare	-	-	246,441	-	246,441
Records management and preservation	-	-	-	901,268	901,268
Election administration	-	-	-	364,120	364,120
Court security and technology	-	-	-	205,276	205,276
Debt service	-	-	-	2,622	2,622
Capital projects	-	-	-	6,503	6,503
Assigned for subsequent year's budget	3,806,153	-	-	-	3,806,153
Unassigned	<u>21,630,966</u>	<u>-</u>	<u>-</u>	<u>(186,839)</u>	<u>21,444,127</u>
Total fund balances	<u>25,437,119</u>	<u>-</u>	<u>246,441</u>	<u>7,408,270</u>	<u>33,091,830</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 28,055,147</u>	<u>\$ 511,793</u>	<u>\$3,145,270</u>	<u>\$ 9,350,830</u>	<u>\$41,063,040</u>

The accompanying notes are an integral part of these financial statements.



**NAVARRO COUNTY, TEXAS**

**RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS  
TO THE STATEMENT OF NET POSITION**

SEPTEMBER 30, 2024

Total fund balances - governmental funds balance sheet \$ 33,091,830

Amounts reported for governmental activities in the Statement of Net Position are different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. 21,094,557

Long-term liabilities applicable to governmental activities are not due and payable in the current period and, accordingly, are not reported as fund liabilities. Interest on long-term debt is not accrued in governmental funds, but rather is recognized in the statement of net position.

Accrued interest	\$ (35,770)	
Bonds payable	(4,630,000)	
Tax notes payable	(339,000)	
Leases payable	(136,187)	
SBITA	(412,448)	
Financed purchases	(1,813,937)	
Compensated absences	(419,181)	
Deferred outflow related to pensions	3,392,233	
Deferred outflow related to OPEB	479,664	
Deferred inflow related to pensions	(240,569)	
Deferred inflow related to OPEB	(817,725)	
Net pension liability	(1,429,976)	
Total OPEB liability	<u>(2,561,679)</u>	
Total long-term liabilities		(8,964,575)

Long-term assets are not available to pay for current period expenditures and, therefore are not reported in the funds.

Fines and court costs	681,227	
Property taxes	<u>1,151,994</u>	
Total long-term assets		<u>1,833,221</u>

Net position of governmental activities \$ 47,055,033

**NAVARRO COUNTY, TEXAS**

STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2024

	General	HIDTA	American Rescue Plan	Other Governmental Funds	Total Governmental
<b>REVENUES</b>					
Property taxes	\$ 24,549,969	\$ -	\$ -	\$ 6,533,322	\$ 31,083,291
Sales and other taxes	4,251,517	-	-	-	4,251,517
Intergovernmental	1,376,465	4,191,683	4,886,255	59,034	10,513,437
License and permits	-	-	-	1,078,672	1,078,672
Fees of office	2,203,050	-	-	449,375	2,652,425
Fines and forfeitures	248,526	-	-	425,593	674,119
Interest on investments	665,214	55	199,918	66,735	931,922
Other	104,928	-	-	1,324	106,252
Total revenues	<u>33,399,669</u>	<u>4,191,738</u>	<u>5,086,173</u>	<u>8,614,055</u>	<u>51,291,635</u>
<b>EXPENDITURES</b>					
Current:					
General government	8,731,794	-	1,315,219	65,684	10,112,697
Judicial	5,308,490	-	-	70,089	5,378,579
Public safety	14,603,323	4,191,738	-	-	18,795,061
Health and welfare	77,552	-	-	-	77,552
Roads and highways	-	-	-	6,567,804	6,567,804
Debt service:					
Principal	510,637	-	-	1,013,572	1,524,209
Interest and other	23,492	-	-	270,108	293,600
Capital outlay	638,371	-	3,571,036	644,880	4,854,287
Intergovernmental:					
Tax increment reinvestment	157,508	-	-	-	157,508
Total expenditures	<u>30,051,167</u>	<u>4,191,738</u>	<u>4,886,255</u>	<u>8,632,137</u>	<u>47,761,297</u>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	<u>3,348,502</u>	<u>-</u>	<u>199,918</u>	<u>(18,082)</u>	<u>3,530,338</u>
<b>OTHER FINANCING SOURCES (USES)</b>					
Issuance of lease	51,964	-	-	-	51,964
Transfers in	-	-	-	1,333,605	1,333,605
Transfers out	(1,333,605)	-	-	-	(1,333,605)
Issuance of financed purchase	-	-	-	140,500	140,500
Sale of capital assets	32,926	-	-	26,150	59,076
Total other financing sources and uses	<u>(1,248,715)</u>	<u>-</u>	<u>-</u>	<u>1,500,255</u>	<u>251,540</u>
<b>NET CHANGE IN FUND BALANCES</b>	<u>2,099,787</u>	<u>-</u>	<u>199,918</u>	<u>1,482,173</u>	<u>3,781,878</u>
<b>FUND BALANCES, BEGINNING</b>	<u>23,337,332</u>	<u>-</u>	<u>46,523</u>	<u>5,926,097</u>	<u>29,309,952</u>
<b>FUND BALANCES, ENDING</b>	<u>\$ 25,437,119</u>	<u>\$ -</u>	<u>\$ 246,441</u>	<u>\$ 7,408,270</u>	<u>\$ 33,091,830</u>

The accompanying notes are an integral part of these financial statements.

**NAVARRO COUNTY, TEXAS**

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE  
STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED SEPTEMBER 30, 2024

Net change in fund balances - total governmental funds \$ 3,781,878

Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation exceeded capital outlays in the current period.

Capital outlay	\$ 5,685,695	
Retirement of capital assets	244,000	
Depreciation expense	<u>(2,376,467)</u>	
Net adjustment		3,553,228

Repayment of principal is an expenditure in the governmental funds but reduces the liability in the statement of net position.

Repayments:		
Bonds payable	375,000	
Tax notes payable	162,000	
SBITA	271,531	
Leases payable	77,106	
Financed purchases	<u>638,572</u>	
Net adjustment		1,524,209

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.

Accounts receivable:		
Fines and court costs	(5,772)	
Property taxes	<u>(28,919)</u>	
Net adjustment		(34,691)

The issuance of long-term debt (e.g. leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. (192,464)

Under the modified accrual basis of accounting used in the governmental funds, expenditures are recognized for transactions that are normally paid with expendable, available financial resources. In the statement of activities, however, which is presented on the accrual basis, expenses and liabilities are reported regardless of when financial resources are available. In addition, interest on long-term debt is not recognized as an expenditure under the modified accrual basis of accounting until due, rather than as it accrues.

Interest on long-term debt	8,601	
Pension income	1,732,985	
OPEB expense	(33,192)	
Compensated absences	<u>(129,097)</u>	
Net adjustment		<u>1,579,297</u>

Change in net position of governmental activities \$ 10,211,457

**NAVARRO COUNTY, TEXAS**

**STATEMENT OF FIDUCIARY NET POSITION**

**FIDUCIARY FUNDS**

**SEPTEMBER 30, 2024**

	<u>Custodial Funds</u>
<b>ASSETS</b>	
Cash and investments	\$ 9,089,341
Total assets	<u>9,089,341</u>
<b>LIABILITIES</b>	
Due to other governments	<u>2,592,734</u>
Total liabilities	<u>2,592,734</u>
<b>NET POSITION</b>	
Restricted for:	
Individuals and organizations	<u>6,496,607</u>
Total net position	<u>\$ 6,496,607</u>

**NAVARRO COUNTY, TEXAS**

**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION**

**FIDUCIARY FUNDS**

**FOR THE YEAR ENDED SEPTEMBER 30, 2024**

	<u>Custodial Funds</u>
<b>ADDITIONS</b>	
Registry deposits	\$ 1,026,453
Receipts from inmates	209,309
State funds received	3,117,410
Seizures collections	67,836
Restitution collections	1,298,280
Hot check collections	10,252
Tax collections	106,334,521
Vehicle registration collections	15,518,578
Cash bond receipts	379,307
Investment earnings	<u>133,727</u>
Total additions	<u>128,095,673</u>
<b>DEDUCTIONS</b>	
Registry withdrawals	171,854
Registry fees to clerk	32,715
Inmate disbursement	364,652
Disbursements to others	666,353
State disbursements	1,299,650
Seizure disbursements	3,574,331
Restitution paid	1,338,789
Hot check disbursements	43,311
Tax disbursements	106,334,521
Vehicle registration disbursements	<u>15,518,578</u>
Total deductions	<u>129,344,754</u>
<b>NET INCREASE (DECREASE) IN FIDUCIARY NET POSITION</b>	(1,249,081)
<b>NET POSITION, BEGINNING</b>	<u>7,745,688</u>
<b>NET POSITION, ENDING</b>	<u>\$ 6,496,607</u>

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## NAVARRO COUNTY, TEXAS

### NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2024

#### **I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accounting and reporting policies of the County reflected in the accompanying financial statements conform to the accounting principles generally accepted in the United States of America applicable to state and local governments. Accounting principles generally accepted in the United States of America for local governments are those promulgated by the Governmental Accounting Standards Board (GASB) in Governmental Accounting and Financial Reporting Standards. The most significant accounting and reporting policies of the County are described in the following notes to the financial statements.

##### **A. Reporting Entity**

Navarro County is a public corporation and a political subdivision of the State of Texas. The Commissioners Court, which is composed of four commissioners and the County Judge, is the governing body of the County in accordance with Article 5, Paragraph 18 of the Texas Constitution. The County provides the following services as authorized by the statutes of the State of Texas: general government (e.g., tax collection), judicial (e.g., courts, juries, district attorney, etc.) public safety (e.g., sheriff, jail, etc.), roads and highways and health and welfare (e.g., assistance to indigents).

A financial reporting entity consists of the primary government and its component units. Component units are legally separate organizations for which the elected officials of the County are financially accountable, or the relationship to the County is such that exclusion would cause the County's financial statements to be misleading or incomplete. Blended component units, although legally separate entities, are in substance, part of the County's operations and so data from these units are combined with data of the County. Each discretely presented component unit on the other hand, is reported in a separate column under component unit on the government-wide statements to emphasize that it is legally separate from the primary government.

No component units are reported in this financial report for the fiscal year ended September 30, 2024.

##### **B. Government-wide and Fund Financial Statements**

The government-wide statements include the statement of net position and the statement of activities. Government-wide statements report information on all of the nonfiduciary activities of the County. For the most part, the effect of interfund transfers has been removed from the government-wide statements but continues to be reflected on the fund statements. Interfund services provided and used are not eliminated in the process of consolidation. Governmental activities generally are financed through taxes, intergovernmental revenues and other non-exchange transactions.

The statement of activities reflects the degree to which the direct expenses of the given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate fund financial statements are provided for governmental funds and fiduciary funds even though the latter are excluded from the government-wide financial statement. The General Fund, and the HIDTA Grant Fund, and American Rescue Plan Act Fund meet criteria as major governmental funds. Each major fund is reported as a separate column in the fund financial statements. Nonmajor funds include other Special Revenue, Debt Service and Capital Project Funds. The combined amounts for these funds are reflected in a single column in the fund Balance Sheet and Statement of Revenues, Expenditures, and Changes in Fund Balances. Detailed statements for nonmajor funds are presented within combining and individual fund statements and schedules.

### **C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation**

The government-wide fund statements, as well as the fiduciary fund financial statements, are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized in the fiscal year for which the taxes are levied. Major revenue types that have been accrued are district clerk and county clerk fees, justice of the peace fees, intergovernmental revenues and charges for services. Grants are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The County considers all revenues reported in the governmental funds to be available if the revenues are collected within sixty days after year-end. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured.

Property taxes, sales taxes, licenses and interest associated with the current fiscal period are considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government.

The County reports the following major governmental funds:

The **General Fund** is the County's primary operating fund. It accounts for all financial resources of the general government, except those that are required to be accounted for in another fund.

The **HIDTA Grant Fund** accounts for all activities related to the Texoma High Intensity Drug Trafficking Area (HIDTA) through a grant from the Federal Office of National Drug Control Policy. The purpose of this grant is to provide resources to help federal, state and local law enforcement organizations invest in infrastructure and joint initiatives to confront drug-trafficking organizations in North Texas.

The **American Rescue Plan Fund** is used to account for the American Rescue Plan Act 2021 stimulus funding received from the U.S. Government related to the COVID-19 pandemic.

Additionally, the County reports the following fiduciary fund type:

**Custodial Funds** account for monies held in various agencies and entities, but not held in a trust.

Under the terms of grant agreements, the County funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted resources available to finance the program. It is the County's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants, and then by general revenues.

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then unrestricted resources as they are needed.



**D. Assets, Liabilities, Deferred Inflows/Outflows of Resources, and Net Position/Fund Balance**

***1. Deposits and Investments***

The County's cash and cash equivalents are considered to be cash on hand, demand deposits and short term investments with original maturities of three months or less from the date of acquisition. State statutes authorize the County to invest in bank certificates of deposit, obligations of the United States or its agencies, obligations of the State of Texas, obligations of other political subdivisions having at least an "A" credit rating, commercial paper, repurchase agreements and local government investment pools.

Investments for the County are reported at fair value, except for the position in investment pools. The County's investments in Pools are reported at the net asset value per share (which approximates fair value) even though it is calculated using the amortized cost method.

***2. Receivables and Payables***

Activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to" or "due from" other funds. Interfund activity reflected in "due to" or "due from" other funds is eliminated in the government-wide statements.

Property taxes are levied based on taxable value at the prior January 1 and become due on October 1 of the year in which assessed. Taxes are due and payable, without penalty or interest, from October 1 of the year in which levied until January 31 of the following year. Accordingly, receivables and revenues for property taxes are reflected in the government-wide statements based on the full accrual method of accounting. Property tax receivables for the prior year's levy are shown net of an allowance for uncollectible amounts.

Accounts receivables from other governments include amounts due from grantor agencies for approved grants for specific programs and reimbursements for services performed by the County. Program grants are recorded as receivables and revenues at the time all eligibility requirements established by the provider have been met.

Reimbursements for services performed are recorded as receivables and revenues when they are earned in the government-wide statements. Included are fines and costs assessed by court action and billable services for certain contracts. Revenues received in advance of the costs being incurred are recorded as deferred revenue in the fund statements. Receivables are shown net of an allowance for uncollectibles.

***3. Capital Assets***

Capital assets, which include land, buildings and improvements, machinery and equipment, and infrastructure assets (e.g., roads and bridges), are reported in the government-wide financial statements. Capital assets, other than infrastructure assets, are defined as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Infrastructure assets include County-owned roads and bridges.

In the case of the initial capitalization of infrastructure assets, the County chose to include all such items regardless of their acquisition date or amount. The County was able to estimate the historical cost for the initial reporting of these assets through back trending (i.e., estimating the current replacement cost of the infrastructure to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year). As the County constructs or acquires additional capital assets each period, including infrastructure assets, they are capitalized and recorded at historical cost. The reported cost excludes normal maintenance and repairs which are essentially amounts spent in relation to capital assets that do not increase the capacity or efficiency of the item or extend its useful life beyond the original estimate. Donated capital assets are recorded at acquisition cost, which is the price that would be paid to acquire an asset with equivalent service potential at the acquisition date.

Capital assets are depreciated using the straight line method over the following estimated useful lives:

Assets	Years
Buildings	30
Infrastructure	25
Furniture and fixtures	10
Trucks	10
General equipment	5
Computer hardware	5
Cars	5
Right to use equipment	2 - 5
Right to use software	2 - 5

#### **4. *Compensated Absences***

It is the County's policy to permit employees to accumulate earned but unused vacation and sick leave benefits. There is no liability for unpaid accumulated sick leave since the County does not have a policy to pay any amounts when employees separate from service with the County.

The County has recognized a liability for accumulated vacation leave where the employees' rights to receive benefits are attributable to services already rendered and it is probable that the County will compensate the employees through either paid time off or cash payments at termination.

Vacation pay is accrued when incurred in the government-wide financial statements. A liability for this amount is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

#### **5. *Long-term Obligations***

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities under governmental activities in the statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### **6. *Leases***

The County has entered into various lease agreements as lessee. Key estimates and judgments related to leases include how the County determines (1) the discount rate it uses to discount the expected lease payments to present value, (2) lease term, and (3) lease payments.

- The County uses the interest rate charged by the lessor as the discount rate, if available. When the interest rate charged by the lessor is not provided, the County generally uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancellable period of the lease. Lease payments included in the measurement of the lease liability are composed of fixed payments and purchase option price that the County is reasonably certain to exercise.

The County monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability or lease asset.

**Lessee.** The County is a lessee for noncancellable leases of equipment. The County recognizes a lease liability and an intangible right-to-use lease asset (lease asset) in the government-wide financial statements. At the commencement of a lease, the County initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over its useful life. Lease assets are reported with other capital assets and lease liabilities are reported with long-term debt on the statement of net position.

## **7. *Subscription-Based Information Technology Arrangements***

The County is a participant in subscription-based IT arrangements (SBITAs). The County recognizes liability and an intangible right-to-use asset in the government-wide financial statements.

At the commencement of a SBITA, the County initially measures the liability at the present value of payments expected to be made during the agreement term. Subsequently, the liability is reduced by the principal portion of payments made. The asset is initially measured as the initial amount of the liability, adjusted for payments made at or before the commencement date, plus certain initial direct costs. Subsequently, the asset is amortized on a straight-line basis over its useful life.

Key estimates and judgments related to SBITAs include how the County determines (1) the discount rate it uses to discount the expected payments to present value, (2) agreement term, and (3) agreed upon payments.

- The County uses the interest rate charged by the lessor as the discount rate. When the interest rate charged by the lessor is not provided, the County generally uses its estimated incremental borrowing rate as the discount rate.
- The agreement term includes the noncancellable period of the SBITA.
- The agreed upon payments included in the measurement of the liability are composed of fixed payments and purchase option price that the County is reasonably certain to exercise.

The County monitors changes in circumstances that would require a remeasurement of its SBITA and will remeasure the asset and liability if certain changes occur that are expected to significantly affect the amount of the liability. These right to use assets are reported with other capital assets and liabilities are reported with long-term debt on the statement of net position.

## **8. *Deferred Outflows/Inflows of Resources***

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The County has the following items that qualify for reporting in this category:

- Pension and OPEB contributions after measurement date – These contributions are deferred and recognized in the following fiscal year.
- Difference in expected and actual OPEB experience – This difference is deferred and recognized over the estimated average remaining lives of all members determined as of the measurement date.
- Changes in OPEB actuarial assumptions - This difference is deferred and recognized over the estimated average remaining lives of all members determined as of the measurement date.
- Difference in projected and actual earnings on pension assets – This difference is deferred and amortized over a closed five year period.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The County has the following items that qualify for reporting in this category:

- Unavailable revenue is reported only in the governmental funds balance sheet. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.
- Changes in OPEB actuarial assumptions - This difference is deferred and recognized over the estimated average remaining lives of all members determined as of the measurement date.
- Difference in expected and actual pension and OPEB experience – This difference is deferred and recognized over the estimated average remaining lives of all members determined as of the measurement date.

## **9. Fund Balance**

The governmental fund financial statements present fund balances based on classifications that comprise a hierarchy that is based primarily on the extent to which the County is bound to honor constraints on the specific purposes for which amounts in the respective governmental funds can be spent. The classifications used in the governmental fund financial statements are as follows:

- **Nonspendable:** This classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) are legally or contractually required to be maintained intact. Nonspendable items are not expected to be converted to cash or are not expected to be converted to cash within the next year.
- **Restricted:** This classification includes amounts for which constraints have been placed on the use of the resources either (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation.
- **Committed:** This classification includes amounts that can be used only for specific purposes pursuant to constraints imposed by resolution of Commissioners' Court, the County's highest level of decision-making authority. These amounts cannot be used for any other purpose unless Commissioners' Court removes or changes the specified use by taking the same type of action that was employed when the funds were initially committed. This classification also includes contractual obligations to the extent that existing resources have been specifically committed for use in satisfying those contractual requirements.
- **Assigned:** This classification includes amounts that are constrained by the County's intent to be used for a specific purpose but are neither restricted nor committed. This classification includes amounts that are constrained by the County's intent to be used for a specific purpose but are neither restricted nor committed. This intent is determined by Commissioners' Court.
- **Unassigned:** This classification includes the residual fund balance for the General Fund. The unassigned classification also includes negative residual fund balance of any other governmental fund that cannot be eliminated by offsetting of assigned fund balance amounts.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the County considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the County considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds.

## **10. Net Position**

Net position represents the difference between assets, deferred inflows/outflows of resources, and liabilities. Net position investment in capital assets consists of capital assets net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvements of those assets, and adding back unspent proceeds. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislations adopted by the County or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

## **11. Pensions**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expenses, information about the Fiduciary Net Position of the Texas County and District Retirement System (TCDRS) and additions to/deductions from TCDRS's Fiduciary Net Position have been determined on the same basis as they are reported by TCDRS. For this purpose, plan contributions are legally due. Benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

## **12. Other post-employment benefits**

*Retiree Health Insurance.* For purposes of measuring the total OPEB liability, OPEB related deferred outflows and inflows of resources, and OPEB expense, benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Contributions are not required but are measured as payments by the County for benefits due and payable that are not reimbursed by plan assets. Information regarding the County's total OPEB liability is obtained from a report prepared by a consulting actuary.

*TCDRS Group Term Life Fund.* The County participates in the Texas County & District Group Term Life Fund (TCDRS GTLF), which is an optional single-employer defined benefit life insurance plan that is administered by TCDRS. It provides death benefits to active and, if elected, retired employees of participating employers. Contribution rates are determined annually for each participating entity as a percentage of that County's covered payroll. The death benefit for retirees is considered an other postemployment benefit (OPEB). The OPEB program is an unfunded trust because the GTLF trust covers both actives and retirees and is not segregated. The Total OPEB Liability of the plan has been determined using the flow of economic resources measurement focus and full accrual basis of accounting. This includes for purposes of measuring the Total OPEB Liability, deferred inflows and outflows of resources, and OPEB expense. Benefit payments are recognized when due and payable in accordance with the benefit terms.

## **13. Unearned Revenue**

The County reports unearned revenues for cash received under grant awards for which eligible expenditures have not yet been incurred. The amounts will be recognized as revenue in future years as program expenditures are incurred.

## **14. Estimates**

The preparation of financial statements, in conformity with generally accepted accounting principles, requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the reporting period. Actual amounts could differ from those estimates.

## II. DETAILED NOTES ON ALL ACTIVITIES AND FUNDS

### A. Cash and Investments

The following table shows the amounts of cash and investments held by the County as of September 30, 2024.

	Governmental Activities	Fiduciary Funds	Total	Weighted Average Maturity (Days)
Investments:				
TexPool Prime	\$ 8,487,667	\$ 2,243,944	\$ 10,731,611	26
TexasClass	7,307,349	-	7,307,349	73
Non-negotiable CDs	2,481,322	-	2,481,322	331
Cash deposits	<u>17,241,180</u>	<u>6,845,397</u>	<u>24,086,577</u>	
Portfolio Weighted Average Maturity				37
Total cash and investments	<u>\$ 35,517,518</u>	<u>\$ 9,089,341</u>	<u>\$ 44,606,859</u>	

The Public Funds Investment Act (Government Code Chapter 2256) contains specific provisions in the areas of investment practices, management reports and establishment of appropriate policies. Among other things, it requires the County to adopt, implement, and publicize an investment policy. That policy must address the following areas: (1) safety of principal and liquidity, (2) portfolio diversification, (3) allowable investments, (4) acceptable risk levels, (5) expected rates of return, (6) maximum allowable stated maturity of portfolio investments, (7) maximum average dollar-weighted maturity allowed based on the stated maturity date for the portfolio, (8) investment staff quality and capabilities, and (9) bid solicitation preferences for certificates of deposit. Statutes authorize the County to invest in (1) obligations of the U. S. Treasury, certain U. S. agencies, and the State of Texas; (2) certificates of deposit, (3) certain municipal securities, (4) money market savings accounts, (5) repurchase agreements, (6) bankers acceptances, (7) Mutual Funds, (8) investment pools, (9) guaranteed investment contracts, and (10) common trust funds. The Act also requires the County to have independent auditors perform test procedures related to investment practices as provided by the Act. The County is in substantial compliance with the requirements of the Act and with local policies.

The County's investment pools represent investments in TexPool Prime and TexasClass, investment pools for state and local governments in Texas. The State Comptroller of Public Accounts exercises oversight responsibilities over TexPool and TexasClass. Oversight includes the ability to significantly influence operations, designation of management, and accountability for fiscal matters. Additionally, the State Comptroller has established an Advisory Board composed of both participants in TexPool TexasClass, and other persons who do not have a business relationship with TexPool and TexasClass. The Advisory Board members review the investment policy and management fee structure.

TexPool and TexasClass are rated AAAM by Standard & Poor's. The investment pool has a redemption notice period of one day and may redeem daily. The investment pools' authority may only impose restrictions on redemptions in the event of a general suspension of trading on major securities markets, general banking moratorium or national state of emergency that affects the pool's liquidity.

**Interest Rate Risk** – In accordance with its investment policy, the County manages its exposure to declines in fair value by limiting the average dollar weighted maturity of its investment portfolios to a maximum of 270 days.

**Custodial Credit Risk** – In the case of deposits, this is the risk that in the event of a bank failure, the County's deposits may not be returned to it. State statutes require that all deposits in financial institutions be fully collateralized by U. S. Government obligations or its agencies and instrumentalities or direct obligations of Texas or its agencies and instrumentalities that have a fair value of not less than the principal amount of deposits. As of September 30, 2024, the County's deposit balance was collateralized with securities held by the pledging financial institution in the County's name or by FDIC insurance.

**Credit Risk** – It is the County's policy to limit its investments to investment types with an investment quality rating not less than A or its equivalent by a nationally recognized statistical rating organization. The County's investment pool is rated AAAM by Standard & Poor's Investors Service.

## **B. Property Taxes and Other Receivables**

Property is appraised and a lien on such property becomes enforceable as of January 1, subject to certain procedures for rendition, appraisal, appraisal review and judicial review. Property taxes are levied by October 1 of the year in which assessed, or as soon thereafter as practicable. Taxes are due and payable, without penalty or interest, from October 1 of the year in which levied until January 31 of the following year. Taxes become delinquent February 1 of each year and are subject to simple interest and penalty of 7% in February, 9% in March, 11% in April, 13% in May, 15% in June, 18% in July and interest continues to accrue at 1% per month.

The County's taxes on real property are a lien against such property until paid. The County may foreclose on real property upon which it has a lien for unpaid taxes. The exception is homestead property belonging to persons 65 years of age or older who file for deferral or abatement. The County does make considerable effort to collect delinquent taxes before foreclosure proceedings. Delinquent taxes on property not otherwise collected are generally paid when there is a sale or transfer of the title of the property.

Any liens and subsequent suits against the taxpayer for payment of delinquent personal property taxes are barred unless instituted within four years from the time such taxes became delinquent. Unlike real property, the sale or transfer of most personal property does not require any evidence that taxes thereon are paid.

Collections of the property taxes and subsequent remittances to the proper entities are accounted for in the Tax Assessor and Collector's Custodial Fund. Tax collections deposited for the County are distributed to the General, Road and Bridge, Flood Control and Debt Service Funds of the County. This distribution is based on the tax rate established for each fund by order of the Commissioners Court for the tax year for which the collections are made.

The County participates in Tax Increment Finance (TIF) Districts. When a TIF District is created, with the approval of all participating governmental entities, the property included in the District has its assessed valuation frozen at that time for the duration of the District. As projects are developed, increasing the assessed valuation of the property, the incremental increases are returned to the entity which initially financed the improvements, i.e., County contribution, County bond funds or developer advances.

The following is a summary by fund of delinquent taxes receivable at September 30, 2024.

Property taxes receivable:	
General fund	\$ 1,703,035
Road and bridge funds	366,159
Debt service fund	33,848
Flood control fund	29,960
Less: allowance for uncollectibles	<u>(810,682)</u>
	<u>\$ 1,322,320</u>

Article VIII, Section 9 of the Texas Constitution imposes a limit of \$0.80 per \$100 assessed valuation for general governmental services, including the payment of premium and interest on general obligation long-term debt in the Jury, General, Permanent Improvement and Road and Bridge Funds. In addition, a Special Road Tax of \$0.15 per \$100 valuation has been authorized by Article 6790, VACS, and a Farm-to-Market and Lateral Road Tax of \$0.30 per \$100 valuation has been authorized by Article 7048a, VACS; however, of a total tax rate of \$1.25 authorized for the County, only \$0.6045 was levied for the 2023 tax roll.

Receivables at year-end for the government's individual major funds and nonmajor and fiduciary funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

	General	HIDTA	Nonmajor	Total
Fees of office	\$ 344,622	\$ -	\$ 312,783	\$ 657,405
Court fines	34,755,620	-	-	34,755,620
Intergovernmental	726,189	504,537	42,793	1,273,519
	<u>35,826,431</u>	<u>504,537</u>	<u>355,576</u>	<u>36,686,544</u>
Less: allowance for uncollectibles	<u>(34,060,508)</u>	<u>-</u>	<u>-</u>	<u>(34,060,508)</u>
Total	<u>\$ 1,765,923</u>	<u>\$ 504,537</u>	<u>\$ 355,576</u>	<u>\$ 2,626,036</u>

Governmental funds report *deferred inflows of resources* in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. At the end of the current fiscal year, the various components of *deferred inflows of resources* reported in the governmental funds were as follows:

General fund	
Delinquent property taxes	\$ 923,197
Court fines	<u>681,227</u>
Total general fund	<u>1,604,424</u>
Nonmajor governmental funds	
Delinquent property taxes	<u>228,797</u>
Total nonmajor governmental funds	<u>228,797</u>
Total governmental funds	<u>\$ 1,833,221</u>

### C. Capital Assets

Capital assets activity for the year ended September 30, 2024, are as follows:

	Beginning Balance	Additions	Disposals/Transfer s	Ending Balance
<b>Governmental activities:</b>				
Capital assets, not being depreciated:				
Land	<u>\$ 1,280,835</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 1,280,835</u>
Total assets not being depreciated	<u>1,280,835</u>	<u>-</u>	<u>-</u>	<u>1,280,835</u>
Capital assets, being depreciated:				
Buildings and improvements	24,388,377	568,333	-	24,956,710
Machinery and equipment	16,041,915	2,169,113	(534,380)	17,676,648
Infrastructure	25,127,413	2,896,555	-	28,023,968
Right to use equipment	255,783	51,694	(35,556)	271,921
Right to use software	<u>1,101,315</u>	<u>-</u>	<u>5,348</u>	<u>1,106,663</u>
Total capital assets being depreciated	<u>66,914,803</u>	<u>5,685,695</u>	<u>(564,588)</u>	<u>72,035,910</u>
Less accumulated depreciation:				
Buildings and improvements	(14,728,021)	(686,213)	-	(15,414,234)
Machinery and equipment	(10,402,115)	(1,149,518)	766,401	(10,785,232)
Infrastructure	(25,109,970)	(173,861)	-	(25,283,831)
Right to use equipment	(110,784)	(72,033)	36,828	(145,989)
Right to use software	<u>(303,419)</u>	<u>(294,842)</u>	<u>5,359</u>	<u>(592,902)</u>
Total accumulated depreciation	<u>(50,654,309)</u>	<u>(2,376,467)</u>	<u>808,588</u>	<u>(52,222,188)</u>
Total capital assets being depreciated, net	<u>16,260,494</u>	<u>3,309,228</u>	<u>244,000</u>	<u>19,813,722</u>
Governmental activities capital assets, net	<u>\$ 17,541,329</u>	<u>\$ 3,309,228</u>	<u>\$ 244,000</u>	<u>\$ 21,094,557</u>



Depreciation expense for fiscal year 2024 was charged to functions and programs of the County as follows:

General government	\$	528,440
Public safety		818,278
Roads and highways		<u>1,029,749</u>
	\$	<u><u>2,376,467</u></u>

#### **D. Interfund Balances**

##### **Due to/from Other Funds**

In the fund financial statements, interfund balances are the result of normal transactions between funds that will be liquidated in the subsequent fiscal year. The following is a summary of amounts due from and due to other funds:

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>
General	HIDTA	\$ 267,245
General	Nonmajor governmental	827,077
Nonmajor governmental	Nonmajor governmental	<u>502,844</u>
		<u><u>\$ 1,597,166</u></u>

Expenditures incurred for the HIDTA grant program are paid by the General Fund and reimbursed by the granting agency. As a result, appropriate interfund balance entries are recorded to reflect these activities. The interfund balance between the General Fund and Nonmajor governmental funds resulted from the time lag between the dates that payments between funds were made.

##### **Transfers in/out**

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, and (2) use unrestricted revenues collected in the General fund to finance various programs accounted for in other funds in accordance with budgetary authorizations. The transfer from governmental activities to business-type activities was a result of capital assets transferred. A summary of the County's interfund activity is as follows:

<u>Transfer from</u>	<u>Transfer to</u>	<u>Amount</u>
General	Nonmajor governmental	\$ <u>1,333,605</u>
		<u><u>\$ 1,333,605</u></u>

#### **E. Long-term Debt**

##### ***General Obligation Bonds***

General obligation bonds are direct obligations and pledge the full faith and credit of the County. The bonds are classified as a private placement, and the tax notes are classified as direct borrowings; neither instrument contains substantive acceleration clauses. Should the County default on these bonds, any registered owner of the bonds or notes is entitled to seek a writ of mandamus from a court of proper jurisdiction requiring the County to make payment.

The bonds currently outstanding are as follows:

<u>Purpose</u>	<u>Interest Rates</u>	<u>Amount</u>
Courthouse restoration	3.7%	\$ 4,630,000

Annual debt service requirements to maturity for the refunding bonds are as follows:

Year Ending September 30,	Governmental Activities		Total
	Principal	Interest	
2025	\$ 390,000	\$ 164,095	\$ 554,095
2026	405,000	149,388	554,388
2027	420,000	134,125	554,125
2028	435,000	118,308	553,308
2029	450,000	101,935	551,935
2030-2034	<u>2,530,000</u>	<u>236,055</u>	<u>2,766,055</u>
Total	<u>\$ 4,630,000</u>	<u>\$ 903,906</u>	<u>\$ 5,533,906</u>

### ***Tax Notes***

Annual debt service requirements to maturity for the notes are as follows:

Year Ending September 30,	Governmental Activities		Total
	Principal	Interest	
2025	\$ 167,000	\$ 7,588	\$ 174,588
2026	<u>172,000</u>	<u>2,554</u>	<u>174,554</u>
Total	<u>\$ 339,000</u>	<u>\$ 10,142</u>	<u>\$ 349,142</u>

### ***Leases Payable***

The County entered into five leases as lessee for the right to use copiers. The County is required to make fixed monthly payments between \$68 and \$11,988, and the leases bear interest ranging from 0.193% to 3.150%. Principal and interest requirements to maturity are as follows:

Year Ending September 30,	Governmental Activities		Totals
	Principal	Interest	
2025	\$ 69,510	\$ 342	\$ 69,852
2026	40,635	112	40,747
2027	20,152	29	20,181
2028	<u>5,890</u>	<u>4</u>	<u>5,894</u>
	<u>\$ 136,187</u>	<u>\$ 487</u>	<u>\$ 136,674</u>

### ***SBITA Payable***

The County entered into multiple contracts for the right to use various software. The County is required to make annual payments between \$13,000 and \$210,000 and the contracts bear interest ranging from 0.32% to 4.00%. Principal and interest requirements to maturity are as follows:

Year Ending September 30,	Governmental Activities		Totals
	Principal	Interest	
2025	\$ 243,491	\$ 10,889	\$ 254,380
2026	79,720	4,160	83,880
2027	82,257	1,623	83,880
2028	<u>6,980</u>	<u>18</u>	<u>6,998</u>
	<u>\$ 412,448</u>	<u>\$ 16,690</u>	<u>\$ 429,138</u>

### **Financed Purchases**

The County has entered into two agreements for the financed purchase of motor graders. Annual payments range from \$57,870 to \$90,748, with interest rates ranging from 4.97% to 5.76%. These agreements are classified as financed purchases because title passes to the County at the end of the agreement term, and are included as financed purchases in the Long-Term Debt portion of the government-wide statements. Principal and interest requirements to maturity are as follows:

Year Ending September 30,	Governmental Activities		Totals
	Principal	Interest	
2025	\$ 824,214	\$ 77,710	\$ 901,924
2026	520,140	45,117	565,257
2027	306,383	22,325	328,708
2028	<u>163,200</u>	<u>8,680</u>	<u>171,880</u>
	<u>\$ 1,813,937</u>	<u>\$ 153,832</u>	<u>\$ 1,967,769</u>

### **Changes in Long-term Liabilities**

Long-term liability activity for the year ended September 30, 2024, was as follows:

	Balance 9/30/2023	Additions	Reductions	Balance 9/30/2024	Due Within One Year
Governmental Activities					
G.O. Bonds	\$ 5,005,000	\$ -	\$ 375,000	\$ 4,630,000	\$ 390,000
Limited tax notes	501,000	-	162,000	339,000	167,000
Leases	161,329	51,964	77,106	136,187	69,510
SBITA's	683,979	-	271,531	412,448	243,491
Financed purchases	2,312,009	140,500	638,572	1,813,937	824,214
Compensated absences	<u>290,084</u>	<u>711,128</u>	<u>582,031</u>	<u>419,181</u>	<u>83,836</u>
Total long-term debt	<u>8,953,401</u>	<u>903,592</u>	<u>2,106,240</u>	<u>7,750,753</u>	<u>1,778,051</u>
Net pension liability	4,786,513	9,615,744	12,972,281	1,429,976	-
OPEB liability - RHP	1,509,129	244,399	76,265	1,677,263	76,265
OPEB liability - GTL	<u>792,521</u>	<u>120,378</u>	<u>28,483</u>	<u>884,416</u>	<u>19,950</u>
Total long-term liabilities	<u>\$ 16,041,564</u>	<u>\$ 10,884,113</u>	<u>\$ 15,183,269</u>	<u>\$ 11,742,408</u>	<u>\$ 1,874,266</u>

The compensated absences and total OPEB liability attributable to the governmental activities was liquidated primarily by the General Fund and Road and Bridge Funds in prior years.

## **III. OTHER INFORMATION**

### **A. Risk Management**

The County maintains third party insurance coverage for general liability, property, automobile liability, public officials' liability, employee health and workers' compensation. There was no significant change in coverage from the prior year. Settlements did not exceed insurance coverage for fiscal years 2024 or 2023.

### **B. Contingent Liabilities and Commitments**

The County has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to requests for reimbursements to the grantor agency for expenditures disallowed under the terms of the grant. A contingent liability was not established because potential reimbursements are considered immaterial.

The County is involved in lawsuits and other claims in the ordinary course of its operations. Although the outcome of such lawsuits and other claims is not presently determinable, the resolution of these matters is not expected to have a material effect on the financial condition of the County.

## **C. Employee Retirement System**

### ***Plan Description***

The County participates in a nontraditional defined benefit pension plan in the statewide Texas County and District Retirement System ("TCDRS"). The Board of Trustees of TCDRS is responsible for the administration of the statewide agent, multiple-employer, public employee retirement system consisting of nontraditional defined benefit pension plans. TCDRS issues a publicly available annual comprehensive financial report (ACFR) that can be obtained at [www.tcdrs.org](http://www.tcdrs.org).

All full and part-time non-temporary employees participate in the plan, regardless of the number of hours they work in a year. Employees in temporary positions are not eligible for membership.

### ***Benefits Provided***

TCDRS provides retirement, disability, and survivor benefits for all eligible employees. Benefit terms are established by the TCDRS Act. The benefit terms may be amended as of January 1, each year, but must remain in conformity with the Act.

Members can retire at age 60 and above with 8 or more years of service, with 20 years of service regardless of age, or when the sum of their age and years of service equals 75 or more. Members are vested after eight years of service but must leave their accumulated contributions in the plan to receive any employer-financed benefit. Members who withdraw their personal contributions in a lump sum are not entitled to any amounts contributed by their employer.

Benefit amounts are determined by the sum of the employee's contributions to the plan, with interest, and employer-financed monetary credits. The level of these monetary credits is adopted by the governing body of the employer within the actuarial constraints imposed by the TCDRS Act so that the resulting benefits can be expected to be adequately financed by the employer's commitment to contribute. At retirement, death or disability, the benefit is calculated by converting the sum of the employee's accumulated contributions and the employer-financed monetary credits to a monthly annuity using annuity purchase rates prescribed by the TCDRS Act.

### ***Employees covered by benefit terms***

At the December 31, 2023, valuation and measurement date, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	221
Inactive employees entitled to but not yet receiving benefits	203
Active employees	<u>327</u>
	<u>751</u>

### ***Contributions***

The contribution rates for employees in TCDRS are either 4%, 5%, 6%, or 7% of employee gross earnings, as adopted by the employer's governing body. Participating employers are required to contribute at actuarially determined rates to ensure adequate funding for each employer's plan. Under the state law governing TCDRS, the contribution rate for each entity is determined annually by the actuary and approved by the TCDRS Board of Trustees. The replacement life entry age actuarial cost method is used in determining the contribution rate. The actuarially determined rate is the estimated amount necessary to fund benefits in an orderly manner for each participant over his or her career so that sufficient funds are accumulated by the time benefit payments begin, with an additional amount to finance any unfunded accrued liability.

Employees for the County were required to contribute 7% of their annual gross earnings during the fiscal year. The contribution rate for the County was 12.05% in both fiscal years 2023 and 2024, respectively. The County's contributions to TCDRS for the year ended September 30, 2024, were \$2,185,393 and were \$132,386 higher than the required contributions.

### ***Net Pension Liability***

The County's Net Pension Liability (NPL) was measured as of December 31, 2023, and the Total Pension Liability (TPL) used to calculate the Net Pension Liability was determined by an actuarial valuation as of that date.

### ***Actuarial Assumptions***

The Total Pension Liability in the December 31, 2023, actuarial valuation was determined using the following actuarial assumptions:

Inflation	2.50% per year
Overall payroll growth	3.00% per year
Investment rate of return	7.50%, net of pension plan investment expense, including inflation

Mortality rates for active members, retirees, and beneficiaries were based on the following:

Depositing members	135% of Pub-2010 General Employees Amount-Weighted Mortality Table for males and 120% Pub-2010 General Employees Amount-Weighted Mortality Table for females, both projected with 100% of the MP-2021 Ultimate scale after 2010.
Service retirees, beneficiaries and non-depositing members	135% of Pub-2010 General Retirees Amount-Weighted Mortality Table for males and 120% Pub-2010 General Retirees Amount-Weighted Mortality Table for females, both projected with 100% of the MP-2021 Ultimate scale after 2010.
Disabled retirees	160% of Pub-2010 General Disabled Retirees Amount-Weighted Mortality Table for males and 125% Pub-2010 General Disabled Retirees Amount-Weighted Mortality Table for females, both projected with 100% of the MP-2021 Ultimate scale after 2010.

All actuarial assumptions that determined the total pension liability as of December 31, 2023 were based on the results of an actuarial experience study for the period January 1, 2017 - December 31, 2021, except where required to be different by GASB 68. The economic assumptions were reviewed at the March 2022 TCDRS Board of Trustees meeting and revised assumptions were adopted. These revisions included reductions in the investment return, wage growth, and maximum payroll growth assumptions. The assumptions are reviewed annually for continued compliance with the relevant actuarial standards of practice.

The long-term expected rate of return on pension plan investments is 7.50%. The pension plan's policy in regard to the allocation of invested assets is established and may be amended by the TCDRS Board of Trustees.

The long-term expected rate of return on TCDRS is determined by adding inflation to expected long-term real returns and reflecting expected volatility and correlation. The capital market assumptions and information below are based on January 2023 information for a 10-year time horizon. The valuation assumption for long-term expected return is re-assessed at a minimum of every four years and is set based on a long-term time horizon; the most recent analysis was performed in March 2022.

The target allocation and best estimates of geometric real rates return for each major asset class are summarized in the following table:

<b>Asset Class</b>	<b>Benchmark</b>	<b>Target Allocation <sup>(1)</sup></b>	<b>Geometric Real Rate of Return (Expected minus Inflation) <sup>(2)</sup></b>
U.S. Equities	Dow Jones U.S. Total Stock Market Index	11.50%	4.75%
Global Equities	MSCI World (net) Index	2.50%	4.75%
International Equities - Developed Markets	MSCI World Ex USA (net) Index	5.00%	4.75%
International Equities - Emerging Markets	MSCI Emerging Markets (net) Index	6.00%	4.75%
Investment-Grade Bonds	Bloomberg Barclays U.S. Aggregate Bond Index	3.00%	2.35%
Strategic Credit	FTSE High-Yield Cash-Pay Capped Index	9.00%	3.65%
Direct Lending	S&P/LSTA Leveraged Loan Index	16.00%	7.25%
Distressed Debt	Cambridge Associates Distressed Securities Index <sup>(3)</sup>	4.00%	6.90%
REIT Equities	67% FTSE NAREIT Equity REITs Index + 33% S&P Global REIT (net) Index	2.00%	4.10%
Master Limited Partnerships (MLPs)	Alerian MLP Index	2.00%	5.20%
Private Real Estate Partnerships	Cambridge Associates Real Estate Index <sup>(4)</sup>	6.00%	5.70%
Private Equity	Cambridge Associates Global Private Equity & Venture Capital Index <sup>(5)</sup>	25.00%	7.75%
Hedge Funds	Hedge Fund Research, Inc. (HFRI) Fund of Funds Composite Index	6.00%	3.25%
Cash Equivalents	90-Day U.S. Treasury	2.00%	0.60%

<sup>(1)</sup> Target asset allocation adopted at the March 2022 TCDRS Board meeting.

<sup>(2)</sup> Geometric real rates of return equal the expected return minus the assumed inflation rate of 2.3% per Cliffwater's 2023 capital market assumptions.

<sup>(3)</sup> Includes vintage years 2005-present of Quarter Pooled Horizon IRRs.

<sup>(4)</sup> Includes vintage years 2007-present of Quarter Pooled Horizon IRRs.

<sup>(5)</sup> Includes vintage years 2006-present of Quarter Pooled Horizon IRRs.

### **Discount Rate**

The discount rate used to measure the Total Pension Liability was 7.6%. The projection of cash flows used to determine the discount rate assumed that employee and employer contributions will be made at the rates specified in statute. Based on that assumption, the pension plan's Fiduciary Net Position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all period of projected benefit payments to determine the Total Pension Liability.

### Changes in the Net Pension Liability/(Asset)

	Increase (Decrease)		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (Asset) (a) - (b)
Balance at 12/31/2022	\$ 91,462,748	\$ 86,676,235	\$ 4,786,513
Changes for the year:			
Service cost	2,285,593	-	2,285,593
Interest on total pension liability <sup>(1)</sup>	6,964,200	-	6,964,200
Effect of economic/demographic gains or losses	306,521	-	306,521
Refund of contributions	(119,164)	(119,164)	-
Benefit payments	(4,187,972)	(4,187,972)	-
Administrative expenses	-	(49,753)	49,753
Member contributions	-	1,269,527	(1,269,527)
Net investment income	-	9,517,361	(9,517,361)
Employer contributions	-	2,185,393	(2,185,393)
Other <sup>(2)</sup>	-	(9,677)	9,677
Balance at 12/31/2023	\$ 96,711,926	\$ 95,281,950	\$ 1,429,976

<sup>(1)</sup> Reflects the change in the liability due to the time value of money. TCDRS does not charge fees or interest.

<sup>(2)</sup> No plan changes valued.

<sup>(3)</sup> Relates to allocation of system-wide items.

### Sensitivity Analysis

The following presents the net pension liability/(asset) of the County, calculated using the discount rate of 7.6%, as well as what the County's net pension liability/(asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (6.6%) or 1-percentage-point higher (8.6%) than the current rate:

	1% Decrease 6.60%	Current Discount Rate 7.60%	1% Increase 8.60%
Total pension liability	\$ 109,233,192	\$ 96,711,926	\$ 86,196,846
Fiduciary net position	<u>95,281,949</u>	<u>95,281,950</u>	<u>95,281,949</u>
Net pension liability/(asset)	<u>\$ 13,951,243</u>	<u>\$ 1,429,976</u>	<u>\$ (9,085,103)</u>

### Pension Plan Fiduciary Net Position

Detailed information about the pension plan's Fiduciary Net Position is available in a separately-issued TCDRS financial report. The report may be obtained on the Internet at [www.tcdrs.org](http://www.tcdrs.org).

### Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended September 30, 2024, the County recognized pension income of \$1,581,182. At year-end, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	\$ 331,066	\$ 208,847
Changes in actuarial assumptions	950,463	31,722
Difference between projected and actual investment earnings	338,397	-
Contributions subsequent to the measurement date	<u>1,772,307</u>	<u>-</u>
Total	<u>\$ 3,392,233</u>	<u>\$ 240,569</u>

\$1,772,307 reported as deferred outflows of resources related to pension resulting from contributions subsequent to the measurement date will be recognized as a reduction of the total pension liability for the year ending September 30, 2025. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expenses as follows:

For the Year Ended September 30,	
2025	\$ 195,439
2026	(190,567)
2027	1,967,279
2028	(592,794)

**D. Other Post-Employment Benefits (OPEB) – Retiree Health Plan**

***Plan Description***

In addition to the pension benefits described above, the Commissioners Court established a medical insurance benefit plan for retirees. This plan is administered by the County and it has the authority to establish and amend the benefit terms and financing arrangements. The Retiree Medical Plan does not issue a publicly available financial report. A retiree is defined as someone who is receiving lifetime monthly Texas County and District retirement pension benefit payments and who retired directly from active employment with Navarro County. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

***Benefits Provided***

Retirees are responsible for paying the premiums. Eligible retirees will be provided medical insurance benefits and eligible retirees may also cover their eligible dependents if elected within 60 days. The County will stop insurance coverage on the retiree and dependent on the last day of the month when one of the following occurs:

1. the retiree reaches age 65; or
2. the retiree fails to submit the required set premium rate.

The County’s contributions to the OPEB for the year ended September 30, 2024, were \$69,809, which equal benefit payments for retirees.

The number of employees currently covered by the benefit terms is as follows:

Retirees and beneficiaries currently receiving benefits	69
Active Members	283
Total	<u>352</u>



## **Actuarial Methods and Assumptions**

Significant methods and assumptions were as follows:

Actuarial Valuation Date	December 31, 2023
Actuarial Cost Method	Individual Entry Age
Discount Rate	3.77% as of December 31, 2023
Inflation Rate	2.50%
Salary Increases	0.40% to 5.25%, not including wage inflation of 3.00%
Demographic Assumptions	Based on the experience study covering the four year period ending December 31, 2022 as conducted for the Texas County and District Retirement System (TCDRS). For the OPEB valuation, the standard TCDRS retirement rates were adjusted to better reflect the County's retiree medical plan design.
Mortality	For healthy retirees, the Pub-2010 General Retirees Tables for males and females are used with male rates multiplied by 135% and female rates multiplied by 120%. Those rates are projected on a fully generational basis based on 100% of the ultimate rates of mortality improvement scale MP-2021.
Health care cost trend rates	Initial rate of 7.00% declining to an ultimate rate of 4.25% after 15 years.
Participation rates	25% of eligible retirees elect medical coverage; 60% of eligible retirees elect life insurance coverage

Projections of health benefits are based on the plan as understood by the County and include the types of benefits in force at the valuation date and the pattern of sharing benefit costs between the County and its employees to that point. Actuarial calculations reflect a long-term perspective and employ methods and assumptions that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets.

A Single Discount Rate of 3.77% was used to measure the total OPEB liability. This Single Discount Rate was based on the municipal bond rates as of the measurement date. The source of the municipal bond rate was Fixed-income municipal bonds with 20 years to maturity that include only federally tax-exempt municipal bonds as reported in Fidelity Index's "20-year Municipal GO AA Index" as of December 31, 2023.

### **Changes in the Total OPEB Liability**

The County's total OPEB liability was measured as of September 30, 2024 and was determined by an actuarial valuation as of that date. Update procedures were used to roll forward the total OPEB liability to the measurement date.

	Total OPEB Liability
Balance at 12/31/2022	\$ 1,509,129
Changes for the year:	
Service cost	80,950
Interest	61,215
Difference between expected and actual experience	39,313
Changes of assumptions	62,921
Benefit payments	(76,265)
Net changes	168,134
Balance at 12/31/2023	\$ 1,677,263

Changes in assumptions and other inputs reflect a change in the discount rate from 4.05% to 3.77%, updated assumptions on health care trend rates and participation in retiree life insurance. Additionally, the demographic and salary increase assumptions were updated to reflect the 2023 TCDRS experience study.

### **Discount Rate Sensitivity Analysis**

The following schedule shows the impact of the total OPEB liability if the discount rate used was 1% less than and 1% greater than the discount rate that was used (3.77%) in measuring the total OPEB liability.

	1% Decrease in Discount Rate (2.77%)	Discount Rate (3.77%)	1% Increase in Discount Rate (4.77%)
County's Total OPEB liability	\$ 1,932,270	\$ 1,677,263	\$ 1,467,610

### **Healthcare Cost Trend Rate Sensitivity Analysis**

The following schedule shows the impact of the total OPEB liability if the Healthcare Cost Trend Rate used was 1% less than and 1% greater than what was used in measuring the total OPEB liability.

	1% Decrease	Current Healthcare Cost Trend Rate Assumption	1% Increase
County's Total OPEB liability	\$ 1,611,786	\$ 1,677,263	\$ 1,756,464

### **OPEB Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to OPEB**

For the year ended September 30, 2024, the County recognized OPEB expense of \$94,751. At September 30, 2024, the County reported deferred outflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	\$ 43,929	\$ 123,420
Changes in actuarial assumptions	280,880	502,252
Contributions subsequent to the measurement date	32,302	-
Totals	<u>\$ 357,111</u>	<u>\$ 625,672</u>

\$32,302 reported as deferred outflows of resources related to OPEB resulting from contributions subsequent to the measurement date are due to benefit payments the County paid with own assets and will be recognized as a reduction of the total OPEB liability for the year ending September 30, 2025. Other amounts of the reported as deferred outflows and inflows of resources related to OPEB will be recognized in OPEB expense as follows:

For the Year Ended September 30,	OPEB Expense Amount
2025	\$ (52,038)
2026	(52,038)
2027	(52,148)
2028	(46,288)
2029	(35,942)
Thereafter	(62,409)

### **E. Other Post-Employment Benefit Plan – TCDRS Group Term Life Fund**

**Plan Description.** The County voluntarily participates in the Group Term Life program for the Texas County & District Retirement System (TCDRS GTL). The GTL program is a statewide, multiple employers defined other post-employment benefit (OPEB) plan and is established and administered in accordance with the TCDRS Act. The plan is treated as an unfunded trust because the GTL trust covers both actives and retirees and is not segregated. Therefore, no assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

**Benefits Provided.** The GTL provides group-term life insurance to all full- and part-time non-temporary employees, regardless of the number of hours they work in a year and are eligible for the TCDRS pension plan. Benefits are established by the TCDRS Act. The County's Commissioners' Court opted into this program, and may terminate coverage under, and discontinue participation in the GTL program as of January 1, each year.

Payments from this fund are similar to group-term life insurance benefits and are paid to the designated beneficiaries upon the receipt of an approved application for payment. The death benefit for active employees provides a lump-sum payment approximately equal to the employee's most recent regular annualized salary. The death benefit for retirees is considered another employment benefit and is a fixed amount of \$5,000.

**Employees covered by benefit terms.** The number of employees currently covered by the benefit terms is as follows:

Inactive employees receiving benefits	172
Inactive employees entitled to but not yet receiving benefits	70
Active employees	<u>327</u>
	<u><u>569</u></u>

**Contributions.** The County contributes to the GTLF at a contractually required rate as determined by an annual actuarial valuation, which was 0.20% for both calendar years 2024 and 2023, respectively, of which 0.13% represented the retiree-only portion for each year, as a percentage of annual covered payroll. The rate is equal to the cost of providing one-year term life insurance. The funding policy for the GTLF program is to assure that adequate resources are available to meet all death benefit payments for the upcoming year; the intent is not to prefund retiree term life insurance during employees' entire careers. The County's contributions to the GTLF for the year ended September 30, 2024, was \$22,822, representing contributions for both active and retiree coverage, which equaled the required contributions.

**Total OPEB Liability.** The County's Total OPEB Liability (TOL) was measured as of December 31, 2023 as determined by an actuarial valuation as of that date.

**Actuarial Assumptions.** The Total OPEB Liability in the December 31, 2023 actuarial valuation was determined using the following actuarial assumptions:

Investment rate of return (discount rate)	3.26%
Actuarial cost method	Entry Age Level Percent of Salary

Mortality rates for active members, retirees, and beneficiaries were based on the following:

Depositing members	135% of Pub-2010 General Employees Amount-Weighted Mortality Table for males and 120% Pub-2010 General Employees Amount-Weighted Mortality Table for females, both projected with 100% of the MP-2021 Ultimate scale after 2010.
Service retirees, beneficiaries and non-depositing members	135% of Pub-2010 General Healthy Retirees Amount-Weighted Mortality Table for males and 120% Pub-2010 General Healthy Retirees Amount-Weighted Mortality Table for females, both projected with 100% of the MP-2021 Ultimate scale after 2010.
Disabled retirees	160% of Pub-2010 General Disabled Retirees Amount-Weighted Mortality Table for males and 125% Pub-2010 General Disabled Retirees Amount-Weighted Mortality Table for females, both projected with 100% of the MP-2021 Ultimate scale after 2010.

All actuarial assumptions and methods that determined the Total OPEB Liability as of December 31, 2023 were based on the results of an actuarial experience study for the period January 1, 2017 - December 31, 2020, except where required to be different by GASB 75.

**Discount Rate.** A single discount rate of 3.26% was used to measure the total OPEB liability. Because the plan is essentially a "pay-as-you-go" plan, the single discount rate is equal to the prevailing municipal bond rate. The source of the municipal bond rate was the 20-year Bond GO Index published by bondbuyer.com as of the measurement date of December 31, 2023.

**Discount Rate Sensitivity Analysis.** The following schedule shows the impact of the total OPEB liability if the discount rate used was 1% less than and 1% greater than the discount rate that was used in measuring the Total OPEB Liability.

	1% Decrease Discount Rate (2.26%)	Current Discount Rate (3.26%)	1% Increase in Discount Rate (4.26%)
Total OPEB Liability	\$ 1,054,394	\$ 884,416	\$ 751,493

**OPEB Liability, OPEB Expense, and Deferred Outflows and Inflows of Resources Related to OPEBs.** As of September 30, 2024, the County reported a liability of \$884,416 for its Total OPEB Liability. The total OPEB liability was determined by an actuarial valuation as of December 31, 2022. For the year ended September 30, 2024, the County recognized OPEB expense of \$36,505. There were no changes of benefit terms that affected measurement of the Total OPEB Liability during the measurement period.

**Changes in the Total OPEB Liability**

	Total OPEB Liability
Balance at December 31, 2022	\$ 792,521
Changes for the year:	
Service cost	25,212
Interest on total OPEB liability <sup>(1)</sup>	30,052
Effect of economic/demographic experience	(8,533)
Effect of assumption changes or inputs <sup>(3)</sup>	65,114
Benefit payments	(19,950)
Balance at December 31, 2023	<u>\$ 884,416</u>

<sup>(1)</sup> Reflects the change in the liability due to the time value of money. TCDRS does not change fees or interest.

<sup>(2)</sup> No plan changes valued.

<sup>(3)</sup> Reflects change in discount rate.

As of September 30, 2024, the County reported deferred outflows of resources and deferred inflows of resources related to other post-employment benefits from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 10,119	\$ 14,810
Change of assumptions	96,255	177,243
Contributions subsequent to the measurement date	<u>16,179</u>	<u>-</u>
Totals	<u>\$ 122,553</u>	<u>\$ 192,053</u>

\$16,179 reported as deferred outflows of resources related to OPEB resulting from contributions subsequent to the measurement date will be recognized as a reduction of the Total OPEB Liability for the year ending September 30, 2025. Other amounts of the reported as deferred outflows and inflows of resources related to OPEB will be recognized in OPEB expense as follows:

For the Year Ended September 30,	
2025	\$ (15,204)
2026	(15,204)
2027	(32,351)
2028	(32,351)
2029	9,431

## **F. TAX ABATEMENTS**

The County enters into economic development agreements designed to promote development and redevelopment within the County, stimulate commercial activity, generate additional sales tax and enhance the property tax base and economic vitality of the County. This program refunds property taxes as authorized under Chapter 312 of the Texas Tax Code.

The County has entered into various agreements that reduce property taxes. Agreements for a refund of property taxes call for a dollar-for-dollar tax refund for approved expenditures to encourage the maintenance and revitalization of the historic downtown area. For fiscal year 2024, the County rebated property taxes of \$4,500.

## **G. NEW ACCOUNTING PRONOUNCEMENTS**

The Governmental Accounting Standards Board (GASB) has recently issued several new statements. A listing follows of those that apply to the County. These statements will be implemented in subsequent years, as required by the GASB.

GASB Statement No. 101, *Compensated Absences* - The objective of this Statement is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. This Statement will become effective for reporting periods beginning after December 15, 2024, and the impact has not yet been determined.

GASB Statement No. 102, *Certain Risk Disclosures* - This Statement requires governments to disclose essential information about risks related to vulnerabilities due to certain concentrations or constraints. Concentrations and constraints may limit a government's ability to acquire resources or control spending. The requirements of Statement No. 102 are effective for fiscal years beginning after June 15, 2024, and the impact has not yet been determined.

GASB Statement No. 103, *Financial Reporting Model Improvements* - The objective of this Statement is to improve key components of the financial reporting model to enhance its effectiveness in providing information that is essential for decision making and assessing a government's accountability and address certain application issues. The requirements for Statement No. 103 are effective for fiscal years beginning after June 15, 2025, and the impact has not yet been determined.

GASB Statement No. 104, *Disclosure of Certain Capital Assets* - The objective of this Statement is to provide users of government financial statements with essential information about certain types of capital assets. This Statement requires certain types of capital assets to be presented separately in the note disclosures, including right-to-use assets related to leases, Subscription-Based Information Technology Arrangements, and public-private or public-public partnerships. Other intangible assets are also required to be presented separately by major class. Additional disclosures have also been required for capital assets held for sale. This Statement will become effective for reporting periods beginning after June 15, 2025, and the impact has not yet been determined.

## **H. DEFICIT FUND EQUITY**

The County has deficit fund balances in the Justice Court Technology Fund and the County Record Preservation Fund of \$69,487, and \$117,352, respectively. These deficits will be eliminated with greater revenues over expenditures in the next fiscal year.

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**REQUIRED  
SUPPLEMENTARY INFORMATION**

**NAVARRO COUNTY, TEXAS**

**GENERAL FUND**

**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCES - BUDGET (GAAP BASIS) AND ACTUAL  
FOR THE YEAR ENDED SEPTEMBER 30, 2024**

	Budgeted Amounts			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
<b>REVENUES</b>				
Property taxes	\$ 24,185,000	\$ 24,195,000	\$ 24,549,969	\$ 354,969
Sales and other taxes	3,565,000	3,565,000	4,251,517	686,517
Intergovernmental	1,140,600	1,140,600	1,376,465	235,865
Fees of office	1,487,900	1,487,900	2,203,050	715,150
Fines and forfeitures	275,000	275,000	248,526	(26,474)
Interest on investments	85,000	85,000	665,214	580,214
Other	117,500	107,500	104,928	(2,572)
Total revenues	30,856,000	30,856,000	33,399,669	2,543,669
<b>EXPENDITURES</b>				
General government:				
Salaries	3,388,978	3,398,038	3,260,721	137,317
Benefits	1,457,675	1,458,379	1,379,060	79,319
Supplies	326,937	353,052	302,652	50,400
Other services	3,983,482	4,224,500	3,789,361	435,139
Capital outlay	1,623,648	1,251,612	83,611	1,168,001
Debt service:				
Principal	283,862	360,968	360,968	-
Interest and other charges	23,492	23,492	23,492	-
Intergovernmental	169,493	169,493	157,508	11,985
Total general government	11,257,567	11,239,534	9,357,373	1,882,161
Judicial:				
Salaries	3,166,463	3,166,463	2,889,418	277,045
Benefits	876,911	876,911	837,083	39,828
Supplies	63,800	65,800	51,979	13,821
Other services	1,581,630	1,591,431	1,530,010	61,421
Total judicial	5,688,804	5,700,605	5,308,490	392,115
Public safety:				
Salaries	9,311,554	9,311,554	8,638,698	672,856
Benefits	3,912,577	3,912,577	3,527,552	385,025
Supplies	1,124,670	1,087,756	970,185	117,571
Other services	1,765,710	1,854,024	1,459,057	394,967
Capital outlay	947,071	995,671	554,760	440,911
Debt service:				
Principal	149,669	149,669	149,669	-
Interest and other charges	7,831	7,831	7,831	-
Total public safety	17,219,082	17,319,082	15,307,752	2,011,330
Health and welfare:				
Salaries	-	25,627	25,627	-
Benefits	-	11,884	11,897	(13)
Other services	500,000	462,489	40,028	422,461
Total health and welfare	500,000	500,000	77,552	422,448
Total expenditures	34,665,453	34,759,221	30,051,167	4,708,054
<b>EXCESS (DEFICIENCY) OF REVENUE OVER (UNDER) EXPENDITURES</b>	(3,809,453)	(3,903,221)	3,348,502	7,251,723
<b>OTHER FINANCING SOURCES (USES)</b>				
Issuance of lease	-	51,964	51,964	-
Transfers out	-	-	(1,333,605)	(1,333,605)
Sale of capital assets	5,000	5,000	32,926	27,926
Total other financing sources and uses	5,000	56,964	(1,248,715)	(1,305,679)
<b>NET CHANGE IN FUND BALANCES</b>	(3,804,453)	(3,846,257)	2,099,787	5,946,044
<b>FUND BALANCES, BEGINNING</b>	23,337,332	23,337,332	23,337,332	-
<b>FUND BALANCES, ENDING</b>	\$ 19,532,879	\$ 19,491,075	\$ 25,437,119	\$ 5,946,044



**NAVARRO COUNTY, TEXAS**

**NOTES TO BUDGETARY SCHEDULE**

SEPTEMBER 30, 2024

**A. Budgetary Information**

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all governmental funds except the HIDTA Grant Fund and Capital Projects Fund, which adopt project-length budgets. The County does not adopt budgets for the Juvenile Case Manager Fund, Courthouse Security Fund, Justice Court Technology Fund, County Clerk Records Management Fund, District Clerk Records Management Fund, County Clerk Archive Fund, Justice Court Building Security Fund, County Records Preservation Fund, Vital Statistics Fund, County & District Clerk Technology Fund, County Record Management & Preservation Fund, District Court Records Technology Fund, HAVA Funding Fund, or American Rescue Plan Act Fund. All annual appropriations lapse at the end of the fiscal year.

Elected officials and department heads submit requests for appropriations to the budget officer, the County Judge, so that a budget may be prepared. The proposed budget is presented to the Commissioners Court for review by the second Monday in July. The Commissioners Court holds public work sessions and public hearings. A final budget must be prepared and adopted no later than September 30.

The appropriated budget is prepared by fund, function and department. The County's department heads may make transfers of appropriations within a department (Sheriff's Office, County Auditor, etc.). The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is the function level.

**B. Excess Expenditures over Budgeted Appropriations**

During the fiscal year, expenditures exceeded appropriations in the following funds and functions:

<u>Fund &amp; Function</u>	<u>Budget Overage</u>
Road and Bridge Precinct 1: Capital outlay	59,615
Road and Bridge Precinct 1: Other Services	32,028
Road and Bridge Precinct 2: Capital outlay	123,520
Road and Bridge Precinct 3: Capital outlay	3,269
District Attorney Forfeiture: Judicial	18,082

**NAVARRO COUNTY, TEXAS**

**SCHEDULE OF CHANGES IN NET PENSION LIABILITY  
AND RELATED RATIOS**

FOR THE YEAR ENDED SEPTEMBER 30, 2024

<b>Measurement Date December 31,</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>
<b>Total Pension Liability</b>				
Service Cost	\$ 1,637,150	\$ 1,700,388	\$ 1,816,511	\$ 1,789,149
Interest total pension liability	4,156,387	4,430,218	4,671,943	5,010,983
Effect of plan changes	-	(295,376)	-	-
Effect of assumption changes or inputs	-	648,765	-	277,353
Effect of economic/demographic (gains) or losses	(62,881)	(720,373)	(429,487)	(27,148)
Benefit payments/refunds of contributions	<u>(2,452,066)</u>	<u>(2,660,511)</u>	<u>(2,665,751)</u>	<u>(2,882,136)</u>
Net change in total pension liability	3,278,590	3,103,111	3,393,216	4,168,201
Total pension liability - beginning	<u>51,712,942</u>	<u>54,991,532</u>	<u>58,094,643</u>	<u>61,487,859</u>
Total pension liability - ending (a)	<u>\$ 54,991,532</u>	<u>\$ 58,094,643</u>	<u>\$ 61,487,859</u>	<u>\$ 65,656,060</u>
<b>Plan Fiduciary Net Position</b>				
Employer contributions	\$ 1,319,809	\$ 1,396,086	\$ 1,401,783	\$ 1,382,250
Member contributions	863,421	915,051	939,896	965,647
Investment income net of investment expenses	3,381,156	25,949	3,883,461	8,133,121
Benefit payments refunds of contributions	(2,452,066)	(2,660,511)	(2,665,751)	(2,882,136)
Administrative expenses	(39,486)	(37,897)	(42,200)	(42,115)
Other	<u>147,464</u>	<u>(28,448)</u>	<u>(223,097)</u>	<u>(7,557)</u>
Net change in plan fiduciary net position	3,220,298	(389,770)	3,294,092	7,549,210
Plan fiduciary net position - beginning	<u>49,653,883</u>	<u>52,874,181</u>	<u>52,484,411</u>	<u>55,778,503</u>
Plan fiduciary net position - ending (b)	<u>\$ 52,874,181</u>	<u>\$ 52,484,411</u>	<u>\$ 55,778,503</u>	<u>\$ 63,327,713</u>
Net pension liability - ending (a) - (b)	<u>\$ 2,117,351</u>	<u>\$ 5,610,232</u>	<u>\$ 5,709,356</u>	<u>\$ 2,328,347</u>
Fiduciary net position as a percentage of total pension liability	96.15%	90.34%	90.71%	96.45%
Pensionable covered payroll	\$ 12,334,580	\$ 13,072,157	\$ 13,072,157	\$ 13,794,953
Net pension liability as a percentage of covered payroll	17.17%	42.92%	43.68%	16.88%

<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>	<b>2023</b>
\$ 1,782,327	\$ 1,829,739	\$ 1,892,163	\$ 2,092,042	\$ 2,083,666	\$ 2,285,593
5,346,224	5,669,700	6,009,723	6,300,783	6,597,341	6,964,200
-	-	-	-	-	-
-	-	4,752,316	(126,889)	-	-
(104,263)	63,445	(503,966)	(432,217)	202,351	306,521
<u>(2,928,262)</u>	<u>(3,234,032)</u>	<u>(3,628,624)</u>	<u>(3,645,848)</u>	<u>(4,211,031)</u>	<u>(4,307,136)</u>
4,096,026	4,328,852	8,521,612	4,187,871	4,672,327	5,249,178
<u>65,656,060</u>	<u>69,752,086</u>	<u>74,080,938</u>	<u>82,602,550</u>	<u>86,790,421</u>	<u>91,462,748</u>
<u>\$ 69,752,086</u>	<u>\$ 74,080,938</u>	<u>\$ 82,602,550</u>	<u>\$ 86,790,421</u>	<u>\$ 91,462,748</u>	<u>\$ 96,711,926</u>
\$ 1,457,560	\$ 1,537,635	\$ 1,682,330	\$ 1,664,252	\$ 1,974,990	\$ 2,185,393
982,941	1,029,013	1,066,692	1,055,231	1,154,930	1,269,527
(1,185,231)	10,116,146	7,330,788	16,884,479	(5,374,677)	9,517,361
(2,928,262)	(3,234,032)	(3,628,624)	(3,645,848)	(4,211,031)	(4,307,136)
(49,475)	(54,088)	(56,602)	(50,453)	(50,794)	(49,753)
<u>(8,170)</u>	<u>(12,962)</u>	<u>(18,994)</u>	<u>(4,944)</u>	<u>(74,278)</u>	<u>(9,677)</u>
(1,730,637)	9,381,712	6,375,590	15,902,717	(6,580,860)	8,605,715
<u>63,327,713</u>	<u>61,597,076</u>	<u>70,978,788</u>	<u>77,354,378</u>	<u>93,257,095</u>	<u>86,676,235</u>
<u>\$ 61,597,076</u>	<u>\$ 70,978,788</u>	<u>\$ 77,354,378</u>	<u>\$ 93,257,095</u>	<u>\$ 86,676,235</u>	<u>\$ 95,281,950</u>
<u>\$ 8,155,010</u>	<u>\$ 3,102,150</u>	<u>\$ 5,248,172</u>	<u>\$ (6,466,674)</u>	<u>\$ 4,786,513</u>	<u>\$ 1,429,976</u>
88.31%	95.81%	93.65%	107.45%	94.77%	98.52%
\$ 14,042,013	\$ 14,700,179	\$ 15,238,456	\$ 15,074,723	\$ 16,498,999	\$ 18,136,103
58.08%	21.10%	34.44%	-42.90%	29.01%	7.88%

**NAVARRO COUNTY, TEXAS****SCHEDULE OF EMPLOYER PENSION CONTRIBUTIONS**

FOR THE YEAR ENDED SEPTEMBER 30, 2024

<b>Fiscal Year Ended September 30,</b>	<b>Actuarially Determined Contribution</b>	<b>Actual Employer Contribution</b>	<b>Contribution Deficiency (Excess)</b>	<b>Pensionable Covered Payroll</b>	<b>Actual Contribution as a % of Covered Payroll</b>
2015	\$ 1,380,859	\$ 1,380,859	\$ -	\$ 12,334,580	11.2%
2016	1,400,891	1,400,891	-	13,072,157	10.7%
2017	1,394,133	1,394,133	-	13,428,216	10.4%
2018	1,439,284	1,439,284	-	13,794,953	10.4%
2019	1,520,260	1,520,260	-	14,042,013	10.8%
2020	1,650,840	1,650,840	-	14,700,179	11.2%
2021	1,633,118	1,633,118	-	15,238,456	10.7%
2022	1,900,382	1,900,382	-	15,074,723	12.6%
2023	2,111,778	2,111,778	-	16,499,001	12.8%
2024	2,053,007	2,185,393	(132,386)	18,136,103	12.0%

## NAVARRO COUNTY, TEXAS

### NOTES TO SCHEDULE OF EMPLOYER PENSION CONTRIBUTIONS

FOR THE YEAR ENDED SEPTEMBER 30, 2024

**Valuation Date** Actuarially determined contribution rates are calculated each December 31, two years prior to the end of the fiscal year in which the contributions are reported.

**Methods and assumptions used to determine contributions rates:**

<b>Actuarial Cost Method</b>	Entry age (level percentage of pay)
<b>Amortization Method</b>	Level percentage of payroll, closed
<b>Remaining Amortization Period</b>	11.7 years (based on contribution rate calculated in 12/31/2023 valuation)
<b>Asset Valuation Method</b>	5-year smoothed market
<b>Inflation</b>	2.50%
<b>Salary Increases</b>	Varies by age and service. 4.7% average over career including inflation.
<b>Investment Rate of Return</b>	7.50%, net of administrative and investment expenses, including inflation.
<b>Retirement Age</b>	Members who are eligible for service retirement are assumed to commence receiving benefit payments based on age. The average age at service retirement for recent retirees is 61.
<b>Mortality</b>	135% of the Pub-2010 General Retirees Table for males and 120% of the Pub-2010 General Retirees Table for females, both projected with 100% of the MP-2021 Ultimate scale after 2010.
<b>Changes in Assumptions and Methods Reflected in the Schedule of Employer Contributions</b>	2015: New inflation, mortality and other assumptions were reflected. 2017: New mortality assumptions were reflected. 2019: New inflation, mortality and other assumptions were reflected. 2022: New investment return and inflation assumptions were reflected.
<b>Changes in Plan Provisions Reflected in the Schedule of Employer Contributions</b>	2015: No changes in plan provisions were reflected in the Schedule. 2016: No changes in plan provisions were reflected in the Schedule. 2017: New Annuity Purchase Rates were reflected for benefits earned after 2017. 2018: No changes in plan provisions were reflected in the Schedule. 2019: No changes in plan provisions were reflected in the Schedule. 2020: No changes in plan provisions were reflected in the Schedule. 2021: No changes in plan provisions were reflected in the Schedule. 2022: No changes in plan provisions were reflected in the Schedule. 2023: No changes in plan provisions were reflected in the Schedule.

**NAVARRO COUNTY, TEXAS**

SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS

RETIREE HEALTHCARE BENEFIT PLAN

FOR THE YEAR ENDED SEPTEMBER 30, 2024

<b>Measurement Date December 31,</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>
<b>A. Total OPEB liability</b>				
Service cost	\$ 46,133	\$ 53,683	\$ 71,944	\$ 91,641
Interest (on the Total OPEB Liability)	27,487	26,576	52,783	48,013
Changes in benefit terms	-	883,835	-	-
Difference between expected and actual experience on the Total OPEB Liability	14,257	(76,911)	9,639	(39,285)
Changes of assumptions	43,633	(220,469)	222,224	65,188
Benefit payments, including refunds of employee	<u>(38,436)</u>	<u>(69,210)</u>	<u>(42,859)</u>	<u>(43,625)</u>
Net change in Total OPEB liability	93,074	597,504	313,731	121,932
Total OPEB liability - beginning	<u>717,604</u>	<u>810,678</u>	<u>1,408,182</u>	<u>1,721,913</u>
Total OPEB liability - ending (a)	<u>810,678</u>	<u>1,408,182</u>	<u>1,721,913</u>	<u>1,843,845</u>
<b>B. Covered-employee payroll</b>	\$ 13,988,373	\$ 14,235,631	\$ 14,996,681	\$ 15,238,456
<b>C. Total OPEB liability as a percentage of covered-employee payroll</b>	5.80%	9.89%	11.48%	12.10%

**Notes to Schedule:**

2022 - The demographic and salary increase assumptions were updated to reflect the 2021 TCDRS experience study.

2021 - The period of service used for the allocation of service costs was changed to only reflect service with Navarro County.

2019 - The participation rate for the retiree life insurance benefit and the health care trend assumptions were modified. The plan's life insurance benefit was changed to increase the life insurance amount from \$5,000 to \$20,000 and the monthly premiums from \$0.70 to \$2.78.

This schedule is required to have 10 years of information, but the information prior to 2017 is not available.

<b>2021</b>	<b>2022</b>	<b>2023</b>
\$ 120,659	\$ 120,515	\$ 80,950
37,696	38,463	61,215
-	-	-
600	(94,604)	39,313
101,000	(550,471)	62,921
<u>(38,765)</u>	<u>(69,809)</u>	<u>(76,265)</u>
221,190	(555,906)	168,134
<u>1,843,845</u>	<u>2,065,035</u>	<u>1,509,129</u>
<u>2,065,035</u>	<u>1,509,129</u>	<u>1,677,263</u>
\$ 15,074,723	\$ 23,023,488	\$ 25,781,634
13.70%	6.55%	6.51%

**NAVARRO COUNTY, TEXAS**

SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS

GROUP TERM LIFE PLAN

FOR THE YEAR ENDED SEPTEMBER 30, 2024

<b>Measurement Date December 31,</b>	<b><u>2020</u></b>	<b><u>2021</u></b>	<b><u>2022</u></b>	<b><u>2023</u></b>
<b>A. Total OPEB liability</b>				
Service cost	\$ 30,459	\$ 34,289	\$ 39,866	\$ 25,212
Interest (on the Total OPEB Liability)	23,381	20,793	21,274	30,052
Effect of plan changes	831,948	-	-	-
Effect of economic/demographic (gains) or losses	(14,896)	(6,834)	15,178	(8,533)
Changes of assumptions	103,663	18,597	(265,865)	65,114
Benefit payments, including refunds of employee contributions	<u>(18,286)</u>	<u>(19,597)</u>	<u>(21,449)</u>	<u>(19,950)</u>
Net change in Total OPEB liability	956,269	47,248	(210,996)	91,895
Total OPEB liability - beginning	<u>-</u>	<u>956,269</u>	<u>1,003,517</u>	<u>792,521</u>
Total OPEB liability - ending (a)	<u>956,269</u>	<u>1,003,517</u>	<u>792,521</u>	<u>884,416</u>
<b>B. Covered-employee payroll</b>				
	\$ 15,238,456	\$ 15,074,723	\$ 16,499,001	\$ 18,136,103
<b>C. Total OPEB liability as a percentage of covered-employee payroll</b>				
	6.28%	6.66%	4.80%	4.88%

**Notes to Schedule:**

- This schedule is required to have 10 years of information, but the
- Changes of assumptions reflect the effects of changes in the discount rate each period.
- The effect of plan changes was to establish the group term life plan.



**COMBINING AND INDIVIDUAL FUND  
STATEMENTS AND SCHEDULES**

**NAVARRO COUNTY, TEXAS**

COMBINING BALANCE SHEET

NONMAJOR GOVERNMENTAL FUNDS

SEPTEMBER 30, 2024

	Flood Control	Road and Bridge Precinct 1	Road and Bridge Precinct 2	Road and Bridge Precinct 3	Road and Bridge Precinct 4
<b>ASSETS</b>					
Cash and investments	\$ 2,259,748	\$ 391,621	\$ 863,562	\$ 1,118,143	\$ 983,747
Accounts receivable	-	124,837	50,935	50,109	54,601
Property taxes receivable, net	18,573	56,747	56,749	56,749	56,749
Due from other governments	-	20,741	-	22,052	-
Due from other funds	-	4,310	52,011	13,621	254
Total assets	<u>2,278,321</u>	<u>598,256</u>	<u>1,023,257</u>	<u>1,260,674</u>	<u>1,095,351</u>
<b>LIABILITIES</b>					
Accounts payable	10,373	79,518	21,392	171,015	79,308
Due to other funds	-	333,550	3,638	82,878	2,356
Total liabilities	<u>10,373</u>	<u>413,068</u>	<u>25,030</u>	<u>253,893</u>	<u>81,664</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Unavailable revenue	15,986	48,739	48,739	48,739	48,739
Total deferred inflows of resources	<u>15,986</u>	<u>48,739</u>	<u>48,739</u>	<u>48,739</u>	<u>48,739</u>
<b>FUND BALANCES</b>					
Restricted for:					
Flood protection projects	2,251,962	-	-	-	-
Repairs and construction of roads and bridges	-	136,449	949,488	958,042	964,948
Law enforcement	-	-	-	-	-
Records management and preservation	-	-	-	-	-
Election administration	-	-	-	-	-
Court security and technology	-	-	-	-	-
Debt service	-	-	-	-	-
Capital Projects	-	-	-	-	-
Unassigned	-	-	-	-	-
Total fund balances	<u>2,251,962</u>	<u>136,449</u>	<u>949,488</u>	<u>958,042</u>	<u>964,948</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 2,278,321</u>	<u>\$ 598,256</u>	<u>\$ 1,023,257</u>	<u>\$ 1,260,674</u>	<u>\$ 1,095,351</u>

District Attorney Forfeiture	Sheriff Seizure	Juvenile Case Manager	Courthouse Security Fund	Courthouse Restoration Fund	Justice Court Technology Fund	County Clerk Records Management
\$ 333,436	\$ 462,163	\$ 109,660	\$ 353,210	\$ 27,757	\$ -	\$ 287,278
-	2,556	-	-	-	-	91
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	7,886	56,032	-	-	200,924
<u>333,436</u>	<u>464,719</u>	<u>117,546</u>	<u>409,242</u>	<u>27,757</u>	<u>-</u>	<u>488,293</u>
-	3,728	-	68	-	237	3,192
57,542	-	-	247,045	-	69,250	104,883
<u>57,542</u>	<u>3,728</u>	<u>-</u>	<u>247,113</u>	<u>-</u>	<u>69,487</u>	<u>108,075</u>
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
275,894	460,991	117,546	-	-	-	-
-	-	-	-	-	-	380,218
-	-	-	-	-	-	-
-	-	-	162,129	27,757	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	(69,487)	-
<u>275,894</u>	<u>460,991</u>	<u>117,546</u>	<u>162,129</u>	<u>27,757</u>	<u>(69,487)</u>	<u>380,218</u>
\$ <u>333,436</u>	\$ <u>464,719</u>	\$ <u>117,546</u>	\$ <u>409,242</u>	\$ <u>27,757</u>	\$ <u>-</u>	\$ <u>488,293</u>

**NAVARRO COUNTY, TEXAS**

COMBINING BALANCE SHEET

NONMAJOR GOVERNMENTAL FUNDS

SEPTEMBER 30, 2024

	District Clerk Records Management	County Clerk Archive	Justice Court Building Security	County Records Preservation	Vital Statistics
<b>ASSETS</b>					
Cash and investments	\$ 58,583	\$ 338,629	\$ 41,851	\$ -	\$ -
Accounts receivable	592	-	-	3,655	10,315
Property taxes receivable, net	-	-	-	-	-
Due from other governments	-	-	-	-	-
Due from other funds	41,705	8,264	-	-	18,800
Total assets	<u>100,880</u>	<u>346,893</u>	<u>41,851</u>	<u>3,655</u>	<u>29,115</u>
<b>LIABILITIES</b>					
Accounts payable	7,777	4,325	50	-	159
Due to other funds	-	129,252	26,411	121,007	2,925
Total liabilities	<u>7,777</u>	<u>133,577</u>	<u>26,461</u>	<u>121,007</u>	<u>3,084</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Unavailable revenue	-	-	-	-	-
Total deferred inflows of resources	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>FUND BALANCES</b>					
Restricted for:					
Flood protection projects	-	-	-	-	-
Repairs and construction of roads and bridges	-	-	-	-	-
Law enforcement	-	-	-	-	-
Records management and preservation	93,103	213,316	-	-	26,031
Election administration	-	-	-	-	-
Court security and technology	-	-	15,390	-	-
Debt service	-	-	-	-	-
Capital Projects	-	-	-	-	-
Unassigned	-	-	-	(117,352)	-
Total fund balances	<u>93,103</u>	<u>213,316</u>	<u>15,390</u>	<u>(117,352)</u>	<u>26,031</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 100,880</u>	<u>\$ 346,893</u>	<u>\$ 41,851</u>	<u>\$ 3,655</u>	<u>\$ 29,115</u>

County and District Clerk Technology	County Record Management and Preservation	District Court Records Technology	HAVA Funding	Debt Service	Capital Projects	Total Nonmajor Governmental Funds
\$ 2,679	\$ 46,414	\$ 27,075	\$ 364,120	\$ 37,806	\$ 118,377	\$ 8,225,859
13,405	-	-	-	1,687	-	312,783
-	-	-	-	20,984	-	266,551
-	-	-	-	-	-	42,793
<u>33,526</u>	<u>7,863</u>	<u>57,648</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>502,844</u>
<u>49,610</u>	<u>54,277</u>	<u>84,723</u>	<u>364,120</u>	<u>60,477</u>	<u>118,377</u>	<u>9,350,830</u>
-	10	-	-	-	2,690	383,842
-	-	-	-	40,000	109,184	1,329,921
-	<u>10</u>	-	-	<u>40,000</u>	<u>111,874</u>	<u>1,713,763</u>
-	-	-	-	17,855	-	228,797
-	-	-	-	<u>17,855</u>	-	<u>228,797</u>
-	-	-	-	-	-	2,251,962
-	-	-	-	-	-	3,008,927
-	-	-	-	-	-	854,431
49,610	54,267	84,723	-	-	-	901,268
-	-	-	364,120	-	-	364,120
-	-	-	-	-	-	205,276
-	-	-	-	2,622	-	2,622
-	-	-	-	-	6,503	6,503
-	-	-	-	-	-	(186,839)
<u>49,610</u>	<u>54,267</u>	<u>84,723</u>	<u>364,120</u>	<u>2,622</u>	<u>6,503</u>	<u>7,408,270</u>
<u>\$ 49,610</u>	<u>\$ 54,277</u>	<u>\$ 84,723</u>	<u>\$ 364,120</u>	<u>\$ 60,477</u>	<u>\$ 118,377</u>	<u>\$ 9,350,830</u>

**NAVARRO COUNTY, TEXAS**

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES

NONMAJOR GOVERNMENTAL FUNDS

FOR THE YEAR ENDED SEPTEMBER 30, 2024

	Flood Control	Road and Bridge Precinct 1	Road and Bridge Precinct 2	Road and Bridge Precinct 3	Road and Bridge Precinct 4
<b>REVENUES</b>					
Property taxes	\$ 454,765	\$ 1,385,861	\$ 1,385,861	\$ 1,385,861	\$ 1,385,861
Intergovernmental	486	-	-	-	-
Licenses and permits	-	269,668	269,668	269,668	269,668
Fees of office	-	61,383	61,383	61,383	61,383
Fines and forfeitures	-	91,135	91,133	91,133	91,133
Interest on investments	1,508	1,022	12,132	20,215	18,047
Other	-	-	161	1,163	-
Total revenues	<u>456,759</u>	<u>1,809,069</u>	<u>1,820,338</u>	<u>1,829,423</u>	<u>1,826,092</u>
<b>EXPENDITURES</b>					
Current:					
General government	-	-	-	-	-
Judicial	-	-	-	-	-
Roads and highways	303,412	1,888,122	1,387,872	1,342,155	1,646,243
Debt service:					
Principal	-	194,064	184,670	259,838	-
Interest and other	-	32,507	21,807	36,721	-
Capital outlay	-	126,761	236,020	206,269	54,005
Total expenditures	<u>303,412</u>	<u>2,241,454</u>	<u>1,830,369</u>	<u>1,844,983</u>	<u>1,700,248</u>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	153,347	(432,385)	(10,031)	(15,560)	125,844
<b>OTHER FINANCING SOURCES (USES)</b>					
Transfers in	-	583,605	250,000	250,000	250,000
Issuance of financed purchase	-	-	140,500	-	-
Sale of capital assets	-	13,325	2,125	-	10,700
Total other financing sources (uses)	<u>-</u>	<u>596,930</u>	<u>392,625</u>	<u>250,000</u>	<u>260,700</u>
<b>NET CHANGE IN FUND BALANCES</b>	<u>153,347</u>	<u>164,545</u>	<u>382,594</u>	<u>234,440</u>	<u>386,544</u>
<b>FUND BALANCES, BEGINNING</b>	<u>2,098,615</u>	<u>(28,096)</u>	<u>566,894</u>	<u>723,602</u>	<u>578,404</u>
<b>FUND BALANCES, ENDING</b>	<u>\$ 2,251,962</u>	<u>\$ 136,449</u>	<u>\$ 949,488</u>	<u>\$ 958,042</u>	<u>\$ 964,948</u>

District Attorney Forfeiture	Sheriff Seizure	Juvenile Case Manager	Courthouse Security Fund	Courthouse Restoration Fund	Justice Court Technology Fund	County Clerk Records Management
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
-	33,050	-	-	-	-	-
-	-	-	-	-	-	-
-	-	50	16,027	6,725	2,810	54,817
25,550	35,509	-	-	-	-	-
7,573	1,099	-	2,950	-	-	-
-	-	-	-	-	-	-
<u>33,123</u>	<u>69,658</u>	<u>50</u>	<u>18,977</u>	<u>6,725</u>	<u>2,810</u>	<u>54,817</u>
-	-	-	-	-	-	39,870
57,108	-	-	7,627	-	5,354	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	21,825	-	-	-
<u>57,108</u>	<u>-</u>	<u>-</u>	<u>29,452</u>	<u>-</u>	<u>5,354</u>	<u>39,870</u>
(23,985)	69,658	50	(10,475)	6,725	(2,544)	14,947
-	-	-	-	-	-	-
-	-	-	-	-	-	-
<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<u>(23,985)</u>	<u>69,658</u>	<u>50</u>	<u>(10,475)</u>	<u>6,725</u>	<u>(2,544)</u>	<u>14,947</u>
<u>299,879</u>	<u>391,333</u>	<u>117,496</u>	<u>172,604</u>	<u>21,032</u>	<u>(66,943)</u>	<u>365,271</u>
<u>\$ 275,894</u>	<u>\$ 460,991</u>	<u>\$ 117,546</u>	<u>\$ 162,129</u>	<u>\$ 27,757</u>	<u>\$ (69,487)</u>	<u>\$ 380,218</u>

**NAVARRO COUNTY, TEXAS**

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES

NONMAJOR GOVERNMENTAL FUNDS

FOR THE YEAR ENDED SEPTEMBER 30, 2024

	District Clerk Records Management	County Clerk Archive	Justice Court Building Security	County Records Preservation	Vital Statistics
<b>REVENUES</b>					
Property taxes	\$ -	\$ -	\$ -	\$ -	\$ -
Intergovernmental	-	-	-	-	-
Licenses and permits	-	-	-	-	-
Fees of office	9,943	50,850	829	470	1,676
Fines and forfeitures	-	-	-	-	-
Interest on investments	-	-	-	-	-
Other	-	-	-	-	-
Total revenues	<u>9,943</u>	<u>50,850</u>	<u>829</u>	<u>470</u>	<u>1,676</u>
<b>EXPENDITURES</b>					
Current:					
General government	8,175	-	-	8,680	8,959
Judicial	-	-	-	-	-
Roads and highways	-	-	-	-	-
Debt service:					
Principal	-	-	-	-	-
Interest and other	-	-	-	-	-
Capital outlay	-	-	-	-	-
Total expenditures	<u>8,175</u>	<u>-</u>	<u>-</u>	<u>8,680</u>	<u>8,959</u>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	1,768	50,850	829	(8,210)	(7,283)
<b>OTHER FINANCING SOURCES (USES)</b>					
Transfers in	-	-	-	-	-
Issuance of financed purchase	-	-	-	-	-
Sale of capital assets	-	-	-	-	-
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>NET CHANGE IN FUND BALANCES</b>	<u>1,768</u>	<u>50,850</u>	<u>829</u>	<u>(8,210)</u>	<u>(7,283)</u>
<b>FUND BALANCES, BEGINNING</b>	<u>91,335</u>	<u>162,466</u>	<u>14,561</u>	<u>(109,142)</u>	<u>33,314</u>
<b>FUND BALANCES, ENDING</b>	<u>\$ 93,103</u>	<u>\$ 213,316</u>	<u>\$ 15,390</u>	<u>\$ (117,352)</u>	<u>\$ 26,031</u>



County and District Clerk Technology	County Record Management and Preservation	District Court Records Technology	HAVA Funding	Debt Service	Capital Projects	Total Nonmajor Governmental Funds
\$ -	\$ -	\$ -	\$ -	\$ 535,113	\$ -	\$ 6,533,322
-	-	-	25,498	-	-	59,034
-	-	-	-	-	-	1,078,672
-	454	722	58,470	-	-	449,375
-	-	-	-	-	-	425,593
-	-	-	784	490	915	66,735
-	-	-	-	-	-	1,324
-	454	722	84,752	535,603	915	8,614,055
-	-	-	-	-	-	65,684
-	-	-	-	-	-	70,089
-	-	-	-	-	-	6,567,804
-	-	-	-	375,000	-	1,013,572
-	-	-	-	179,073	-	270,108
-	-	-	-	-	-	644,880
-	-	-	-	554,073	-	8,632,137
-	454	722	84,752	(18,470)	915	(18,082)
-	-	-	-	-	-	1,333,605
-	-	-	-	-	-	140,500
-	-	-	-	-	-	26,150
-	-	-	-	-	-	1,500,255
-	454	722	84,752	(18,470)	915	1,482,173
49,610	53,813	84,001	279,368	21,092	5,588	5,926,097
\$ 49,610	\$ 54,267	\$ 84,723	\$ 364,120	\$ 2,622	\$ 6,503	\$ 7,408,270

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**BUDGETARY  
COMPARISON SCHEDULES**

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## **NONMAJOR GOVERNMENTAL FUNDS**

### **SPECIAL REVENUE FUNDS**

**Special Revenue Funds** are used to account for specific revenues that are legally restricted to expenditure for particular purposes.

**Flood Control Fund** – This fund is used to account for revenues and expenditures relating to specific flood control projects. Revenues in this fund are derived from restricted property taxes.

**Road and Bridge Funds** – These funds, reported by Commissioners' Precinct, are used to account for revenues and expenditures relating to road construction and maintenance. Revenues in these funds are derived from restricted property taxes.

**District Attorney Forfeiture Fund** – This fund is used to account for money and property forfeited to the District Attorney's office as a result of drug seizures under Chapter 59 of the *Texas Code of Criminal Procedure*.

**Sheriff Seizure Fund** – This fund is used to account for money and property forfeited to the County Sheriff's office as a result of drug seizures under Chapter 59 of the *Texas Code of Criminal Procedure*.

**Juvenile Case Manager Fund** – This fund is to account for fee revenues and expenditures related to juvenile case managers.

**Courthouse Security Fund** – This fund is to account for fee revenues and expenditures related to security for the courthouse and other buildings housing courts.

**Courthouse Restoration Fund** – This fund is to account for local and state grant funding to improve the County's courthouse facilities and appearance.

**Justice Court Technology Fund** – This fund is to account for fee revenues and expenditures related to maintenance of technological enhancements for a justice court and continuing education and training for enhancement for a justice court

**County Clerk Records Management Fund** – This fund is to account for fee revenues and expenditures related to records management in the County Clerk's Office.

**District Clerk Records Management Fund** – This fund is to account for fee revenues and expenditures related to records management in the District Clerks Office.

**County Clerk Archive Fund** – This fund is to account for fee revenues and expenditures related to the preservation and restoration of the County Courts records archive.

**Justice Court Building Security Fund** – This fund is to account for fee revenues and expenditures related to security devices and services for buildings housing justice of the peace courts.

**County Records Preservation Fund** – This fund is to account for fee revenues and expenditures related to filing of civil cases in county and district courts and to be used for the preservation of court records.

**Vital Statistics Fund** – This fund is to account for fee revenues and expenditures related to conduct the operations within the Vital Statistics Program.

**County & District Clerk Technology Fund** – This fund is to account for fee revenues and expenditures related to the costs of continuing education and training for the judges and clerks on technological enhancements and for the purchase and maintenance of technological enhancements.

**County Record Management & Preservation Fund** – This fund is to account for fee revenues and expenditures related to records management on a countywide basis.

**District Court Records Technology Fund** – This fund is to account for fee revenues and expenditures related to the preservation and restoration of the District Courts records archive.

### **SPECIAL REVENUE FUNDS (continued)**

***Help America Vote Act Fund (HAVA)*** – This fund is to account for voter education, election worker education, updating or acquiring voting systems in accordance with the Federal Help America Vote Act of 2002.

### **DEBT SERVICE FUND**

The ***Debt Service Fund*** is used to account for the accumulation of resources and the subsequent disbursement of such resources to pay principal, interest and related costs on general long-term debt.

### **CAPITAL PROJECTS FUND**

The ***Capital Projects Fund*** is used to account for expenditures for construction and renovation of County buildings and facilities.

**NAVARRO COUNTY, TEXAS****FLOOD CONTROL****SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL****FOR THE YEAR ENDED SEPTEMBER 30, 2024**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>REVENUES</b>				
Property taxes	\$ 393,500	\$ 393,500	\$ 454,765	\$ 61,265
Intergovernmental	-	-	486	486
Interest on investments	10,000	10,000	1,508	(8,492)
Total revenues	<u>403,500</u>	<u>403,500</u>	<u>456,759</u>	<u>53,259</u>
<b>EXPENDITURES</b>				
Roads and highways:				
Other services	<u>670,000</u>	<u>670,000</u>	<u>303,412</u>	<u>366,588</u>
Total expenditures	<u>670,000</u>	<u>670,000</u>	<u>303,412</u>	<u>366,588</u>
<b>NET CHANGE IN FUND BALANCES</b>	(266,500)	(266,500)	153,347	419,847
<b>FUND BALANCES, BEGINNING</b>	<u>2,098,615</u>	<u>2,098,615</u>	<u>2,098,615</u>	<u>-</u>
<b>FUND BALANCES, ENDING</b>	<u>\$ 1,832,115</u>	<u>\$ 1,832,115</u>	<u>\$ 2,251,962</u>	<u>\$ 419,847</u>

**NAVARRO COUNTY, TEXAS**

ROAD AND BRIDGE FUND - PRECINCT 1

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL  
FOR THE YEAR ENDED SEPTEMBER 30, 2024

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Property taxes	\$ 1,348,000	\$ 1,348,000	\$ 1,385,861	\$ 37,861
License and permits	213,000	213,000	269,668	56,668
Fees of office	34,500	34,500	61,383	26,883
Fines and forfeitures	74,500	74,500	91,135	16,635
Interest on investments	2,000	2,000	1,022	(978)
Total revenues	<u>1,672,000</u>	<u>1,672,000</u>	<u>1,809,069</u>	<u>137,069</u>
<b>EXPENDITURES</b>				
Roads and highways:				
Salaries	472,740	472,740	462,740	10,000
Benefits	216,715	216,715	215,238	1,477
Supplies	697,800	703,100	398,562	304,538
Other services	879,000	779,554	811,582	(32,028)
Debt service:				
Principal	194,064	194,064	194,064	-
Interest	32,507	32,507	32,507	-
Capital outlay	-	67,146	126,761	(59,615)
Total expenditures	<u>2,492,826</u>	<u>2,465,826</u>	<u>2,241,454</u>	<u>224,372</u>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	(820,826)	(793,826)	(432,385)	361,441
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	-	-	583,605	583,605
Issuance of financed purchase	-	28,000	-	(28,000)
Sale of capital assets	-	-	13,325	13,325
Total other financing sources (uses)	<u>-</u>	<u>28,000</u>	<u>596,930</u>	<u>568,930</u>
<b>NET CHANGE IN FUND BALANCES</b>	(820,826)	(765,826)	164,545	930,371
<b>FUND BALANCES, BEGINNING</b>	<u>(28,096)</u>	<u>(28,096)</u>	<u>(28,096)</u>	<u>-</u>
<b>FUND BALANCES, ENDING</b>	<u>\$ (848,922)</u>	<u>\$ (793,922)</u>	<u>\$ 136,449</u>	<u>\$ 930,371</u>



**NAVARRO COUNTY, TEXAS**

ROAD AND BRIDGE FUND - PRECINCT 2

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL  
FOR THE YEAR ENDED SEPTEMBER 30, 2024

	Budgeted Amounts			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
<b>REVENUES</b>				
Property taxes	\$ 1,348,000	\$ 1,348,000	\$ 1,385,861	\$ 37,861
License and permits	213,000	213,000	269,668	56,668
Fees of office	34,500	34,500	61,383	26,883
Fines and forfeitures	74,500	74,500	91,133	16,633
Interest on investments	3,500	3,500	12,132	8,632
Other	1,000	1,000	161	(839)
Total revenues	<u>1,674,500</u>	<u>1,674,500</u>	<u>1,820,338</u>	<u>145,838</u>
<b>EXPENDITURES</b>				
Roads and highways:				
Salaries	488,515	488,515	481,022	7,493
Benefits	220,598	220,598	217,186	3,412
Supplies	608,300	552,300	369,893	182,407
Other services	306,800	334,800	319,771	15,029
Debt service:				
Principal	184,670	184,670	184,670	-
Interest	21,807	21,807	21,807	-
Capital outlay	<u>112,500</u>	<u>112,500</u>	<u>236,020</u>	<u>(123,520)</u>
Total expenditures	<u>1,943,190</u>	<u>1,915,190</u>	<u>1,830,369</u>	<u>84,821</u>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	(268,690)	(240,690)	(10,031)	230,659
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	-	-	250,000	250,000
Issuance of financed purchase	-	-	140,500	140,500
Sale of capital assets	<u>1,000</u>	<u>-</u>	<u>2,125</u>	<u>2,125</u>
Total other financing sources (uses)	<u>1,000</u>	<u>-</u>	<u>392,625</u>	<u>392,625</u>
<b>NET CHANGE IN FUND BALANCES</b>	(267,690)	(240,690)	382,594	623,284
<b>FUND BALANCES, BEGINNING</b>	<u>566,894</u>	<u>566,894</u>	<u>566,894</u>	<u>-</u>
<b>FUND BALANCES, ENDING</b>	<u>\$ 299,204</u>	<u>\$ 326,204</u>	<u>\$ 949,488</u>	<u>\$ 623,284</u>

**NAVARRO COUNTY, TEXAS**

ROAD AND BRIDGE FUND - PRECINCT 3

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN

FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL

FOR THE YEAR ENDED SEPTEMBER 30, 2024

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Property taxes	\$ 1,348,000	\$ 1,348,000	\$ 1,385,861	\$ 37,861
License and permits	213,000	213,000	269,668	56,668
Fees of office	34,500	34,500	61,383	26,883
Fines and forfeitures	74,500	74,500	91,133	16,633
Interest on investments	5,000	5,000	20,215	15,215
Other	1,000	1,000	1,163	163
Total revenues	<u>1,676,000</u>	<u>1,676,000</u>	<u>1,829,423</u>	<u>153,423</u>
<b>EXPENDITURES</b>				
Roads and highways:				
Salaries	483,379	483,379	455,591	27,788
Benefits	219,541	219,541	213,576	5,965
Supplies	837,800	714,800	295,863	418,937
Other services	390,300	400,300	377,125	23,175
Debt service:				
Principal	259,890	259,890	259,838	52
Interest	36,767	36,767	36,721	46
Capital outlay	<u>90,000</u>	<u>203,000</u>	<u>206,269</u>	<u>(3,269)</u>
Total expenditures	<u>2,317,677</u>	<u>2,317,677</u>	<u>1,844,983</u>	<u>472,694</u>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	(641,677)	(641,677)	(15,560)	626,117
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	<u>-</u>	<u>-</u>	<u>250,000</u>	<u>250,000</u>
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>250,000</u>	<u>250,000</u>
<b>NET CHANGE IN FUND BALANCES</b>	(641,677)	(641,677)	234,440	876,117
<b>FUND BALANCES, BEGINNING</b>	<u>723,602</u>	<u>723,602</u>	<u>723,602</u>	<u>-</u>
<b>FUND BALANCES, ENDING</b>	<u>\$ 81,925</u>	<u>\$ 81,925</u>	<u>\$ 958,042</u>	<u>\$ 876,117</u>

**NAVARRO COUNTY, TEXAS**

ROAD AND BRIDGE FUND - PRECINCT 4

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL

FOR THE YEAR ENDED SEPTEMBER 30, 2024

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Property taxes	\$ 1,348,000	\$ 1,348,000	\$ 1,385,861	\$ 37,861
License and permits	213,000	213,000	269,668	56,668
Fees of office	34,500	34,500	61,383	26,883
Fines and forfeitures	74,500	74,500	91,133	16,633
Interest on investments	4,000	4,000	18,047	14,047
Other	1,000	1,000	-	(1,000)
Total revenues	<u>1,675,000</u>	<u>1,675,000</u>	<u>1,826,092</u>	<u>151,092</u>
<b>EXPENDITURES</b>				
Roads and highways:				
Salaries	487,440	487,440	484,933	2,507
Benefits	220,399	220,399	218,076	2,323
Supplies	633,250	633,250	473,763	159,487
Other services	682,000	682,000	469,471	212,529
Capital outlay	75,000	75,000	54,005	20,995
Total expenditures	<u>2,098,089</u>	<u>2,098,089</u>	<u>1,700,248</u>	<u>397,841</u>
<b>EXCESS (DEFICIENCY) OF REVENUE OVER (UNDER) EXPENDITURES</b>	<u>(423,089)</u>	<u>(423,089)</u>	<u>125,844</u>	<u>548,933</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	-	-	250,000	250,000
Sale of capital assets	-	-	10,700	10,700
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>260,700</u>	<u>260,700</u>
<b>NET CHANGE IN FUND BALANCES</b>	<u>(423,089)</u>	<u>(423,089)</u>	<u>386,544</u>	<u>809,633</u>
<b>FUND BALANCES, BEGINNING</b>	<u>578,404</u>	<u>578,404</u>	<u>578,404</u>	<u>-</u>
<b>FUND BALANCES, ENDING</b>	<u>\$ 155,315</u>	<u>\$ 155,315</u>	<u>\$ 964,948</u>	<u>\$ 809,633</u>

**NAVARRO COUNTY, TEXAS****DISTRICT ATTORNEY FORFEITURE FUND****SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL****FOR THE YEAR ENDED SEPTEMBER 30, 2024**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>REVENUES</b>				
Forfeitures	\$ -	\$ -	\$ 25,550	\$ 25,550
Interest on investments	<u>4,000</u>	<u>4,000</u>	<u>7,573</u>	<u>3,573</u>
Total revenues	<u>4,000</u>	<u>4,000</u>	<u>33,123</u>	<u>29,123</u>
<b>EXPENDITURES</b>				
Judicial:				
Other services	<u>39,026</u>	<u>39,026</u>	<u>57,108</u>	<u>(18,082)</u>
Total expenditures	<u>39,026</u>	<u>39,026</u>	<u>57,108</u>	<u>(18,082)</u>
<b>NET CHANGE IN FUND BALANCES</b>	(35,026)	(35,026)	(23,985)	11,041
<b>FUND BALANCES, BEGINNING</b>	<u>299,879</u>	<u>299,879</u>	<u>299,879</u>	<u>-</u>
<b>FUND BALANCES, ENDING</b>	<u>\$ 264,853</u>	<u>\$ 264,853</u>	<u>\$ 275,894</u>	<u>\$ 11,041</u>

**NAVARRO COUNTY, TEXAS****SHERIFF SEIZURE FUND****SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL****FOR THE YEAR ENDED SEPTEMBER 30, 2024**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>REVENUES</b>				
Intergovernmental	\$ -	\$ -	\$ 33,050	\$ 33,050
Forfeitures	1,500	1,500	35,509	34,009
Interest on investments	500	500	1,099	599
Total revenues	<u>2,000</u>	<u>2,000</u>	<u>69,658</u>	<u>67,658</u>
<b>EXPENDITURES</b>				
Public safety:				
Supplies	13,000	13,000	-	13,000
Other services	22,000	22,000	-	22,000
Capital outlay	25,000	25,000	-	25,000
Total expenditures	<u>60,000</u>	<u>60,000</u>	<u>-</u>	<u>60,000</u>
<b>NET CHANGE IN FUND BALANCES</b>	(58,000)	(58,000)	69,658	127,658
<b>FUND BALANCES, BEGINNING</b>	<u>391,333</u>	<u>391,333</u>	<u>391,333</u>	<u>-</u>
<b>FUND BALANCES, ENDING</b>	<u>\$ 333,333</u>	<u>\$ 333,333</u>	<u>\$ 460,991</u>	<u>\$ 127,658</u>

**NAVARRO COUNTY, TEXAS****DEBT SERVICE FUND****SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL****FOR THE YEAR ENDED SEPTEMBER 30, 2024**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>REVENUES</b>				
Property taxes	\$ 518,000	\$ 518,000	\$ 535,113	\$ 17,113
Interest on investments	<u>1,000</u>	<u>1,000</u>	<u>490</u>	<u>(510)</u>
Total revenues	<u>519,000</u>	<u>519,000</u>	<u>535,603</u>	<u>16,603</u>
<b>EXPENDITURES</b>				
Debt service:				
Principal	375,000	375,000	375,000	-
Interest	<u>178,998</u>	<u>178,998</u>	<u>179,073</u>	<u>(75)</u>
Total expenditures	<u>553,998</u>	<u>553,998</u>	<u>554,073</u>	<u>(75)</u>
<b>NET CHANGE IN FUND BALANCES</b>	(34,998)	(34,998)	(18,470)	16,528
<b>FUND BALANCES, BEGINNING</b>	<u>21,092</u>	<u>21,092</u>	<u>21,092</u>	<u>-</u>
<b>FUND BALANCES, ENDING</b>	<u>\$ (13,906)</u>	<u>\$ (13,906)</u>	<u>\$ 2,622</u>	<u>\$ 16,528</u>

## **CUSTODIAL FUNDS**

***Custodial Funds*** are used to account for assets held by the County as an agent for individual, private organizations and other governments.

***County Treasurer*** – This fund is used as a clearing account for the allocation of resources collected by fee offices, pending audit and distribution to other entities.

***District Clerk*** – This fund is used to account for monies held on behalf of individuals in accordance with court ordered decrees by the District Clerk.

***Tax Assessor and Collector*** – This fund is used to record tax collections which are deposited intact pending audit and distribution to the state and other taxing authorities.

***Juvenile Probation and Corrections*** – This fund is used to account for funds received from the State of Texas for supervision, rehabilitation and placement of juvenile probationers.

***Community Supervision and Corrections*** – This fund is used to account for funds received from the State of Texas for supervision, rehabilitation and placement of adult probationers.

***Inmate Commissary*** – This fund is used to account for inmate deposits which may be used by inmates to purchase miscellaneous personal items.

***Special Lake*** – This fund is used to account for mortgage payments received from property owners and held in escrow for improvement due to default on a performance bond.

***Special Forfeiture*** – This fund is used to account for cash seized by law enforcement personnel prior to court order as to its disposition.

***Economic Development*** – This fund is used to account for funds available to the Corsicana Navarro County Economic Development commission to be used to further economic development in Navarro County.

**NAVARRO COUNTY, TEXAS**

## COMBINING STATEMENT OF FIDUCIARY NET POSITION

## FIDUCIARY FUNDS

SEPTEMBER 30, 2024

	Custodial Funds			
	County Treasurer	District Clerk	Tax Assessor and Collector	Juvenile Probation and Corrections
<b>ASSETS</b>				
Cash and investments	\$ 2,787,580	\$ 2,729,175	\$ 2,173,511	\$ 30,492
Total assets	<u>2,787,580</u>	<u>2,729,175</u>	<u>2,173,511</u>	<u>30,492</u>
<b>LIABILITIES</b>				
Due to other governments	251,790	-	2,173,511	-
Total liabilities	<u>251,790</u>	<u>-</u>	<u>2,173,511</u>	<u>-</u>
<b>NET POSITION</b>				
Restricted for:				
Individuals and organizations	2,535,790	2,729,175	-	30,492
	<u>\$ 2,535,790</u>	<u>\$ 2,729,175</u>	<u>\$ -</u>	<u>\$ 30,492</u>



Custodial Funds

Community Supervision and Corrections	Inmate Commissary	Special Lake	Special Forfeiture	Economic Development	Total Custodial Funds
<u>\$ 533,933</u>	<u>\$ 640,143</u>	<u>\$ 112,271</u>	<u>\$ 79,707</u>	<u>\$ 2,529</u>	<u>\$ 9,089,341</u>
<u>533,933</u>	<u>640,143</u>	<u>112,271</u>	<u>79,707</u>	<u>2,529</u>	<u>9,089,341</u>
 <u>156,136</u>	 <u>11,297</u>	 <u>-</u>	 <u>-</u>	 <u>-</u>	 <u>2,592,734</u>
<u>156,136</u>	<u>11,297</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>2,592,734</u>
  <u>377,797</u>	  <u>628,846</u>	  <u>112,271</u>	  <u>79,707</u>	  <u>2,529</u>	  <u>6,496,607</u>
<u>\$ 377,797</u>	<u>\$ 628,846</u>	<u>\$ 112,271</u>	<u>\$ 79,707</u>	<u>\$ 2,529</u>	<u>\$ 6,496,607</u>

**NAVARRO COUNTY, TEXAS**

COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION

FIDUCIARY FUNDS

FOR THE YEAR ENDED SEPTEMBER 30, 2024

	Custodial Funds			
	County Treasurer	District Clerk	Tax Assessor and Collector	Juvenile Probation and Corrections
<b>ADDITIONS</b>				
Registry deposits	\$ 805,715	\$ -	\$ -	\$ -
Receipts from inmates	-	-	-	-
State funds received	-	1,244,467	-	497,892
Seizures collections	-	-	-	-
Restitution collections	57,728	-	-	-
Hot check collections	10,252	-	-	-
Tax collections	-	-	106,334,521	-
Vehicle registration collections	-	-	15,518,578	-
Cash bond receipts	379,307	-	-	-
Investment earnings	113,984	-	-	480
Total additions	<u>1,366,986</u>	<u>1,244,467</u>	<u>121,853,099</u>	<u>498,372</u>
<b>DEDUCTIONS</b>				
Registry withdrawals	171,854	-	-	-
Registry fees to clerk	32,715	-	-	-
Inmate disbursement	163,187	-	-	-
Disbursements to others	474,765	-	-	-
State disbursements	-	-	-	-
Seizure disbursements	-	3,076,259	-	498,072
Restitution paid	5,117	-	-	-
Hot check disbursements	43,311	-	-	-
Tax disbursements	-	-	106,334,521	-
Vehicle registration disbursements	-	-	15,518,578	-
Total deductions	<u>890,949</u>	<u>3,076,259</u>	<u>121,853,099</u>	<u>498,072</u>
<b>NET INCREASE (DECREASE) IN FIDUCIARY NET POSITION</b>	476,037	(1,831,792)	-	300
<b>NET POSITION, BEGINNING</b>	<u>2,059,753</u>	<u>4,560,967</u>	<u>-</u>	<u>30,192</u>
<b>NET POSITION, ENDING</b>	<u>\$ 2,535,790</u>	<u>\$ 2,729,175</u>	<u>\$ -</u>	<u>\$ 30,492</u>

Custodial Funds

Community Supervision and Corrections	Inmate Commissary	Special Lake	Special Forfeiture	Economic Development	Total Custodial Funds
\$ -	\$ 220,738	\$ -	\$ -	\$ -	\$ 1,026,453
-	209,309	-	-	-	209,309
1,375,051	-	-	-	-	3,117,410
-	-	-	67,836	-	67,836
1,240,552	-	-	-	-	1,298,280
-	-	-	-	-	10,252
-	-	-	-	-	106,334,521
-	-	-	-	-	15,518,578
-	-	-	-	-	379,307
5,851	-	5,990	7,175	247	133,727
<u>2,621,454</u>	<u>430,047</u>	<u>5,990</u>	<u>75,011</u>	<u>247</u>	<u>128,095,673</u>
-	-	-	-	-	171,854
-	-	-	-	-	32,715
-	201,465	-	-	-	364,652
-	191,588	-	-	-	666,353
1,299,650	-	-	-	-	1,299,650
-	-	-	-	-	3,574,331
1,258,767	-	-	74,905	-	1,338,789
-	-	-	-	-	43,311
-	-	-	-	-	106,334,521
-	-	-	-	-	15,518,578
<u>2,558,417</u>	<u>393,053</u>	<u>-</u>	<u>74,905</u>	<u>-</u>	<u>129,344,754</u>
63,037	36,994	5,990	106	247	(1,249,081)
<u>314,760</u>	<u>591,852</u>	<u>106,281</u>	<u>79,601</u>	<u>2,282</u>	<u>7,745,688</u>
<u>\$ 377,797</u>	<u>\$ 628,846</u>	<u>\$ 112,271</u>	<u>\$ 79,707</u>	<u>\$ 2,529</u>	<u>\$ 6,496,607</u>

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## **STATISTICAL SECTION**

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**STATISTICAL SECTION  
(Unaudited)**

This part of Navarro County, Texas' annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the County's overall financial health.

<b>Contents</b>	<b>Page</b>
Financial Trends These schedules contain trend information to help the reader understand how the County's financial performance and well-being have changed over time.	72
Revenue Capacity These schedules contain trend information to help the reader assess the factors affecting the County's ability to generate its property taxes.	80
Debt Capacity These schedules present information to help the reader assess the affordability of the County's current levels of outstanding debt and the County's ability to issue additional debt in the future	86
Demographic and Economic Information These schedules offer economic and demographic information indicators to help the reader understand the environment within the County's financial activities take place and to help make comparisons over time and with other governments.	91
Operating Information These schedules contain information about the County's operations and resources to help the reader understand how the County's financial information relates to the services the County provides and the activities it performs.	93
Sources: Unless otherwise noted, the information in these schedules is derived from the annual comprehensive financial reports for the relevant year.	

**NAVARRO COUNTY, TEXAS**

## NET POSITION BY COMPONENT

LAST TEN FISCAL YEARS  
(Accrual Basis of Accounting)  
(Unaudited)

	Fiscal Year			
	2024	2023	2022	2021
Governmental activities:				
Net investment in capital assets	\$13,762,985	\$ 8,878,012	\$ 7,201,896	\$ 7,868,600
Restricted	8,070,347	6,413,072	6,522,672	5,927,055
Unrestricted	<u>25,221,701</u>	<u>21,552,492</u>	<u>18,750,804</u>	<u>11,004,426</u>
Total governmental activities net position	<u>47,055,033</u>	<u>36,843,576</u>	<u>32,475,372</u>	<u>24,800,081</u>
Primary government:				
Net investment in capital assets	13,762,985	8,878,012	7,201,896	7,868,600
Restricted	8,070,347	6,413,072	6,522,672	5,927,055
Unrestricted	<u>25,221,701</u>	<u>21,552,492</u>	<u>18,750,804</u>	<u>11,004,426</u>
Total primary government net position	<u>\$47,055,033</u>	<u>\$36,843,576</u>	<u>\$32,475,372</u>	<u>\$24,800,081</u>

Source: Navarro County financial records.



TABLE 1

Fiscal Year					
2020	2019	2018	2017	2016	2015
\$ 7,705,458	\$ 7,590,076	\$ 8,081,111	\$ 9,007,054	\$ 9,278,430	\$ 9,958,598
6,300,463	4,535,323	4,243,582	4,119,555	5,803,287	3,862,529
<u>7,391,595</u>	<u>4,977,326</u>	<u>6,312,632</u>	<u>7,157,731</u>	<u>7,779,915</u>	<u>8,293,305</u>
<u>21,397,516</u>	<u>17,102,725</u>	<u>18,637,325</u>	<u>20,284,340</u>	<u>22,861,632</u>	<u>22,114,432</u>
7,705,458	7,590,076	8,081,111	9,007,054	9,278,430	9,958,598
6,300,463	4,535,323	4,243,582	4,119,555	5,803,287	3,862,529
<u>7,391,595</u>	<u>4,977,326</u>	<u>6,312,632</u>	<u>7,157,731</u>	<u>7,779,915</u>	<u>8,293,305</u>
<u>\$ 21,397,516</u>	<u>\$ 17,102,725</u>	<u>\$ 18,637,325</u>	<u>\$ 20,284,340</u>	<u>\$ 22,861,632</u>	<u>\$ 22,114,432</u>

# **NAVARRO COUNTY, TEXAS**

## CHANGES IN NET POSITION

LAST TEN FISCAL YEARS  
(Accrual Basis of Accounting)  
(Unaudited)

	Fiscal Year			
	2024	2023	2022	2021
<b>EXPENSES</b>				
Governmental activities:				
General government	\$ 10,075,438	\$ 11,053,149	\$ 8,140,005	\$ 8,128,277
Judicial	5,130,685	4,664,915	3,787,609	3,501,566
Public safety	18,108,278	17,694,509	15,725,712	14,531,672
Health and welfare	74,860	500,027	507,551	634,110
Roads and highways	7,417,803	6,610,566	6,103,302	6,134,217
Interest on long-term debt	284,999	284,001	261,517	258,848
Total expenses	<u>41,092,063</u>	<u>40,807,167</u>	<u>34,525,696</u>	<u>33,188,690</u>
<b>PROGRAM REVENUES</b>				
Governmental activities:				
Fees, fines and charges for services:				
General government	1,811,344	1,729,418	2,107,824	1,697,006
Judicial	634,786	866,648	797,150	638,133
Public safety	808,369	556,826	496,190	400,687
Roads and highways	1,078,672	891,452	861,820	858,928
Operating grants and contributions	10,580,426	7,722,794	5,636,296	4,015,761
Capital grants and contributions	-	-	-	-
Total governmental activities program revenues	<u>14,913,597</u>	<u>11,767,138</u>	<u>9,899,280</u>	<u>7,610,515</u>
<b>NET (EXPENSE) REVENUES</b>				
Governmental activities	<u>(26,178,466)</u>	<u>(29,040,029)</u>	<u>(24,626,416)</u>	<u>(25,578,175)</u>
Total primary government net expense	<u>\$ (26,178,466)</u>	<u>\$ (29,040,029)</u>	<u>\$ (24,626,416)</u>	<u>\$ (25,578,175)</u>
<b>GENERAL REVENUES AND OTHER CHANGES IN NET POSITION</b>				
Governmental activities:				
Taxes				
Property taxes	\$ 31,054,372	\$ 28,493,052	\$ 27,266,030	\$ 25,959,503
Sales tax	4,161,124	4,200,032	4,256,781	3,358,084
Mixed beverage	90,393	76,375	77,755	69,233
Investment earnings	931,922	305,163	83,847	126,150
Miscellaneous	105,536	304,579	301,477	263,841
Gain from sale of capital assets	46,576	29,032	315,817	-
Special item	-	-	-	(796,071)
Total governmental activities	<u>36,389,923</u>	<u>33,408,233</u>	<u>32,301,707</u>	<u>28,980,740</u>
Total primary government	<u>36,389,923</u>	<u>33,408,233</u>	<u>32,301,707</u>	<u>28,980,740</u>
<b>CHANGE IN NET POSITION</b>				
Governmental activities	<u>10,211,457</u>	<u>4,368,204</u>	<u>7,675,291</u>	<u>3,402,565</u>
Total primary government	<u>\$ 10,211,457</u>	<u>\$ 4,368,204</u>	<u>\$ 7,675,291</u>	<u>\$ 3,402,565</u>
Prior period adjustment/ Change in accounting principle	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>

Source: Navarro County financial records

TABLE 2

Fiscal Year					
2020	2019	2018	2017	2016	2015
\$ 8,446,728	\$ 7,810,731	\$ 7,593,764	\$ 7,163,449	\$ 7,647,872	\$ 9,829,863
3,463,930	4,193,313	4,043,770	3,644,029	3,248,964	2,917,168
14,955,859	15,553,041	14,576,160	14,330,396	13,370,878	12,809,589
1,389,237	500,000	487,557	500,000	503,212	500,000
5,742,915	5,212,407	5,222,591	5,827,624	7,592,634	4,954,679
268,060	362,697	297,405	309,293	287,545	314,164
<u>34,266,729</u>	<u>33,632,189</u>	<u>32,221,247</u>	<u>31,774,791</u>	<u>32,651,105</u>	<u>31,325,463</u>
1,602,916	1,645,036	1,510,633	1,500,684	1,577,749	1,524,324
785,539	1,035,640	1,272,763	1,118,802	1,079,082	955,981
433,117	792,445	944,774	423,771	506,491	555,948
790,612	848,832	840,040	840,960	859,288	801,772
5,945,622	3,898,159	3,716,526	3,721,451	7,351,399	7,699,167
245,723	-	114,561	-	-	-
<u>9,803,529</u>	<u>8,220,112</u>	<u>8,399,297</u>	<u>7,605,668</u>	<u>11,374,009</u>	<u>11,537,192</u>
<u>(24,463,200)</u>	<u>(25,412,077)</u>	<u>(23,821,950)</u>	<u>(24,169,123)</u>	<u>(21,277,096)</u>	<u>(19,788,271)</u>
<u>\$ (24,463,200)</u>	<u>\$ (25,412,077)</u>	<u>\$ (23,821,950)</u>	<u>\$ (24,169,123)</u>	<u>\$ (21,277,096)</u>	<u>\$ (19,788,271)</u>
\$ 24,744,486	\$ 20,851,759	\$ 19,846,050	\$ 18,883,935	\$ 18,572,564	\$ 18,041,387
2,848,202	2,691,975	2,405,730	2,413,970	2,318,730	2,241,653
54,011	73,558	54,847	39,561	54,841	51,999
343,083	115,104	110,632	102,379	74,715	114,256
414,219	145,081	173,749	151,986	103,507	117,139
353,990	-	-	-	-	-
-	-	-	-	-	-
<u>28,757,991</u>	<u>23,877,477</u>	<u>22,591,008</u>	<u>21,591,831</u>	<u>21,124,357</u>	<u>20,566,434</u>
<u>28,757,991</u>	<u>23,877,477</u>	<u>22,591,008</u>	<u>21,591,831</u>	<u>21,124,357</u>	<u>20,566,434</u>
<u>4,294,791</u>	<u>(1,534,600)</u>	<u>(1,230,942)</u>	<u>(2,577,292)</u>	<u>(152,739)</u>	<u>778,163</u>
<u>\$ 4,294,791</u>	<u>\$ (1,534,600)</u>	<u>\$ (1,230,942)</u>	<u>\$ (2,577,292)</u>	<u>\$ (152,739)</u>	<u>\$ 778,163</u>
<u>-</u>	<u>-</u>	<u>(416,073)</u>	<u>-</u>	<u>-</u>	<u>(333,456)</u>

**NAVARRO COUNTY, TEXAS****FUND BALANCES  
GOVERNMENTAL FUNDS**

**LAST TEN FISCAL YEARS**  
(Modified accrual basis of accounting)  
(Unaudited)

	Fiscal Year			
	2024	2023	2022	2021
General fund				
Nonspendable	\$ -	\$ -	\$ -	\$ -
Assigned	3,806,153	3,806,153	3,806,153	3,806,153
Unassigned	<u>21,630,966</u>	<u>19,531,179</u>	<u>18,757,895</u>	<u>14,414,585</u>
Total general fund	<u>25,437,119</u>	<u>23,337,332</u>	<u>22,564,048</u>	<u>18,220,738</u>
All other governmental funds				
Restricted	7,841,550	6,176,801	6,310,685	5,739,943
Unassigned	<u>(186,839)</u>	<u>(204,181)</u>	<u>(113,252)</u>	<u>(42,031)</u>
Total all other governmental funds	<u>\$ 7,654,711</u>	<u>\$ 5,972,620</u>	<u>\$ 6,197,433</u>	<u>\$ 5,697,912</u>

Source: Navarro County financial records

**TABLE 3**

Fiscal Year					
2020	2019	2018	2017	2016	2015
\$ -	\$ 29,095	\$ 29,095	\$ 51,881	\$ 155,818	\$ 136,034
-	1,339,292	2,451,033	2,191,056	1,887,195	1,794,505
<u>10,783,593</u>	<u>7,427,280</u>	<u>5,602,101</u>	<u>6,211,211</u>	<u>6,882,261</u>	<u>6,463,774</u>
<u>10,783,593</u>	<u>8,795,667</u>	<u>8,082,229</u>	<u>8,454,148</u>	<u>8,925,274</u>	<u>8,394,313</u>
6,121,037	4,377,242	3,970,477	3,980,564	4,860,184	5,954,054
<u>(58,936)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(1,043,304)</u>	<u>-</u>
<u>\$ 6,062,101</u>	<u>\$ 4,377,242</u>	<u>\$ 3,970,477</u>	<u>\$ 3,980,564</u>	<u>\$ 3,816,880</u>	<u>\$ 5,954,054</u>

# **NAVARRO COUNTY, TEXAS**

## **CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS**

LAST TEN FISCAL YEARS  
(Modified accrual basis of accounting)  
(Unaudited)

	Fiscal Year			
	2024	2023	2022	2021
<b>REVENUES</b>				
Property taxes	\$ 31,083,291	\$ 28,374,527	\$ 27,217,501	\$ 25,968,454
Sales tax and other	4,251,517	4,276,407	4,334,536	3,427,317
Intergovernmental	10,513,437	7,578,379	5,509,736	4,716,144
Licenses and permits	1,078,672	891,452	861,820	858,928
Fees of office	2,652,425	2,538,680	2,648,542	2,387,371
Fines and forfeitures	674,119	752,855	693,001	525,038
Interest on investments	931,922	305,163	83,847	126,150
Other	106,252	304,579	301,477	261,972
Total revenues	<u>51,291,635</u>	<u>45,022,042</u>	<u>41,650,460</u>	<u>38,271,374</u>
<b>EXPENDITURES</b>				
General government	10,112,697	10,410,601	7,650,495	7,295,919
Judicial	5,378,579	4,867,012	4,173,762	3,543,643
Public safety	18,795,061	17,609,923	16,449,734	14,140,794
Health and welfare	77,552	500,000	500,000	634,588
Roads and highways	6,567,804	5,988,071	5,574,563	5,715,939
Capital outlay	4,854,287	3,383,723	2,320,842	864,112
Debt service				
Principal	1,524,209	1,464,295	1,005,039	926,730
Interest and fiscal charges	293,600	293,444	241,613	264,945
Costs of debt issuance	-	-	-	-
Intergovernmental	<u>157,508</u>	<u>224,896</u>	<u>396,317</u>	<u>391,147</u>
Total expenditures	<u>47,761,297</u>	<u>44,741,965</u>	<u>38,312,365</u>	<u>33,777,817</u>
<b>EXCESS OF REVENUES OVER (UNDER) EXPENDITURES</b>	<u>\$ 3,530,338</u>	<u>\$ 280,077</u>	<u>\$ 3,338,095</u>	<u>\$ 4,493,557</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	\$ -	\$ -	\$ -	\$ -
Transfers out	-	-	-	-
Issuance of debt	-	-	-	-
Issuance of lease	51,964	55,635	75,016	154,041
Issuance of SBITA	(1,333,605)	939,997	-	-
Issuance of financed purchase	140,500	737,421	1,847,481	-
Sale of capital assets	<u>59,076</u>	<u>69,209</u>	<u>453,689</u>	<u>20,040</u>
Total other financing sources (uses)	<u>(1,082,065)</u>	<u>1,802,262</u>	<u>2,376,186</u>	<u>174,081</u>
<b>NET CHANGE IN FUND BALANCES</b>	<u>2,448,273</u>	<u>2,082,339</u>	<u>5,714,281</u>	<u>4,667,638</u>
<b>PRIOR PERIOD ADJUSTMENT/ CHANGE IN ACCOUNTING PRINCIPLE</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
<b>DEBT SERVICES (PRINCIPAL AND INTEREST) AS PERCENTAGE OF NONCAPITAL EXPENDITURES</b>	<u>4.32%</u>	<u>4.35%</u>	<u>3.46%</u>	<u>3.62%</u>

Source: Navarro County financial records

TABLE 4

Fiscal Year					
2020	2019	2018	2017	2016	2015
\$ 24,598,200	\$ 21,078,193	\$ 19,755,712	\$ 18,936,898	\$ 18,488,480	\$ 17,990,383
2,902,213	2,765,533	2,460,577	2,453,531	2,373,571	2,293,652
5,310,990	3,971,214	3,966,130	4,242,687	7,168,446	7,098,835
790,612	848,832	840,040	840,960	859,288	801,772
2,343,035	2,231,691	2,142,721	2,085,721	1,825,932	2,030,619
608,445	1,028,080	1,160,767	1,082,732	1,041,716	989,641
343,083	115,104	110,632	102,379	74,715	114,256
414,219	274,446	366,227	226,915	479,586	714,786
<u>37,310,797</u>	<u>32,313,093</u>	<u>30,802,806</u>	<u>29,971,823</u>	<u>32,311,734</u>	<u>32,033,944</u>
7,537,448	6,624,841	6,810,425	6,406,587	6,349,701	9,398,667
3,406,206	3,904,798	4,002,336	3,445,310	3,200,762	2,982,851
14,201,572	14,020,139	13,674,261	12,989,948	12,449,378	12,367,418
1,376,220	500,000	487,541	500,000	500,000	500,000
5,256,966	4,405,092	4,554,721	5,064,510	6,917,665	4,345,828
882,566	1,312,465	949,619	1,810,583	3,639,988	4,473,887
1,548,931	996,555	574,130	666,614	529,393	849,867
289,364	323,272	296,666	300,608	285,919	335,851
-	25,000	-	-	-	-
384,377	340,446	338,579	349,278	446,328	436,490
<u>34,883,650</u>	<u>32,452,608</u>	<u>31,688,278</u>	<u>31,533,438</u>	<u>34,319,134</u>	<u>35,690,859</u>
<u>\$ 2,427,147</u>	<u>\$ (139,515)</u>	<u>\$ (885,472)</u>	<u>\$ (1,561,615)</u>	<u>\$ (2,007,400)</u>	<u>\$ (3,656,915)</u>
\$ -	\$ 66,227	\$ -	\$ 420,381	\$ -	\$ -
-	(66,227)	-	(420,381)	-	-
-	1,100,000	-	-	-	-
384,375	155,499	649,461	1,149,854	398,399	131,807
-	-	-	-	-	-
-	-	-	-	-	-
<u>861,263</u>	<u>4,219</u>	<u>2,931</u>	<u>104,319</u>	<u>2,788</u>	<u>38,416</u>
<u>1,245,638</u>	<u>1,259,718</u>	<u>652,392</u>	<u>1,254,173</u>	<u>401,187</u>	<u>170,223</u>
<u>3,672,785</u>	<u>1,120,203</u>	<u>(233,080)</u>	<u>(307,442)</u>	<u>(1,606,213)</u>	<u>(3,486,692)</u>
<u>\$ -</u>	<u>\$ -</u>	<u>\$ (148,926)</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (333,456)</u>
<u>5.41%</u>	<u>4.34%</u>	<u>2.84%</u>	<u>3.26%</u>	<u>2.60%</u>	<u>3.32%</u>

# **NAVARRO COUNTY, TEXAS**

## **ASSESSED VALUE AND ACTUAL VALUE OF TAXABLE PROPERTY**

LAST TEN FISCAL YEARS  
(Unaudited)

Fiscal Year	Real Property			Personal Property
	Residential Property	Commercial Property	Other Property	
2024	\$ 3,107,417,227	\$ 2,570,565,481	\$ 2,531,371,392	\$ 1,764,040,910
2023	2,676,304,017	4,839,291,197	2,157,076,994	1,635,351,036
2022	2,195,050,399	3,536,904,104	1,493,273,953	1,517,487,310
2021	1,712,690,207	2,694,180,998	1,145,257,417	1,262,685,250
2020	1,596,623,293	2,371,898,802	1,013,835,832	1,376,695,870
2019	1,507,145,422	2,310,056,480	753,423,366	1,239,012,900
2018	1,479,572,425	2,162,767,437	807,114,404	895,879,723
2017	1,365,507,347	2,073,336,020	787,903,490	859,879,723
2016	1,239,467,692	1,917,182,983	711,249,302	839,283,030
2015	1,173,268,641	1,736,195,562	695,298,377	859,851,373

Source: Navarro County Appraisal District

Notes:

- a - Property is assessed at actual value; therefore, the assessed values are equal to actual value.
- b - Tax rates are per \$100 of assessed value.



**TABLE 5**

Less: Tax-exempt Property		Total Taxable Assessed Value <sup>a</sup>	Total Direct Tax Rate <sup>b</sup>
\$	2,896,968,710	7,076,426,300	\$ 0.43
	3,465,120,377	7,842,902,867	0.52
	2,367,554,458	6,375,161,308	0.60
	1,629,032,717	5,185,781,155	0.60
	1,398,038,104	4,961,015,693	0.60
	1,396,902,375	4,412,735,793	0.62
	1,298,517,979	4,046,816,010	0.63
	1,277,639,610	3,808,986,970	0.63
	1,117,222,178	3,589,960,829	0.63
	963,963,545	3,500,650,408	0.63

# **NAVARRO COUNTY, TEXAS**

## **DIRECT AND OVERLAPPING PROPERTY TAX RATE (PER \$ 100 ASSESSED VALUE)**

### **LAST TEN FISCAL YEARS** *(Unaudited)*

	Fiscal Year				
	2024	2023	2022	2021	2020
County direct rates					
General	\$ 0.3436	\$ 0.4123	\$ 0.4818	\$ 0.4879	\$ 0.4925
Debt Service	0.0076	0.0103	0.0104	0.0043	0.0184
Road and bridge	0.0756	0.0875	0.1038	0.1038	0.1071
Flood control	<u>0.0061</u>	<u>0.0072</u>	<u>0.0085</u>	<u>0.0085</u>	<u>0.0090</u>
Total direct rate	<u>0.4329</u>	<u>0.5173</u>	<u>0.6045</u>	<u>0.6045</u>	<u>0.6270</u>
Cities					
Barry	0.2569	0.3517	0.3517	0.3938	0.3871
Blooming Grove	0.3053	0.3776	0.3776	0.4175	0.4175
Corsicana	0.4526	0.5288	0.5288	0.6120	0.6120
Dawson	0.3107	0.3726	0.3726	0.4271	0.4190
Emhouse	0.1418	0.2060	0.2060	0.2296	0.2350
Frost	0.3948	0.4351	0.4351	0.4860	0.4901
Goodlow	0.0624	0.0707	0.0707	0.0839	0.0862
Kerens	0.5672	0.6208	0.6208	0.6805	0.6805
Rice	0.4076	0.5003	0.5003	0.5500	0.5500
Richland	0.2064	0.2550	0.2550	0.2732	0.2760
School Districts					
Blooming Grove	0.7431	0.9243	0.9243	0.9601	0.9587
Corsicana	0.8643	1.1620	1.1620	1.2443	1.2666
Dawson	0.9902	1.0988	1.0988	1.1756	1.1939
Frost	1.0015	1.1869	1.1869	1.2367	1.2326
Kerens	0.9892	1.1746	1.1746	1.1920	1.2291
Mildred	1.0042	1.0544	1.0544	1.1114	1.2242
Rice	1.1673	1.3528	1.3528	1.4168	1.4263
Colleges					
Navarro College	0.0960	0.1072	0.1072	0.1164	0.1164

Source: Navarro County Appraisal District

Note: Overlapping rates are those of other governments that apply to property owners within Navarro County. Not all overlapping rates apply to all County property owners. For example, although the total Direct Rate for Navarro County applies to all County property owners, a specific City's tax rate applies only to those taxpayers whose property is located within the City's geographic boundaries. The Navarro College rate applies to all County property owners.

TABLE 6

Fiscal Year				
2019	2018	2017	2016	2015
\$ 0.4925	\$ 0.4925	\$ 0.4925	\$ 0.4909	\$ 0.4909
0.0184	0.0184	0.0184	0.0200	0.0200
0.1071	0.1071	0.1071	0.1071	0.1071
0.0090	0.0090	0.0090	0.0090	0.0090
0.6270	0.6270	0.6270	0.6270	0.6270
0.4053	0.4034	0.4034	0.3851	0.3851
0.4550	0.4230	0.4801	0.4801	0.4512
0.6272	0.6272	0.6272	0.6272	0.6272
0.4324	0.4308	0.4324	0.4234	0.4000
0.2524	0.2943	0.2943	0.2943	0.2943
0.5394	0.5504	0.5690	0.5690	0.5611
0.0897	0.0897	0.0897	0.0897	0.0897
0.6805	0.6922	0.6735	0.6839	0.6803
0.5728	0.5990	0.5990	0.5990	0.5844
0.2800	0.2341	0.2359	0.2330	0.2330
1.0762	1.1300	1.1300	1.1300	1.1300
1.2831	1.3703	1.3703	1.3703	1.3703
1.3894	1.4654	1.2922	1.2922	1.2922
1.4243	1.5925	1.1743	1.2208	1.2308
1.3300	1.4400	1.4400	1.1100	1.1100
1.2859	1.3928	1.2812	1.2812	1.2812
1.5249	1.6265	1.6265	1.3365	1.3365
0.1164	0.1218	0.1218	0.1183	0.1183

TABLE 7

## NAVARRO COUNTY, TEXAS

## PRINCIPAL PROPERTY TAXPAYERS

## CURRENT YEAR AND NINE YEARS AGO

(Unaudited)

Taxpayer	Fiscal Year					
	2024			2015		
	Taxable Assessed Value	Rank	Percentage of Total Taxable Assessed Value	Taxable Assessed Value	Rank	Percentage of Total Taxable Assessed Value
Limestone Wind LLC	\$ 257,699,030	1	3.56%	\$ -	-	-
Seaway Crude Pipeline LP	140,558,400	2	1.94%	45,366,960	6	1.26%
Fence Post Solar Project LLC	124,843,500	3	1.73%	-	-	-
Oncor Electric Delivery Co LLC	114,230,400	4	1.58%	49,835,890	4	1.39%
Pactiv Foam	92,263,650	5	1.28%	24,800,084	10	0.69%
Briar Breek Solar LLC	88,281,024	6	1.22%	-	-	-
Guardian Industries	84,783,440	7	1.17%	45,928,470	5	1.28%
Grand Prix Pipeline LLC	84,589,000	8	1.17%	-	-	-
Energy Transfer Fuel LP	69,462,750	9	0.96%	66,068,120	1	1.84%
Permian Express Patners	64,556,100	10	0.89%	-	-	-
Nalco Company	-	-	-	56,587,750	2	1.58%
Lone Star Transmisson	-	-	-	50,788,550	3	1.41%
Russell Stover Candies	-	-	-	40,899,980	7	1.14%
Union Pacific Railroad Co	-	-	-	31,648,440	8	0.88%
True Value Co	-	-	-	27,651,750	9	0.77%
Total	<u>\$ 1,121,267,294</u>		<u>15.50%</u>	<u>\$ 439,575,994</u>		<u>12.24%</u>
Total taxable assessed value	<u>\$ 7,076,426,300</u>		<u>100.00%</u>	<u>\$ 3,500,650,408</u>		<u>100.00%</u>

Source: Navarro Central Appraisal District

TABLE 8

**NAVARRO COUNTY, TEXAS**  
**PROPERTY TAX LEVIES AND COLLECTIONS**  
**LAST TEN FISCAL YEARS**  
*(Unaudited)*

Fiscal Year	Tax Levy as of Fiscal Year End <sup>a</sup>	Collected within the Fiscal Year of the Levy		Subsequent Collections	Total Collections to Date	
		Amount	Percentage of Levy		Amount	Percentage of Levy
2024	\$ 30,493,846	\$ 30,086,847	98.67%	\$ -	\$ 30,086,847	98.67%
2023	28,401,385	28,061,082	98.80%	340,303	28,401,385	100.00%
2022	26,864,967	26,289,852	97.86%	575,115	26,864,967	100.00%
2021	25,544,212	24,999,523	97.87%	518,793	25,518,316	99.90%
2020	24,510,611	23,706,823	96.72%	555,335	24,262,158	98.99%
2019	21,015,271	20,461,517	97.36%	463,359	20,924,876	99.57%
2018	19,641,289	19,176,629	97.63%	412,775	19,589,404	99.74%
2017	18,667,254	18,186,299	97.42%	153,083	18,339,382	98.24%
2016	18,321,633	17,838,796	97.36%	151,249	17,990,045	98.19%
2015	18,337,365	17,493,815	95.40%	158,191	17,652,006	96.26%

Source: Navarro County Tax Assessor/Collector

Notes:

a - Tax levies consider supplemental value changes during the initial fiscal year.

TABLE 9

## NAVARRO COUNTY, TEXAS

## RATIOS OF OUTSTANDING DEBT BY TYPE

LAST TEN FISCAL YEARS  
(Unaudited)

Fiscal Year	Governmental Activities					Total Long-term Debt	Percentage of Personal Income <sup>b,c</sup>	Per Capita <sup>b</sup>
	General Obligation Bonds	Tax Notes	Leases	SBITA	Financed Purchases			
2024	\$ 4,630,000	\$ 339,000	\$ 136,187	\$ 412,448	\$ 1,813,937	\$ 7,331,572	0.28%	\$ 129.69
2023	5,005,000	501,000	161,329	683,979	2,312,009	8,663,317	0.35%	155.72
2022	5,365,000	658,000	123,150	67,899	2,137,840	8,351,889	0.33%	151.62
2021	5,715,000	810,000	475,805	-	-	7,000,805	0.23%	130.63
2020	6,050,000	957,000	765,607	-	-	7,772,607	0.39%	155.10
2019	6,370,000	1,100,000	1,454,710	-	-	8,924,710	0.47%	183.26
2018	6,680,000	-	1,990,263	-	-	8,670,263	0.48%	178.03
2017	6,970,000	-	1,627,121	-	-	8,597,121	0.49%	176.53
2016	7,245,000	-	868,881	-	-	8,113,881	0.49%	166.23
2015	7,500,000	-	936,531	-	-	8,436,531	0.49%	174.59

Source: Navarro County financial records

Notes: a - Details regarding the County's outstanding debt can be found in the notes to the financial statements.

b - See Table 13 for personal income and population data.

TABLE 10

## NAVARRO COUNTY, TEXAS

## RATIOS OF NET GENERAL BONDED DEBT OUTSTANDING

LAST TEN FISCAL YEARS  
(Unaudited)

Fiscal Year	General Bonded Debt Outstanding						Less: Amounts Available for Debt Service	Net General Bonded Debt	Percentage of Actual Taxable Property Value <sup>b</sup>	Per Capita <sup>c</sup>
	General Obligation Bonds	Tax Notes	Leases	SBITA	Financed Purchases	Total				
2024	\$ 4,630,000	\$ 339,000	\$ 136,187	\$ 412,448	\$ 1,813,937	\$ 7,331,572	\$ 2,622	\$ 7,328,950	0.10%	129.64
2023	5,005,000	501,000	161,329	683,979	2,312,009	8,663,317	40,505	8,622,812	0.17%	154.99
2022	5,365,000	658,000	123,150	67,899	2,137,840	8,351,889	28,616	8,323,273	0.13%	152.34
2021	5,715,000	810,000	475,805	-	-	7,000,805	97,788	6,903,017	0.13%	128.81
2020	6,050,000	957,000	765,607	-	-	7,772,607	457,838	7,314,769	0.15%	147.58
2019	6,370,000	1,100,000	1,454,710	-	-	8,924,710	292,583	8,632,127	0.20%	174.16
2018	6,680,000	-	1,990,263	-	-	8,670,263	210,359	8,459,904	0.21%	173.71
2017	6,970,000	-	1,627,121	-	-	8,597,121	133,507	8,463,614	0.22%	173.79
2016	7,245,000	-	868,881	-	-	8,113,881	63,905	8,049,976	0.22%	165.90
2015	7,500,000	-	936,531	-	-	8,436,531	2,243	8,434,288	0.24%	174.54

Source: Navarro County financial records

Notes: a - Details regarding the County's outstanding debt can be found in the notes to the financial statements.

b - See Table 5 for property value data.

c - See Table 13 for population data.

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TABLE 11

## NAVARRO COUNTY, TEXAS

## DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT

SEPTEMBER 30, 2024  
(Unaudited)

Taxing Jurisdiction		Percentage Overlapping Navarro County	Net Debt	Subtotals
County-wide				
	Navarro County	<u>100.00%</u>	\$ 7,331,572	
Total direct debt		<u>100.00%</u>		<u>\$ 7,331,572</u>
Cities				
	Angus	100.00%	-	
	Barry	100.00%	-	
	Blooming Grove	100.00%	-	
	Corsicana	100.00%	51,335,000	
	Dawson	100.00%	-	
	Emhouse	100.00%	-	
	Eureka	100.00%	-	
	Frost	100.00%	-	
	Goodlow	100.00%	-	
	Kerens	100.00%	-	
	Mildred	100.00%	-	
	Navarro Valley	100.00%	-	
	Oak Valley	100.00%	-	
	Powell	100.00%	-	
	Retreat	100.00%	-	
	Rice	100.00%	-	
	Richland	100.00%	-	
	Streetman	<u>100.00%</u>	-	
	Total Cities	<u>100.00%</u>	<u>51,335,000</u>	
School District (% of assessed value)				
	Blooming Grove	100.00%	315,000	
	Bynum	66.00%	28,347	
	Corsicana	100.00%	70,602,792	
	Dawson	98.94%	19,315,216	
	Ennis	0.97%	630,031	
	Fairfield	11.86%	798,059	
	Frost	91.62%	5,094,988	
	Kerens	100.00%	13,175,000	
	Mildred	100.00%	13,565,000	
	Rice	100.00%	21,282,442	
	Wortham	<u>17.12%</u>	<u>966,424</u>	
	Total School Districts	<u>43.36%</u>	<u>145,773,299</u>	
Colleges				
	Navarro College	<u>100.00%</u>	<u>\$ 12,768,058</u>	
Total indirect debt				<u>\$ 209,876,357</u>
Total direct and overlapping debt				<u>\$ 217,207,929</u>

Sources: Net debt information in this table was obtained by direct contact with each jurisdiction without further verification, except school districts. School District information obtained from TEA web site.

Note: The Percentage of overlapping debt applicable is estimated using taxable assessed property values. Applicable percentages were estimated by determining the portion of the taxing entity's taxable value that is within the County's boundaries and dividing it by the taxing entity's total taxable assessed value.

# **NAVARRO COUNTY, TEXAS**

## **LEGAL DEBT MARGIN INFORMATION**

**LAST TEN FISCAL YEARS**  
*(Unaudited)*

	Fiscal Year			
	2024	2023	2022	2021
Assessed value of real property	\$ 6,574,597,747	\$ 4,932,048,314	\$ 5,491,496,778	\$ 4,554,137,262
Debt limit rate	<u>5%</u>	<u>5%</u>	<u>5%</u>	<u>5%</u>
Debt limit	<u>328,729,887</u>	<u>246,602,416</u>	<u>274,574,839</u>	<u>227,706,863</u>
Debt applicable to limit:				
Total bonded debt	4,969,000	5,506,000	6,023,000	6,525,000
Less: amount set aside for repayment	<u>2,622</u>	<u>40,505</u>	<u>28,616</u>	<u>97,788</u>
Total net debt applicable to limit	<u>4,966,378</u>	<u>5,465,495</u>	<u>5,994,384</u>	<u>6,427,212</u>
Legal debt margin	\$ <u>323,763,509</u>	\$ <u>241,136,921</u>	\$ <u>268,580,455</u>	\$ <u>221,279,651</u>
Total net debt applicable to the limit as a percentage of debt limit	1.51%	2.22%	2.18%	2.82%

Source: Navarro County financial records

Under Legislative provision, any county, any political subdivision of a county, any number of adjoining counties, or any political subdivision of the state, or any defined district now or hereafter to be described and defined within the State of Texas, and which may or may not include towns, villages, or municipal corporations, upon a vote of two-thirds majority of the resident property taxpayers voting thereon who are qualified electors of such district or territory to be affected thereby, in addition to all other debts, any issue bonds or otherwise lend its credit in any amount not to exceed one-fourth of the assessed valuation of the real property of such district or territory, except that the total bonded indebtedness of any city or town shall never exceed the limits imposed by other provisions of this Constitution, and levy and collect taxes to pay the interest thereon and provide a sinking fund for the redemption thereof.

TABLE 12

Fiscal Year					
2020	2019	2018	2017	2016	2015
\$ 4,961,015,702	\$ 4,648,935,793	\$ 4,406,198,399	\$ 3,808,986,970	\$ 3,589,960,829	\$ 3,500,650,408
<u>5%</u>	<u>5%</u>	<u>5%</u>	<u>5%</u>	<u>5%</u>	<u>5%</u>
<u>248,050,785</u>	<u>232,446,790</u>	<u>220,309,920</u>	<u>190,449,349</u>	<u>179,498,041</u>	<u>175,032,520</u>
7,007,000	7,007,000	6,680,000	6,970,000	7,245,000	7,500,000
<u>457,838</u>	<u>292,583</u>	<u>210,359</u>	<u>63,905</u>	<u>2,243</u>	<u>99,927</u>
<u>6,549,162</u>	<u>6,714,417</u>	<u>6,469,641</u>	<u>6,906,095</u>	<u>7,242,757</u>	<u>7,400,073</u>
\$ <u>241,501,623</u>	\$ <u>225,732,373</u>	\$ <u>213,840,279</u>	\$ <u>183,543,254</u>	\$ <u>172,255,284</u>	\$ <u>167,632,447</u>
2.64%	2.89%	2.94%	3.63%	4.04%	4.23%

**TABLE 13****NAVARRO COUNTY, TEXAS**

## DEMOGRAPHIC AND ECONOMIC STATISTICS

LAST TEN CALENDAR YEARS  
(Unaudited)

Calendar Year	County					State of Texas	United States
	Estimated Population <sup>a</sup>	Personal Income (thousands of dollars) <sup>a</sup>	Per Capita Personal Income <sup>a</sup>	School Enrollment <sup>b</sup>	Unemployment Rate <sup>c</sup>	Per Capita Personal Income <sup>a</sup>	Per Capita Personal Income <sup>a</sup>
2024	56,533	\$ 2,650,889	\$ 46,891	9,034	4.50%	\$ 67,942	\$ 69,021
2023	55,635	2,510,808	45,130	10,547	4.00%	60,427	61,738
2022	54,636	2,492,276	45,616	9,887	3.90%	54,488	53,846
2021	53,591	3,059,135	57,083	10,252	5.10%	54,727	55,322
2020	50,113	1,987,095	39,652	9,290	5.70%	54,841	59,642
2019	49,565	1,879,580	37,922	9,915	2.92%	50,355	53,820
2018	48,701	1,799,965	36,960	9,919	3.40%	47,362	51,640
2017	48,701	1,743,642	35,803	9,984	3.60%	46,942	50,392
2016	48,523	1,719,801	35,443	9,866	4.40%	47,636	49,571
2015	48,323	1,729,577	35,792	9,866	4.10%	47,015	48,190

## Sources:

- a - Texas Workforce Commission , U. S Census Bureau , Bureau of Economic Analysis
- b - Texas Education Agency
- c - U. S. Department of Commerce, Bureau of Economic Analysis, Department of Labor

TABLE 14

## NAVARRO COUNTY, TEXAS

## PRINCIPAL EMPLOYERS

SEPTEMBER 30, 2024

(Unaudited)

Employer	Nature of Business	2024	
		Employees	Percentage of Total County Employment <sup>a</sup>
Russell Stover Candies	Candy Manufacturing	936	5.73%
Corsicana I.S.D	Government / Education	886	5.42%
Pactiv	Manufacturing	533	3.26%
Watkins Construction	Energy	505	3.09%
Navarro Regional Hospital	Hospital	365	2.23%
Navarro County	Government/County	360	2.20%
Corsicana Mattress	Retail	350	2.14%
Walmart	Retail	350	2.14%
Collin Street Bakery	Warehouse/Retail	347	2.12%
Navarro College	Education	321	1.96%
Guardian Industries	Glass Manufacturing	318	1.95%
City of Corsicana	Government	295	1.81%
Oil City Iron Works	Castings	214	1.31%
Total		5,780	35.36%

Source: Corsicana/Navarro County Chamber of Commerce

a - September 30, 2024, total employment per Texas Workforce Commission

16,336

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TABLE 15

## NAVARRO COUNTY, TEXAS

## FULL TIME EMPLOYEES BY FUNCTION

LAST TEN FISCAL YEARS  
(Unaudited)

Function/Program	Fiscal Year									
	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
General government										
Elected/appointed officials	7	10	10	10	10	10	10	8	5	5
Clerical	47	37	38	40	40	40	40	37	37	38
Building maintenance	4	4	1	2	3	3	3	3	3	3
Environmental	1	1	1	1	-	-	-	-	-	1
Judicial										
Judges/justices of the peace	7	7	7	7	7	7	7	7	7	7
Criminal District Attorney	1	1	1	1	1	1	1	1	1	1
Assistant prosecutors	10	6	9	7	7	7	7	8	8	6
Paraprofessionals	9	3	5	6	5	5	5	5	4	5
Investigators	2	2	2	-	-	-	-	-	-	-
Victim Assistance Coordinator	1	1	1	-	-	-	-	-	-	-
Clerical	24	12	24	24	18	18	18	13	13	13
Public safety										
County sheriff	1	1	1	1	1	1	1	1	1	1
Constables	5	5	4	4	4	4	4	4	3	4
Patrol/CID	31	30	31	30	30	30	30	30	29	28
Jailers	60	64	65	65	70	70	68	73	70	62
Courthouse Security	5	3	4	-	-	-	-	-	-	-
Administration	15	15	15	15	13	13	13	13	13	11
Juvenile probation	1	1	1	1	1	1	1		1	1
Communications	17	14	14	13	13	13	13	13	13	13
Roads and highways										
County Commissioners	4	4	4	4	4	4	4	4	4	4
Road employees	<u>35</u>	<u>32</u>	<u>33</u>	<u>31</u>	<u>27</u>	<u>27</u>	<u>27</u>	<u>31</u>	<u>28</u>	<u>32</u>
Total	<u>287</u>	<u>253</u>	<u>271</u>	<u>262</u>	<u>254</u>	<u>254</u>	<u>252</u>	<u>251</u>	<u>240</u>	<u>235</u>

Source: Navarro County Treasurer

# **NAVARRO COUNTY, TEXAS**

## OPERATING INDICATORS BY FUNCTION/PROGRAM

LAST TEN FISCAL YEARS  
(Unaudited)

Function/Program	Fiscal Year			
	2024	2023	2022	2021
General Government				
Auditor's office				
Accounts payable checks issued	5,955	6,152	5,626	5,158
Treasurer's office				
Payroll checks issued	504	593	546	608
Cash receipts issued	10,159	4,248	4,110	3,474
County clerk				
Marriage licenses issued	354	356	356	196
Declarations of informal marriage	15	10	10	9
Birth certificates issued	3,126	2,965	3,009	2,428
Death certificates issued	715	547	571	617
Tax office				
Title transactions	12,589	12,193	12,408	12,475
Registration transactions	44,946	251,628	246,411	28,292
Tax certificates issued	989	852	1,465	2,013
Liquor receipts issued	14	17	16	16
Beer and wine receipts issued	30	21	27	32
Elections administration				
Number of registered voters	32,829	28,805	22,702	30,525
Judicial				
District court				
Civil cases filed	444	448	367	803
Civil cases disposed	486	317	340	613
Criminal cases filed	263	376	308	431
Criminal cases disposed	352	458	553	499
Juvenile cases filed	10	17	18	16
Juvenile cases disposed	17	23	26	12
Family cases				
Filed	277	293	300	-
Diposed	287	326	368	-
Statutory County court				
Civil cases filed	138	102	207	480
Civil cases disposed	99	103	174	385
Criminal cases filed	253	341	631	397
Criminal cases disposed	322	361	660	369
Juvenile cases filed	10	17	23	14
Juvenile cases disposed	11	17	36	16
Family cases				
Filed	277	278	529	-
Diposed	219	266	509	-
County court				
Civil cases filed	58	231	230	296
Civil cases disposed	67	152	67	75
Criminal cases filed	960	1,029	1,031	1,136
Criminal cases disposed	1,340	866	717	500
Justices of the peace				
Civil cases filed	1,305	1,297	1,149	1,327
Civil cases disposed	1,270	1,246	1,557	1,124
Criminal cases filed	2,808	2,425	2,446	2,249
Criminal cases disposed	2,657	2,712	6,052	3,083

Source: Various County Departments

Notes: Miles of roadway are estimated.



TABLE 16

Fiscal Year					
2020	2019	2018	2017	2016	2015
5,139	5,257	7,078	3,322	6,781	7,146
663	925	700	807	826	912
2,762	3,445	4,046	3,104	3,383	3,127
286	335	308	309	358	346
2	12	4	12	6	17
2,570	3,639	3,141	3,127	3,273	571
376	594	487	449	442	418
9,620	12,407	11,024	12,725	11,802	11,469
24,960	36,313	35,878	242,178	50,911	51,056
1,598	1,472	1,361	1,748	1,801	1,635
18	14	18	15	15	15
33	31	30	29	45	27
29,365	29,150	28,064	28,000	27,738	25,924
642	847	728	678	642	761
604	824	728	800	779	685
401	669	602	385	538	522
494	594	605	555	556	537
17	10	8	10	13	18
18	13	10	7	20	15
-	-	-	-	-	-
-	-	-	-	-	-
463	544	539	421	451	435
376	590	566	439	354	435
359	606	510	373	433	348
501	560	499	433	376	298
14	16	11	7	14	15
13	14	7	21	11	17
-	-	-	-	-	-
-	-	-	-	-	-
277	74	196	231	416	88
277	75	60	33	116	65
1,072	1,824	1,709	1,812	2,507	1,581
96	2,206	1,019	1,173	2,831	1,539
1,181	1,232	1,402	962	706	667
1,045	1,195	1,258	722	653	638
2,369	4,713	7,606	6,848	6,715	7,182
3,044	5,796	6,199	4,673	5,485	5,973

# NAVARRO COUNTY, TEXAS

## OPERATING INDICATORS BY FUNCTION/PROGRAM

LAST TEN FISCAL YEARS  
(Unaudited)

Function/Program	Fiscal Year			
	2024	2023	2022	2021
Public Safety				
County jail				
Detention officers	59	64	65	65
Total persons jailed	2,593	2,268	2,283	2,183
Average prisoner days	226	224	242	201
Cost per prisoner day	66	67	62	75
County sheriff				
Administration officers	15	15	15	15
Patrol officers	24	22	24	23
Detectives	7	8	7	7
Environmental officers	1	1	-	-
Arrests - NCSO	1,236	1,021	1,018	789
Warrants served- NCSO	1,633	1,360	826	826
Communications				
Communications officers	15	14	13	13
911 calls	20,312	23,803	23,424	25,348
Calls for service	32,534	33,341	34,147	32,395
NCSO vehicles				
Vehicles in fleet	75	81	74	68
Miles driven	941,533	1,040,331	841,031	956,952
Average miles per vehicle	14,053	15,527	12,553	14,283
Gasoline used (gallons)	53,479	67,154	64,300	62,400
Health and welfare				
Number of pauper burial/cremation	11	5	13	6
Texas AgriLife Extension Service				
Number of educational presentations	76	345	217	75
Number of participants in educational presentations	9,375	13,284	4,136	5,629
Roads and highways				
Miles of roadways chip sealed	-	-	-	-
Miles of roadways reconstructed	-	60	14	3
Miles of roadways overlayed	23	30	22	21
Number of culverts installed	73	42	55	56

Source: Various County Departments

Notes: Miles of roadway are estimated.

TABLE 16

Fiscal Year					
2020	2019	2018	2017	2016	2015
71	70	68	70	70	68
2,005	2,878	3,490	3,424	3,122	3,552
208	241	255	236	218	200
72	62	59	64	69	79
14	13	13	13	13	13
22	22	22	22	21	21
6	8	8	8	8	8
-	-	-	-	-	-
619	1,107	1,204	1,587	1,551	1,738
686	1,500	-	-	-	676
13	13	13	13	13	13
22,634	22,936	24,106	24,312	26,359	27,630
29,347	38,892	36,491	24,191	31,884	17,265
63	75	69	73	69	45
739,618	948,194	846,885	1,079,169	1,004,800	878,043
11,557	14,815	13,233	16,862	14,562	19,365
58,865	67,600	67,757	79,060	72,000	67,100
5	6	2	3	-	-
98	413	397	143	346	136
5,105	7,246	10,462	153,486	38,443	9,191
-	-	-	2	-	-
23	2	5	2	10	2
5	2	13	8	2	6
51	60	64	60	97	84

# **NAVARRO COUNTY, TEXAS**

## **CAPITAL ASSETS AND INFRASTRUCTURE STATISTICS BY FUNCTION/PROGRAM**

LAST TEN FISCAL YEARS  
(Unaudited)

Function/Program	Fiscal Year			
	2024	2023	2022	2021
General government				
Courthouse	1	1	1	1
Touchscreen voting machines	127	127	127	137
Security scan systems	3	3	4	4
Annex	4	4	4	4
Public safety				
Justice center	1	1	1	1
Sheriff's vehicles	75	81	74	68
Emergency management				
Mobile command center	1	-	-	1
Emergency operations center	1	1	1	1
Roads and highways				
County maintenance facilities	5	5	5	5
Miles of road	916	916	916	916
Bridges	85	85	85	85

### Sources:

County Auditor - Capital Asset Listing  
 Sheriff's Office  
 Texas Department of Transportation  
 County Commissioners

TABLE 17

Fiscal Year					
2020	2019	2018	2017	2016	2015
1	1	1	1	1	1
192	182	152	150	150	147
4	4	4	4	4	4
3	3	1	1	1	1
1	1	1	1	1	1
63	75	70	85	87	61
1	1	1	1	1	1
1	1	1	1	1	1
5	5	5	5	5	5
916	916	916	916	916	916
85	85	85	85	85	85

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